Contracting Authority: Delegation of the European Union to Albania

EU4Schools

Annex I
Description of the Action
Title of the action: EU4Schools

[Number and title of lot] N/A

Location(s) of the action: Albania, with a focus on municipalities affected by the earthquake of 26th of November 2019

Name of the applicant United Nations Development Programme in Albania

Nationality of the applicant International Organisation

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<th>Dossier No</th>
<th>(for official use only)</th>
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<th>EuropeAid ID</th>
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<tr>
<td>Ongoing contract/Legal Entity File Number (if available)</td>
<td>2020 / 415-910</td>
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<td>Legal status</td>
<td>International Organisation</td>
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<tr>
<td>Co-applicant</td>
<td>N/A</td>
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<td>Affiliated entity</td>
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Applicant’s contact details for the purpose of this action

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| Website of the Organisation: | https://www.al.undp.org/ |

Any change in the addresses, phone numbers, fax numbers or e-mail, must be notified in writing to the Contracting Authority. The Contracting Authority will not be held responsible in the event that it cannot contact an applicant.

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1 An organisation’s statutes must show that it was established under the national law of the country concerned and that the head office is located in an eligible country. Any organisation established in a different country cannot be considered an eligible local organisation. See the footnotes to the Guidelines for the call.

2 To be inserted if the organisation is registered in PADOR (Potential Applicant Data On-Line Registration). For more information and to register, please visit http://ec.europa.eu/europeand/online/services/pador.

3 If an applicant has already signed a contract with the European Commission and/or has been informed of the Legal Entity File number. If not, write ‘N/A’.

4 E.g. non-profit, governmental body, international organisation.

5 Use one row for each co-applicant.

6 Use one row for each affiliated entity.

*This designation is without prejudice to positions on status and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.
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### 1. Summary of the Action

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<th>EU4Schools</th>
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<tr>
<td><strong>Location(s) of the action:</strong> specify country(ies), region(s) that will benefit from the action</td>
<td>Albania, with a focus on municipalities affected by the earthquake of 26th of November 2019</td>
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<td><strong>Total duration of the action (months):</strong></td>
<td>18 months</td>
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<td><strong>EU financing requested (amount):</strong></td>
<td>15,000,000 EUR</td>
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<td><strong>EU financing requested as a percentage of total budget of the Action (indicative):</strong></td>
<td>99.24%</td>
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**Objectives of the action**

The overall objective of the action is to support national and local governments in reducing further social and economic losses, and to accelerate the recovery process through educational facility repairs and reconstruction.

The specific objectives are:

(i) To support repairing and reconstruction, including basic furnishing, of education facilities in municipalities affected by the earthquake according to international standards;

(ii) To provide increased transparency, accountability and inclusiveness to the recovery process.

**Target group(s)**

The action targets the following groups:

- Local service providers of education, including: creches, pre-schools, basic schools, and secondary schools;
- Children, students and their families in the areas affected by the earthquake;
- Teachers and academic staff;
- Local communities.

**Final beneficiaries**

Final action beneficiaries will include all residents of local communities targeted by the action.

**Estimated results**

The main results are as follows:

Result 1: Education facilities repaired and furnished

Result 2: Education facilities reconstructed and furnished

Result 3: Strengthened transparency, accountability and inclusiveness in this process of recovery

**Main activities**

Main activities to be implemented under this action are:

Activity 1.1: Technical assessment for education facilities and identification of the needs for infrastructure intervention.

Activity 1.2: Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 16 schools to repair.

Activity 1.3: Contracting construction companies and implementation of the civil works for repair.

Activity 1.4: Testing and commissioning for repaired facilities

Activity 1.5: Formal handover of repaired education facilities

Activity 1.6: Preparation of technical specifications of basic furniture and equipment for repaired facilities

Activity 1.7: Purchase and delivery of basic furniture and equipment for each repaired educational facility

Activity 2.1: Contracting of companies for the preparation of

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7"Target groups" are the groups/entities who will directly benefit from the action at the action purpose level.
8"Final beneficiaries" are those who will benefit from the action in the long term at the level of the society or sector at large.
9Throughout the document, the reference to repair must be read as repair and/or retrofitting.
detailed technical design and supervision services for indicatively 6 educational facilities to be reconstructed
Activity 2.2: Contracting construction companies and implementation of the civil works for educational facilities to be reconstructed
Activity 2.3: Testing and commissioning for reconstruction of educational facilities
Activity 2.4: Formal handover of reconstructed education facilities
Activity 2.5: Preparation of technical specifications for furniture and equipment for reconstructed facilities
Activity 2.6: Purchase and delivery of basic furniture and equipment for each educational facility
Activity 3.1: Signature of Memorandum of Understanding (MoU) with municipalities
Activity 3.2: Community led local consultations on the interventions
Activity 3.3: Develop an online, publicly accessible BI (Business Intelligence) dashboard to be made available to all partners and the public through web and mobile technologies, for showing Action progress.
2. Description of the Action

The overall objective of the action is to support national and local governments in reducing further social and economic losses, and to accelerate the recovery process through educational facility repairs and reconstruction. The Action will be focused on the education facilities affected by the earthquake of 26th of November 2019.

The specific objectives of the action are:

i. To support repairing and rebuilding, including the basic furnishing and equipping of education facilities in municipalities affected by the earthquake according international standards;

ii. To provide increased transparency, accountability and inclusiveness to the recovery process.

In response to the needs of those most affected, vulnerable and marginalized, as well as the local communities impacted by the earthquake, the focus will be to support national and local governments in reducing further social and economic losses, and to accelerate the recovery process by building on prior UNDP work with vulnerable communities ensuring that the poorest and most-at-risk population segments can benefit from educational facility repairs and reconstruction.

The Post Disaster Need Assessment (PDNA) indicated that a total of 321 public Crèches, Preschools, Basic Schools and Secondary Schools were fully destroyed, partially damaged or lightly damaged in the 11 affected municipalities. 60% of destroyed and damaged schools are in rural areas. Facilities which have been lightly or partially damaged will be the subject of repairs. Facilities that have been severely damaged or fully destroyed will need to be rebuilt.

A team of engineers will individually visit each school to be repaired and prepare the technical documentation for detailed structural assessments to determine the exact rehabilitation needs. It is assumed that demolitions, where required, will be done by the municipalities. Otherwise, upon request and in coordination with local authorities, companies will be contracted for the demolition and management of construction and demolition waste according to the EU Construction and Demolition Waste Management Protocol. In both processes UNDP will develop the required technical designs for the works, which will be the basis for launching the competitive procurement process. This will be followed by obtaining construction permits from the respective municipalities before any work starts. An expedited procurement process, dividing the work in lots, will identify a group of companies that will be engaged in the works for the facilities. Before handing over the repaired and retrofitted schools to the respective authorities, a process of testing and commissioning will be undertaken.

In order to move fast and assist affected communities, the recovery interventions are twinned with medium- and longer-term strategies that will strengthen resilience, build capacity and social capital and reduce the risk and effects of future disasters. In addition to the "build back better" approach (hereinafter BBB), the intervention will apply a "build back together" approach within each locality (hereinafter defined as BBT), working together with local governments, local public institutions and communities to design and implement recovery activities rapidly with a participatory approach and a transparent and accountable system.

Data on all beneficiary communities, information on geographic areas of intervention, objects to be reconstructed or repaired, and the progress of civil works, among other data points, will be captured in an online, publicly accessible BI (Business Intelligence) dashboard. This platform will be aligned with government transparency platform as feasible.

The Action will deliver rapid assistance to help restore education services in local communities in order to ensure students lose minimum school and learning days, and to enable the gradual normalization of life of affected population in those municipalities, with education the foremost priority.

The decision on the prioritisation of the education facilities to be repaired and reconstructed must be made foremost by the national government in consultation with the Ministry of Education, Sport and
Youth (MoESY), local education authorities, municipalities and the beneficiary communities. In those cases where repairing has been the chosen option, should the cost of such repairs be close financially to rebuilding the same educational facility, adequate consideration should be given to rebuilding the school instead of just repairing it. According the PDNA, recovery needs are prioritised and sequenced over the short, medium, and long term.

The short-term needs refer to interventions that focus on the continuation of educational services through the provision of transportation for relocating children and teachers to host schools, the provision of teaching and learning materials, the training of teachers on psychosocial support and close monitoring of enrolment and attendance of children, especially the vulnerable groups. Institutional arrangements for reconstruction will be established as well as policies and guidelines for improving school safety. For some of the less damaged facilities the works can be completed prior to start of the new academic year. For the remaining educational facilities to be repaired and for the assessment of the new ones to be reconstructed the work will be completed within the implementation period of the action.

Transparency, accountability and inclusiveness will be the guiding principles of all results foreseen to be achieved under this action. These principles will be applied in all stages of implementation, including design, procurement, contracting, construction, supervision and engagement with beneficiary communities. The engagement of and collaboration with central and local institutions is considered of key importance to ensure speed of implementation and paperwork, strengthen joint government-community oversight, and promote ownership and the sustainability of investments.

The Action will address issues of transparency and inclusiveness through the implementation of different activities, such as: organization of consultancy forums mainly with main beneficiaries, including students, teachers, student’s government, local community, local and central institutions etc. A Memorandum of Understanding will be signed with the municipalities where the interventions will take place to clearly define roles and responsibilities of all parties. In order to track the progress of the Action, an online publicly accessible business intelligence platform, complementary with government platform will be created. Visibility of the action will be ensured based on a joint EU-UNDP communication and visibility strategy, aiming to promote and highlight the support of the European Union to the education sector recovery. Strong coordination will be ensured with Europe House/Delegation of the European Union to Albania, to disseminate the information and better communicate the results of the Action.

The Action will be guided by nine principles of engagement foreseen in the Statement of Intent at the occasion of the International Donor’s Conference after the earthquake, on 17 February 2020 in Brussels, namely: consistency, clarity, participatory, transparency, accountability, equity, efficiency, resiliency and sustainability.

3. Relevance of the Action

3.1. Relevance to the needs and constraints of the target country and region

The 6.3 magnitude earthquake that hit Albania on 26 November 2019 has left 51 people dead and injured at least 913 others. Eleven municipalities situated in three prefectures (Tirana, Durrës and Lezha), with an approximate population of 1,185,286 persons, have suffered to varying degrees from the earthquake with 202,291 people affected directly or indirectly. According to government sources, around 17,090 affected inhabitants had to vacate their homes. For the first time in recent history, the Government of Albania announced a State of Natural Emergency in the three prefectures. According to the findings of the PDNA, the total effect of the disaster in the 11 municipalities amounts to 985.1 million EUR (121.21 billion ALL). Most of the damages are recorded in the Housing sector (78.5%), followed by the Productive sector (8.4%) and the Education (7.5%) sector.

According to the PDNA, damages were reported to 321 educational institutions (including crèches, pre-schools, basic schools, secondary schools, vocational and education training schools, high
education schools and dormitories) in the 11 affected municipalities, representing 24% of all educational establishments. About 90% of damaged institutions are in the public sector. The municipalities of Tirana and Durres have the highest share of damage, with 55% and 21%, respectively. Schools were also damaged in smaller municipalities such as Vora, where half of all education facilities were either fully or partially destroyed. Furthermore, 60% of destroyed and damaged schools are in rural areas. In addition to infrastructure, the earthquake also damaged physical assets such as furniture, labs, ICT equipment, libraries, textbooks, and other learning materials. The physical infrastructure of education facilities, especially in rural areas, do not meet current regulations on safety and accessibility.

The overall analysis of the damages caused to the education facilities can be grouped into: (i) institutions lightly damaged or partially destroyed and that need repairing; and (ii) facilities that are severely damaged or fully destroyed and need to be reconstructed. The action will therefore target both groups through rebuilding and repairing/retrofitting of education facilities in affected municipalities. The strategic approach will ensure that all interventions are inclusive, participatory and transparent, and that the educational infrastructure rehabilitation and recovery is implemented through “build back better” principles of reconstruction and full consideration of accessibility and environmental standards, whilst promoting a culture of resilience in development and maintenance of the infrastructure.

The Action will contribute to address the recommendations of the last EC report to Albania, which stated that “in the coming year, Albania should in particular: implement the pre-university education strategy and the higher education reform, with a focus on ensuring inclusive and quality education at all levels both in urban and rural areas”.

3.2. Describe and define the target groups and final beneficiaries, their needs and constraints, and state how the action will address these needs

In line with the action structure, the intervention will target three primary groups:

- Local service providers of education, including: creches, pre-schools, basic schools, secondary schools;
- Children, students and families in areas affected by the earthquake;
- Teachers and academic staff.

These institutions are instrumental in restoring quality of life of the families and individuals affected by the earthquake as they meet the essential service requirements catered for at the municipal level. The intervention will assist with the physical repair and/or reconstruction of indicatively 22 affected educational facilities with a total of approximately 32,000 m2, from which approximately 25,000 m2 will be repaired and 7,000 m2 will be reconstructed.

These facilities will also be targeted for refurbishment of their basic equipment and didactic materials. It is expected that the action will directly benefit around 7,500 students, while around 40,000 inhabitants living in municipalities where the action will intervene will be affected. Selection of institutions eligible for assistance under this component will be based on the results of an extensive assessment process, in coordination with Ministry of Reconstruction, Ministry of Education Sports and Youth (MoESY) and beneficiaries’ municipalities.

Disruption in education and relocating children to a new school environment can negatively affect internal efficiency and equity in education, leading to an increase in the number of out-of-school children and a decline in the quality of education, especially for internally displaced children. For

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10 Commission staff working document, Albania 2019 Report, Accompanying the document, Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions, 2019 Communication on EU Enlargement Policy, [COM (2019) 260 final], page 87
socio-economically disadvantaged children, ethnic minorities, children with special needs, and children struggling academically in school, such changes could have greater negative effects.

After the earthquake, many teachers have had to travel numbers of kilometres to their newly reallocated education facilities. Teachers have expressed concerns regarding the difficulty in the management of different shifts and teaching workload. The burden of domestic work, especially for female teachers, has also increased.

Consultations in the field with relevant stakeholders revealed that after the earthquake, the rate of absenteeism had gone up. Students and staff with limited mobility require additional assistance to travel to the relocation site. There are also reports of parents not allowing girls to travel long distances to neighbouring schools for safety reasons.

This Action will directly support the local communities to solve these issues that arose after the earthquake. It will ensure a strategic integration and cohesion with other projects of UN organizations in the country working in the area of disaster risk reduction and resilience, human security, human rights and vulnerable communities. The project will also aim at building partnerships with other organizations in the country that work towards similar goals in order to broaden the scope of beneficiaries and ensure the synergy of development results. The implementation of activities will also consider the gender aspect, with a focus on greater girl’s and women’s participation in education-related activities. All assessments and analysis will be gender sensitive and socially inclusive.

The design of new education facilities and improvements to existing one in the framework of the Action will take into consideration the particular accessibility requirements of all users: students, teachers and administration staff, parents, and visitors, however the main focus will be on the special needs of students with disabilities. To allow all users to make use of the services available in the education facilities buildings, the action will adopt the “universal design” approach which will ensure that the education facilities can be accessed and used: i) to the greatest possible extent, ii) in the most independent and natural manner possible, and iii) in the widest range of situations, without the need for adaptation, modification, or specialised solutions.

The decision on the prioritisation of the education facilities to be repaired and reconstructed will be made in partnership with national government institutions and municipalities by selecting among the schools that have not been targeted by other government or donors reconstruction programs. The prioritisation criteria to be deployed for the identification of schools to be repaired and reconstructed include: a) completion of technical verification process; b) feasibility of competing repair works by the start of academic year; c) students’ population, catchment area served by the schools and geographical reach; d) property titles and assurance of no legal disputes; e) urban and rural coverage; f) ensuring a mix of different types of education facilities such as: creches, pre-schools, basic and secondary schools.

The cost estimates have been calculated in accordance with Decision of Council of Ministers No. 629, dates. 15.07.2015 "On the approval of the technical manuals of prices of construction works and their technical analysis" and are based on reference prices of the existing decree on “Technical Pricing Manual” Decision of Council of Ministers No. 627, dated 15.09.2015. These two government decrees guided the process of assessing damages and losses of the community buildings in the Post Disaster Needs Assessments. While the PDNA has envisaged lower costs for fully and partially damaged buildings as mostly the educational facilities were built before 1990, the Action cost estimates will ensure the fulfilment of national standards for all educational facilities. The open competitive process to be organized for all design and civil works will surely reduce the envisaged costs and allow for increasing the built or repaired surface area.

Initial consultative meetings to discuss on the prioritisation of the facilities where this Action will focus, were organized with representatives of Ministry of Reconstruction, Ministry of Education Sports and Youth, Ministry of Infrastructure and Energy and some of the municipalities affected by the earthquake.
3.3. Added-value elements

The Action will benefit from UNDP’s field experience and expertise in the country, which would help link developmental activities with technical assistance as well as methods of integrating gender, poverty reduction and capacity development throughout activities.

Community engagement in the planning and implementation of recovery and resilience activities will also be ensured through employing mechanisms commonly utilised in the development of long-term municipal strategies. The thorough on-process, as well as post-assistance quality assurance provided by the Action will not only safeguard the investment by the European Union but will enable timely addressing of potential post-completion issues and flaws, thus ensuring maximum effects and sustainable recovery outcomes. Particularly the post-assistance quality assurance approach embraced by the Action is unprecedented in common recovery interventions and is meant to provide post-completion monitoring, as a mechanism to guarantee quality and sustainability of investments and reassure beneficiaries that any defects that may arise will be immediately addressed.

In the realization of the project goals UNDP follows successfully proven methodological principles, which distinguishes the work of UNDP in inclusion initiatives developed through and applied in previous experiences built around the concept of area-based (territorial approach) and human development grounded on some key principles.

The Action takes stock of the fact that recovery needs for the education sector were estimated for four components: i) the reconstruction of infrastructure and physical assets; ii) the resumption of service delivery; iii) capacity development and governance; and iv) risk reduction and resilience in education. Recovery needs are prioritised and sequenced over the short, medium, and long term. Institutional arrangements for reconstruction will be established as well as policies and guidelines for improving school safety.

The following guiding principles will be followed during the implementation:

- Use the recovery strategy as an opportunity for improving access to enhanced quality education through improved design of learning spaces, teacher development, and strengthening the capacity of education authorities at all levels in the planning and implementation of the education system’s recovery;
- Conduct a facility-by-facility survey to update the estimates of rehabilitation needs (buildings, furniture and equipment, learning materials, etc.);
- Give priority to the repair of partially damaged institutions because they can be made operational at a lower cost and in less time. In this regard, close coordination with municipalities and communities affected will be ensured. The Action will coordinate and be aligned with other actions undertaken by government implementation agencies such as the Albanian Development Fund or other development partners.

4. Expected results and activities

**Result 1: Education facilities repaired** and furnished

Facilities which have been lightly or partially damaged will be the subject of repairs. Throughout the Action document the term repair also includes retrofitting as deemed necessary. For this, UNDP will engage engineers to visit each education facility and determine the exact rehabilitation needs. This assessment will guide the development of the required technical design for the retrofitting and repair work. The assessment will be followed by obtaining construction permits from the respective municipalities before any construction works starts.

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11 All repair works in this proposal include retrofitting as necessary.
An expedited procurement process, dividing the work in lots, grouping schools of on the basis of proximity of construction sites will identify a group of companies that will be engaged in the repairing works that t will be implemented in full compliance with national legislation and Eurocode 8, and using the BBB principles. Before handing over the repaired education facilities to the respective authorities, a process of testing and commissioning will be undertaken. More specifically the activities to be implemented under this result include:

**Activity 1.1: Technical assessment for education facilities and identification of the needs for infrastructure intervention.**

All education facilities identified for repairs by the Action will undergo a quick technical survey to assess the extent of the repairs needed to make them fully operational. This process will also gather data on the exact number of students impacted as well as the current status of education services, to determine whether they are being provided in the damaged school or the students have been temporarily transferred to another educational facility. This activity will result in the preparation of Terms of Reference (ToRs) and technical specifications for the design and supervision for 16 education facilities.

**Activity 1.2: Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 16 schools to repair.**

This Activity includes the procurement process for companies that will prepare the technical designs and provide supervision for 16 education facilities in line with the specifications foreseen in the ToRs. All the processes will be in line with international standards with a special focus on transparency and inclusiveness. As necessary the preparation of technical designs includes a detailed structural assessment (soil test and seismic assessment).

**Activity 1.3: Contracting construction companies and implementation of the civil works for repair**

Under this activity a competitive procurement process for the selection of service providers to implement the repairs will be selected. Eligible providers need to have the appropriate professional licences issued by the Ministry of Infrastructure and Energy to undertake repairing/retrofitting works, provide proofs of successful past experiences as well as able to demonstrate ample operating capacity. While the focus will be on quality and due standard implementation, service providers will be encouraged to deliver quickly in order to restore normal conditions in affected education facilities as soon as possible. The company contracted for the technical designs of the facilities to be repaired, will proceed with the supervision of the civil works conducted under this activity.

**Activity 1.4: Testing and commissioning for repaired facilities**

After the completion of works testing of all education facilities repaired and retrofitted will be performed. It will be done by a group of experts, including representatives of the municipality and other responsible institutions. All the works must be done in line with specifications and contracts provisions.

**Activity 1.5: Formal handover of repaired/retrofitted education facilities**

All facilities repaired/retrofitted under the auspices of the Action will be formally handed over to the relevant beneficiaries following a satisfactory assessment of the works done by a quality assurance body.

**Activity 1.6: Preparation of technical specifications of furniture and equipment for repaired facilities**

Based on the identified needs, a detailed assessment of required furniture and equipment for each educational facility to be repaired will be undertaken and technical specifications prepared. The process will be based on the BBB principle.
Activity 1.7: Purchase and delivery of furniture and equipment for each repaired educational facility

According the needs identified, all furniture and equipment for repaired educational facilities will be purchased through a competitive process in a transparent manner. Representatives from related institutions will be involved and will check the standards of the equipment before delivery to the institutions. Maintenance will be ensured by authorities in charge and municipalities’ responsibilities regarding maintenance will be duly outlined in the Memorandum of Understanding outlined under 3.1.

Result 2: Education facilities reconstructed and furnished

Facilities that have been severely damaged or fully destroyed will need to be rebuilt. It is assumed that demolitions, where required, will be done by the municipalities. Otherwise, upon request and in coordination with local authorities, companies will be contracted for the demolition and debris management. UNDP’s demolition management expert will supervise this process. With the assumption that 5% of all fully destroyed basic and secondary schools in affected municipalities will be relocated to safer locations, governmental provisions for adequate land allocation must be made. Consultations with the MoESY and Municipalities will be conducted to identify the exact location of all new education facilities that will be reconstructed (if not the same as currently) as well as whether pre-school services will be integrated within the education facilities. Concurrently, UNDP will proceed with the development of the required technical designs for the new education facilities. This will be followed by obtaining the relevant construction permits, including the assurance regarding land ownership, from the respective municipalities before any construction works starts.

An expedited procurement process, dividing the works in lots according municipalities, will contract a group of companies that will be engaged in the construction of the new schools. The construction works will be implemented in full compliance to the national legislation and Eurocode 8, and using the BBB principles, including disaster-resilient technology, quality improvements, energy efficient systems, and accessibility features for those with disabilities. Before handing over the reconstructed schools to the respective authorities, a process of testing and commissioning will be undertaken. The development of standard school building designs to suit the number and age of students is desirable, facilitating their use for building more schools in the second phase of the action. More specifically the activities to be implemented under this result are as follow:

Activity 2.1: Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 6 educational facilities to be reconstructed

This activity includes procurement of services for the preparation of the technical designs and provision of supervision for the reconstruction of 6 education facilities in line with specifications foreseen in the ToRs. All the processes will be in line with international standards, focusing on transparency and inclusiveness.

Activity 2.2: Contracting construction companies and implementation of the civil works for indicatively 6 educational facilities to be reconstructed

Under this activity a tender for the selection of service providers to reconstruct education facilities will be undertaken. Eligible providers need to have the appropriate licences issued by the Ministry of Infrastructure and Energy, provide proof of successful past experiences as well as able to demonstrate ample operating capacity. While the focus will be on quality, service providers will be encouraged to deliver quickly in order to restore normal conditions in affected education facilities as soon as possible.

Activity 2.3: Testing and commissioning for reconstructed education facilities

After the completion of the works, testing of all education facilities reconstructed will be performed. It will be done by a group of experts, including representatives of the municipalities and other responsible institutions. All the works must be done in line with international standards and the specifications contained in the signed contracts.
Activity 2.4: Formal handover of reconstructed education facilities

All facilities rebuilt under the auspices of this Action will be formally handed over to the relevant beneficiaries following a satisfactory assessment of the works done by a quality assurance body.

Activity 2.5: Preparation of technical specifications for furniture and equipment for reconstructed facilities

Based on the identified needs, a detailed assessment of required furniture and equipment for each reconstructed educational facility will be undertaken and technical specifications prepared. The process will be based on the BBB principle.

Activity 2.4: Purchase and delivery of furniture and equipment for each reconstructed educational facility

According the needs identified, all furniture and equipment for reconstructed educational facilities will be purchased through a competitive process in a transparent manner. Representatives from related institutions will be involved and will check the standards of the equipment before delivery to the institutions. Maintenance will be ensured by authorities in charge and this will be outlined in the Memorandum of Understanding under 3.1.

Result 3: Transparency, accountability and inclusiveness in recovering processes strengthened

Transparency, accountability and inclusiveness will be the guiding principles under which the above results will be achieved. In this regard, the following activities will be implemented:

Activity 3.1: Signature of Memorandum of Understanding (MoU) with municipalities

The MoU will foresee joint obligations, responsibilities and roles of all actors, to be followed during the repairing and rebuilding processes. It will include also preconditions to be fulfilled by municipalities before the start of the works, such as delivering on time the permits and other documents relating to land ownership, demolishing of the place where the new facilities will be rebuilt when possible, among others, as well as the role of municipality and local institutions after handover especially adequate maintenance of the facilities to ensure sustainability.

Activity 3.2: Community led local consultations on the interventions

A bottom up consultation process with targeted groups such as: teachers, students, government of students, parents, local institutions, etc. will be organized, during repair/retrofitting and rebuilding processes. Building back together will be the main approach within each locality, working together with local governments, local public institutions and communities to design and implement recovery activities rapidly with a participatory approach and a transparent and accountable system. Involvement of main stakeholders is crucial to identify and address the needs for adequate education facilities in line with the international standards.

Activity 33: Develop an online, publicly accessible BI (Business Intelligence) dashboard to be made available to all partners and the public through web and mobile technologies, for showing Action progress.

The following elements will be reported through the system: education facility name; geo-location; number of students and teachers; status of the building before the intervention; start date of the construction work; pictures of education facility renders; progress of works; completion date and project costs. This platform will increase transparency and will be an important tool during the monitoring process. It will also be linked and feed into government platform on reconstruction.
5. Methodology

5.1. Guiding principles and methodological approach

The Action will be guided by nine principles of engagement foreseen in the Statement of Intent at the occasion of the International Donor’s Conference after the earthquake, on 17 February 2020 in Brussels, namely: consistency, clarity, participatory, transparency, accountability, equity, efficiency, resiliency and sustainability. To ensure consistency and clarity, coordination with all national and international interventions will be ensured as well as clear implementation arrangements will be defined clarifying the roles and responsibilities of all actors involved. On the other hand, a participatory approach will be implemented in all phases of the action and transparency will be the key principle.

Despite publishing all the documents related with procurement and other procedures, UNDP will design a monitoring and transparency information system for building and reconstruction of education facilities, with key features and basic complexity. The online dashboard is designed to serve for multi-purpose environment such as informing the stakeholders and the public and engaging them in monitoring the ongoing projects and future building and reconstruction activities. All information will be captured from a web-based and responsive information system and visualized in a modern and integrated reporting tool dashboard, using latest Business Intelligence Software.

A clear communication strategy will be integral to program design and potential negative social and environmental impact from of demolition, new construction will be managed pro-actively to ensure accountability. Equity and efficiency will guide the delivering of the results.

Build back better principle

The Action will ensure that the recovery process does not recreate the vulnerability that led to the disaster in the first place and must leave the communities safer by reducing risks and building resilience.

Therefore, for the repairing and reconstruction, a BBB approach will be taken. The recovery within a BBB framework would give the impacted communities the chance to reduce risk not only from the immediate hazard but provide an opportunity to sustainably reduce the future risk. BBB offers the opportunity to rebuild stronger, safer, more disaster-resilient infrastructure and systems and with higher standards. In this context the following activities would constitute BBB in the reconstruction of education infrastructure:

- Introducing disaster risk reduction measures;
- Design and construction of multi-hazard resilient buildings to the modern standards; and
- Multi-hazard resilient retrofitting (strengthening) of damaged or undamaged existing vulnerable buildings.

It is also proposed that the recovery process be utilised as an opportunity to upgrade the services of the existing buildings and infrastructure to meet the current requirements of the learning process in these facilities.

In addition to the above, and to ensure BBB, it is crucial to adopt Eurocode 8 as the standard providing a uniform approach for the design of new buildings, and seismic retrofitting of the existing buildings.

Hazardous construction materials (e.g. asbestos, POP containing sealants) will be banned and environmentally friendly furnishings and equipment (e.g. LED lights instead of mercury containing fluorescent light bulbs) will be promoted. The BBB principle also includes the application of accessible construction principles, e.g. building ramps for wheelchairs (EU 6° incline), accessible door sills, stairs, doors, hygienic facilities, among others. Hygienic facilities should comply with EU standards, taking hygiene, child protection and gender into account. Chemistry and physics labs should be equipped according to EU safety standards and include e.g. fume hoods in chemistry cabinets/labs, secure and safe storage rooms for chemicals, etc.
The Action will adopt the most-up-to-date BBB approaches while institutional and regulatory framework that promote resilient reconstruction will be established, including codification of multi hazard risk reduction aligned with the Eurocodes, improved construction quality control, assurance that settlement designs pursue concepts of liability and infrastructure resilience. In order to ensure sustainability, the reconstruction process will support broader urban development goals, including promotion of transformative urban development that is modern, green, energy efficient, low-carbon and community friendly.

The Action will attempt to ensure that all investments are "disaster-smart" and that partner institutions work on business continuity plans that would ensure better disaster resilience in the future. Building back better will also entail using energy efficient and resistant materials in line with Eurocode 8 standards. Inclusiveness will be pursued both in the planning as well as in the execution of action activities. The interventions in education infrastructure will take in consideration all appropriate energy efficiency measures. Increasing energy savings in educations sector have four potential benefits: economic (by avoiding costs to the Albanian economy); financial (by reducing the costs of the supplied energy and schools electricity bill); comfort (for students and teachers as building users); environmental (by reducing the GHG emissions).

In order to move fast and assist affected communities, the recovery interventions are twinned with medium- and longer-term strategies that will strengthen resilience, build capacity and social capital and reduce the risk and effects of future disasters. The strategic approach will ensure that all interventions are inclusive, participatory and transparent, and that the educational infrastructure rehabilitation and recovery is implemented through "Build Back Better" principles of reconstruction and full consideration of accessibility and environmental standards, whilst promoting a culture of resilience in development and maintenance of the infrastructure.

Through this recovery process, the following guiding principles will be followed:

- Use the recovery strategy as an opportunity for improving access to enhanced quality education through improved design of learning spaces;
- Engage with the MoESY and affected municipalities to assess the needs of every municipality for educational institutions (type, size and capacity) based on existing population needs, number of enrolled students, and other area development or recovery plans;
- Conduct a facility-by-facility inception survey to update the estimates of rehabilitation needs (buildings, furniture and equipment, learning materials, etc.);
- Give priority to the repair of partially damaged institutions because they can be made operational at a lower cost and in less time.

Considering that new buildings provide a great opportunity to ensure accessibility without incurring significant additional costs over and above an alternative building project, in the case of 'new build' projects, accessibility will form a key part of the initial design brief, and will be part of the criteria used to select the design team and the developer. Education facilities staff, students and parents will be a valuable source of information to guide the design of the new facilities. The education facilities external environment, entrances, internal circulation, evacuation, other facilities, and classrooms will be given attention when designing for accessibility. Improving the accessibility of an education institution will result in improved health and safety for all users. This is one of the benefits of a universally - accessible approach. Accessibility will be monitored and reviewed throughout the lifetime of the action.

5.2 Steering and Management Arrangements

Considering the importance of the process and the many stakeholders involved, coordination will be crucial in order to minimize overlap and maximize complementarity. Existing coordination mechanisms, such as the State Committee for Reconstruction, Ministry of Reconstruction and related coordination mechanisms will be used to promote the action but also regularly disseminate information to key national and international stakeholders. In addition to bilateral initiatives by other
international donors, UNDP is implementing several recovery actions that will be adjusted to accommodate the Action, create synergies and enhance its effects, wherever possible.

The Action Steering Committee (ASC) will be established to oversee and coordinate the operations of this intervention. Based on the project’s initial plan and budget as well as on monitoring data, the ASC oversees the project’s implementation and takes all necessary strategic decisions. It will provide policy guidance and recommendation regarding the Action strategy and objectives, receive and comment semi-annual reports, approve annual plans of operation and reports. The ACS will also guide the formulation of a potential second phase of the Action. The ASC will convene at least twice a year, and upon necessity. All ASC members can request a meeting within a week, if need be.

The ASC will be composed of representatives from the European Union Delegation to Albania, as the donor, UNDP, as the implementing Agency, a Representative of the Government of Albania (Ministry for Reconstruction or the Ministry of Education Sports and Youth), UN Resident coordinator and one representative from each of beneficiary municipalities. The Action requires cooperation of several actors at national and local level; its success depends on the good quality of their cooperation and coordination. It will be the task of the Action Steering Committee to guarantee cooperation and coordination.

In terms of management responsibility for the action, UNDP will be responsible for carrying out all activities under the Action. This entails ensuring that results and targets are reached within agreed deadlines. UNDP will also be in charge of carrying out all procurement for services, goods, equipment, and works and managing grant award procedures; as well as awarding, signing and executing the resulting procurement. UNDP will be responsible for monitoring the implementation of the Action, in line with the set targets and Action indicators. The monitoring responsibilities (including data to be collected, tools and frequency of monitoring activities) will be managed by the action team. Mid-term and final reports will be prepared by the UNDP and submitted to the EUD. An independent evaluation will be conducted upon completion of the Action.

The Action team is composed by:

i) **Programme Manager** (full time). He/she will be responsible for the overall and day to day management of the Action, ensuring that the specific results are achieved. He/she will inform all stakeholders on activities, progress and results. He/she will be responsible for the overall quality of the project management, monitoring and evaluation, ensure quality communication and reporting with the donors and stakeholders, qualitative and timely reporting. He/she will be key focal point for coordination between the Action, UNDP, EUD and the partner authorities and other key stakeholders. As per standard UNDP requirements, the Programme Manager will monitor risks quarterly and report on the status of risks to the ACS. Progress will be recorded in the UNDP ATLAS (ERP) risk log.

ii) **Community Coordinator** (full time). He/she will ensure field presence and support the implementation of the Action components under the direct supervision of the Programme Manager. He/she will be responsible for the coordination of community led local consultations on the interventions in each of beneficiary’s municipalities.

iii) **Monitoring and quality assurance Officer** (full time). He/she will be in charge of monitoring and developing systems about data processing related to the Action. He/she will closely work and use the database (Business Intelligence platform) provided by the action and prepare reports as requested.

iv) **Civil Engineer** (3 persons) (full time). They will be responsible for providing oversight to all infrastructure activities, as well as monitoring and quality assurance, in close coordination with beneficiaries, supervisors and contractors. He/she reports to the Programme Manager and assists him/her in all reporting and monitoring matters. The
Civil Engineer will also provide supervision services during the defect and liability period, liaise with works contractor and report to UNDP.

v) **Procurement Assistant** (full time). He/she will provide operational and administrative support to the implementation of the Action through facilitating quality, effective and fast procurement processes, assistance in the process of contracting and monitoring of contracts. He/she will closely coordinate with procurement country office at UNDP and will ensure that all processed are in line with approved guidelines on procurement. He/she will be engaged for a period of 15 months.

vi) **Administrative and Finance Associate** (full time). He/she will be responsible for all activities related to finance and administrative issues. He/she will be required to support implementation of the Action activities, quality assurance, narrative and financial reporting, etc.

A cleaning person (50% of time) will be dedicated to the Action.

An Action office will be set up to perform the Eu4Schools activities. In this regard, the Action budget (headline 2) includes the cost for necessary equipment, supplies and other local office costs. This include: (i) equipment (computers, printers, camera and projector), (ii) furniture calculated for eight staff positions as well as other local office costs such as: vehicle costs, office rent, utilities, consumables, bank commissions and other services.

An Information System for Monitoring (ISM) will be designed and developed for the tracking and monitoring of end to end reconstruction projects. Project baseline and buildings status, activities and granular management for each of activity, and contract compliance and budget monitoring will be part of the management of the tool, in order to ensure systemic tracking, transparency and accountability of all contracts. The ISM System is designed to serve for multi-purpose environment, serving to monitor the ongoing projects and future building and reconstruction activities.

5.3. **Visibility**

The Action will ensure visibility according to the Joint Visibility Guidelines for EC-UN Actions in the field. The visibility activities will be executed in close cooperation between UNDP and EU Delegation to Albania focusing on outputs and the impact of the action's results. A draft Communication and Visibility Plan for this Action, is already prepared and will be further fine-tuned in consultation with the European Union Delegation to Albania and other stakeholders. It will rely heavily on local partners and beneficiaries as communication platforms with an exclusive EU visual identity for all deliverables.

The draft Communication and Visibility Plan - annex VI of the Contribution Agreement - defines the strategic approach to communicate the EU support to Albania's post-earthquake recovery action, through “EU4Schools” Action, the results and impact, provide transparency on the fund delivery and timely information about progress on the ground. UNDP will utilize a myriad of communications channels and tools to raise awareness about the action and emphasize the support provided by the European Union.

6. **Duration and indicative action plan for implementing the Action**

The duration of the Action will be 18 months as per the action plan below. Narrative and financial report will be provided after 6 months, 12 months and 18 months of Action implementation.

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12 Document available here: 
Reporting will be provided as foreseen in Article 3 of the General Conditions and Article 4 of the Special Conditions.
<table>
<thead>
<tr>
<th>Activity</th>
<th>Year 1</th>
<th>Year 2</th>
<th>Implementing body</th>
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</thead>
<tbody>
<tr>
<td>Inception phase</td>
<td></td>
<td></td>
<td>UNDP, Municipalities</td>
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<tr>
<td>Activity 1.1: Technical assessment for education facilities and identification of the needs for infrastructure intervention.</td>
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<td>UNDP</td>
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<tr>
<td>Activity 1.2: Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 15 schools to repair.</td>
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<td>UNDP</td>
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<tr>
<td>Activity 1.3: Contracting construction companies and implementation of the civil works for repair.</td>
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<td>UNDP</td>
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<tr>
<td>Activity 1.4: Testing and commissioning for repaired facilities</td>
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<td>UNDP, Municipalities</td>
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<tr>
<td>Activity 1.5: Formal handover of repaired education facilities</td>
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<td>UNDP, Municipalities</td>
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<tr>
<td>Activity 1.6: Preparation of technical specifications of basic furniture and equipment for repaired facilities</td>
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<td>UNDP</td>
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<tr>
<td>Activity 1.7: Purchase and delivery of basic furniture and equipment for each repaired educational facility</td>
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<td>UNDP</td>
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<tr>
<td>Activity 2.1: Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 6 educational facilities to be reconstructed</td>
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<td>UNDP</td>
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<tr>
<td>Activity 2.2: Contracting construction companies and implementation of the civil works for educational facilities to be reconstructed</td>
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<td>UNDP</td>
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<tr>
<td>Activity 2.3: Testing and commissioning for reconstruction of educational facilities</td>
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<td>UNDP, Municipalities</td>
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<tr>
<td>Activity 2.4: Formal handover of reconstructed education facilities</td>
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<tr>
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<td>UNDP</td>
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<tr>
<td>Activity 2.6: Purchase and delivery of basic furniture and equipment for each educational facility</td>
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<td>UNDP</td>
<td></td>
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<tr>
<td>Activity 3.1: Signature of Memorandum of Understanding (MoU) with municipalities</td>
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<td>UNDP, Municipalities</td>
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<tr>
<td>Activity 3.2: Community led local consultations on the interventions</td>
<td></td>
<td>UNDP, local authorities</td>
<td></td>
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<tr>
<td>Activity 3.3: Develop an online, publicly accessible BI (Business Intelligence) dashboard to be made available to all partners and the public through web and mobile technologies, for showing Action progress.</td>
<td></td>
<td>UNDP</td>
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</tr>
</tbody>
</table>
7. Sustainability of the Action

The PDNA results indicate considerable damages to education facilities across many of the 11 municipalities straining the capacities of local governments to respond. In response to the needs of those most affected, vulnerable and marginalized, as well as the local communities impacted by the earthquake, the focus will be to support national and local governments in reducing further social and economic losses, and to accelerate the recovery process by building on prior UNDP work with vulnerable communities ensuring that the poorest and most-at-risk population segments can benefit from educational facility repairs and reconstruction.

From the very start UNDP will sign a Memorandum of Understanding with each of the Municipalities to outline the long-term obligations of partner institutions in the implementation of the Action as well as their roles and responsibilities when it comes to the operation and maintenance of the newly refurbished facilities. The Municipalities will have to adhere to the new established standards in education infrastructure facilities and allocate funding for the appropriate maintenance of the new facilities.

The Action will promote that the new models of consultative processes with the interested stakeholders, students, teachers and parents' communities are adopted by the Municipalities as a new standard for public consultation and stakeholder's engagement.

It is critical to ensure that recovery efforts do not end up recreating the vulnerability that led to the disaster in the first place. These must leave the communities safer by reducing risks and building resilience. The recovery within a BBB framework would give the impacted communities the chance to reduce risk not only from the immediate hazard but provide an opportunity to sustainably reduce the future risk. BBB offers the opportunity to rebuild stronger, safer, and more disaster-resilient infrastructure and systems.

In this context the following activities would constitute BBB in the reconstruction of education infrastructure:

- Introducing disaster risk reduction measures;
- Design and construction of multi-hazard resilient buildings to the modern standards; and
- Multi-hazard resilient retrofitting (strengthening) of damaged or undamaged existing vulnerable buildings.

The Action through its agenda will also contribute to building sustainable infrastructure. In terms of environmental sustainability considerations, the action will bring improvements to energy efficiency that will be pursued through the reconstruction/rebuilding process in the education facilities This will help manage the carbon footprint for the buildings and reduce cost for the beneficiaries.

7.1. Risks and mitigation measures

The following risks and mitigation measures were identified:

<table>
<thead>
<tr>
<th>Type or risks</th>
<th>Probability</th>
<th>Lightly impact</th>
<th>Mitigation measures and contingency plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low level of coordination of central and local actors to make information available, share data and cooperate expediently during the process of Action implementation.</td>
<td>Likely</td>
<td>Moderate</td>
<td>UNDP will take a facilitator role in engaging different stakeholders, including governmental authorities in all the steps of planning, implementing and monitoring of COVID19 Action interventions.</td>
</tr>
<tr>
<td>Extended countermeasures at national and international level to</td>
<td>Possible</td>
<td>High</td>
<td>Reassessment of the work plan to take into account the</td>
</tr>
<tr>
<td>Prevent the pandemic outbreak, limit workers mobility and risk to jeopardise project implementation.</td>
<td>Possible</td>
<td>Moderate</td>
<td>Measures that the Government will take. During the first two months of implementation, the Action team will prepare the technical specifications and launch procurement processes online (e-procurement). In the same time, the team will design and adopt virtual communication and consultation methodologies.</td>
</tr>
<tr>
<td>Lack of capacity of Municipalities to provide construction permits expeditiously.</td>
<td>Possible</td>
<td>Moderate</td>
<td>Several consultation meetings will take place with various offices of the Municipalities to receive appropriate guidance for an expedited process for obtaining the relevant construction permits.</td>
</tr>
<tr>
<td>Limited number of service providers available to deliver the services to a satisfactory level, while several reconstruction and recovery interventions are taking place in the country.</td>
<td>Possible</td>
<td>Moderate</td>
<td>UNDP will use all instruments to attract a considerable number of companies in the competitive processes and use diligent evaluation processes to select the best service providers.</td>
</tr>
<tr>
<td>Constitution of mandate/role within the education sector, of the existing Ministry of Education, Sports and Youth and municipalities may change after fully implementation of this action.</td>
<td>Unlikely</td>
<td>Minor</td>
<td>The Action team, EU and UNDP should continue the policy dialogues through various occasions with the municipalities, Ministry of Education, Sports and Youth on their roles may change after fully implementation of the action, by ensuring there happens amendment of the implementation plan as per the changed situation.</td>
</tr>
<tr>
<td>Municipalities do not have proper documentation of property titles of some rural education facilities that have been damaged by the earthquake</td>
<td>High</td>
<td>Major</td>
<td>The programme will plan its intervention in stages. It will start by reconstructing/refitting the kindergartens and schools where the municipality has clear ownership over the facility. The Action team will engage in dialogue with the relevant central institutions to settle all pending issues and equip Municipalities with due documentation on the education sector assets.</td>
</tr>
<tr>
<td>Non-structural mitigation of risks in schools.</td>
<td>Possible</td>
<td>Moderate</td>
<td>MoU to be agreed with municipalities will contain reference to the</td>
</tr>
</tbody>
</table>
**Quality of reconstructed/ repaired facilities**  
Possible  
Moderate  
The Action will use the recovery efforts as an opportunity for improving access to enhanced quality education through improved design of learning spaces, teacher development, and by strengthening the capacity of education authorities at all levels in the planning and implementation of the education system’s recovery.

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**8. Cross cutting issues**

**Gender mainstreaming and equal opportunities**

Being fully aware that gender remains a largely neglected aspect of many infrastructure projects based on the assumption that women and men will benefit equally, this action plans to target women teachers, parents, girl students and pupils as both stakeholders and end-users. The action will build on the premise that women’s participation and leadership are key to the successful implementation of all infrastructural interventions targeted in this project. All data will be segregated by gender.

More concretely, consultative processes will be part of the design, planning and implementation of the infrastructural work covered by the action. These consultations will provide opportunities to recognize the needs and wants of both women, girls and men and boys in the educational facilities. Therefore, women and girls will be consulted at all stages of the project cycle in order to identify potential gendered risks and design prevention/mitigation strategies. By conducting gender-responsive consultations throughout this project cycle, all relevant beneficiaries will gain valuable insights into elements such as women and girls’ preferred locations for sanitary needs as well as easy access to the involved services.

Furthermore, the infrastructural designs of all targeted educational facilities will have a keen focus on women and girls’ specific needs as users of infrastructure, being these teachers, parents, students/pupils and children at crèches.

Ensuring equal opportunities to women and men will be one of the guiding principles throughout the project cycle. One concrete way to ensure guidance by this principle is through involving women as co-workers in several planned interventions of this project. Women and young girls still represent a minority in the infrastructure workforce, particularly among staff with a technical background and in management of the infrastructural development projects. Therefore, this action will encourage women engineers, architects, designers and other technical women specialists be part of the implementing teams. Promoting women and girls throughout the recruitment process both as skilled and semi-skilled female workers and later ensure that both men and women, workers in this project, undergo training on key concepts on gender mainstreaming in infrastructural development projects are some concrete planned interventions in ensuring equal opportunities for both men and women.

**Accessibility and vulnerable groups**
The action promotes, and is informed by, the principle of inclusion. School design may potentially contribute to promoting inclusion through optimising all students’ access to the school environment and removing unnecessary barriers to participation. Well-designed schools allow all students to participate fully and independently. This frees their teachers to focus on educational goals.

The design of new schools and improvements to existing schools in the framework of the Action will take into consideration the particular accessibility requirements of all users: students, teachers and administration staff, parents, and visitors, however the main focus will be on the special needs of students with disabilities.

To allow all users to make use of the services available in the school buildings, the action will adopt the “universal design” approach which will ensure that the school can be accessed and used: i) to the greatest possible extent, ii) in the most independent and natural manner possible, and iii) in the widest range of situations, without the need for adaptation, modification, or specialised solutions.

The Action interventions will be in line with the aim and provisions of the Convention on the Rights of Persons with Disabilities (adopted by Albania in 2012), where accessibility is both a principle and a standalone article based on which the State should take appropriate measures to ensure to persons with disabilities access, on an equal basis with others, to the physical environment, identify and eliminate obstacles and barriers to accessibility of indoor and outdoor facilities, including schools.

These interventions will contribute to the implementation of: the Law on Inclusion of and Accessibility for Persons with Disabilities (93/2014) which defines the responsibilities of all public and non-public structures in the implementation of the principles of inclusion and accessibility, to reduce, and ultimately remove, the barriers faced by persons with disabilities with a view to enabling their equal participation in society; the Law on Pre-university Education (69/2012) providing for the education of children with disabilities in mainstream school and for the provision of an accessible environment; the measures related to the Accessibility area as part of the National Action Plan on Persons with Disabilities 2016-2020. The implementation of action infrastructure projects will be guided by the accessibility standards as defined in the existing rules and regulations, namely, the “Regulation on the Use of Spaces by People with Disabilities” approved by the Decision of the Council of Ministers, No.1503, dated 19.11.2008.

The Action will make all efforts to take into consideration the unique requirements of the various groups of persons with disabilities. For example, students with mobility disabilities may have difficulties with steps, or heavy doors. They may need additional desk space if they use a wheelchair, or additional storage space for a walking frame or crutches. Students with visual difficulties will benefit from improved lighting and clear visual contrasts on doorframes and support columns. Some students with emotional, psychological or mental health difficulties will benefit from a calming environment created by appropriate use of light and colour schemes.

Considering that new buildings provide a great opportunity to ensure accessibility without incurring significant additional costs over and above an alternative building project, in the case of ‘new build’ projects, accessibility will form a key part of the initial design brief and will be part of the criteria used to select the design team and the developer. School staff, students and parents will be a valuable source of information to guide the design of the new facilities. The school external environment, entrances, internal circulation, evacuation, other facilities, and classrooms will be given attention when designing for accessibility.

**Human rights and equal opportunities**

The Action mainstreams a human rights-based approach that struggles to eradicate discrimination and bring dignity and entitlement to excluded communities by prioritizing criteria in the selection of targeted education facilities. This mind-set is also important because it sets the path for State institutions to see the problems faced by vulnerable communities in the education sector also under the loop of human rights entitlement. The Action plans to address the specific human-rights/discrimination related exclusion challenges experienced by the Roma and Egyptian community via addressing the discrimination challenges experienced when integrating them into schools.
The infrastructure planning, project development and implementation, through the community meetings and consultations, will be identifying and addressing potential negative human rights impacts early in the process and will make it throughout the project cycle to avoid or minimize the types of human rights negative impacts. Through detailed stakeholder analysis, the Action will disaggregate the affected stakeholder groups and focus especially on those who are poor, vulnerable, disadvantaged or discriminated against to help understand the potential adverse impacts on them. This analysis, and the active stakeholder engagement will provide the basis for appropriate measures to avoid, minimize or manage adverse impacts and for ongoing feedback and engagement thereafter during action implementation.

Environment and waste management

The Action team and management bodies will ensure reconstruction/ retrofit/ rebuilding project selection and design are consistent with the country's national development plan and international human rights and environmental commitments, the SDGs. Air, water and soil pollution from construction can seriously affect the natural environment. The Action will pay importance to meet environmental and greenhouse gas emissions standards. The decision-makers will base project selection and design decisions on quality preliminary studies, such as strategic impact assessment, regulatory impact assessment, and cost-benefit analysis, referring to the international environmental and human rights framework as well as domestic law.

The Action will promote investment in “sustainable, accessible, affordable and resilient quality infrastructure” and standardize environmental responsibility in infrastructure. The approach of the private companies to be involved should embrace both “doing no harm” (or risk management) and “doing good” (or enhancing the economic, environmental and social co-benefits) in infrastructure implementation.

Rubble generated due to destruction or damage caused by the earthquake should be referred to as “Construction and Demolition Waste” (C&D Waste). C&D Waste is a regulated waste stream in the EU and included in the EU List of Wastes (Chapter 17). UNDP will implement the EU Construction & Demolition Waste Management Protocol in the post-earthquake reconstruction process.

UNDP's strategic approach to C&D Waste management and demolition management is based on four pillars:

- Safety: ruins and piles of C&D Waste constitute a health and safety risk for school children, students and teachers that needs to be eliminated;
- Space: C&D Waste on site occupies space needed for construction activities, either for the construction itself or for construction infrastructure;
- Sorting and segregating: while some components of C&D Waste have a certain value, either in the form of scrap metals or for re-use, other materials mixed into the piles may consist of hazardous materials (asbestos, cleaners, disinfectants) or specific waste types (electronic waste, white wares including air conditioners); and
- Recovering and repairing reusable items, e.g. furniture, blackboards, sports equipment, equipment from chemistry and physics laboratories, etc.

As part of the repairing and reconstruction process, the waste will be segregated on site as much as possible or will be transported to interim storage sites where materials can be recovered for valorisation or for disposal. The aim is to clear the construction sites as quickly as possible, in order to rebuild schools, and bring the students back into their schools as quickly as possible. Inert waste will be disposed of on local available dumpsites and landfills, using as much as possible to improve the sites, or to use it as cover materials. Concrete and bricks will be crushed, to be used as road repair or construction materials in the communities. Hazardous waste and special waste will be treated and disposed of separately and according to their hazard potential.
In terms of environmental sustainability considerations, improvements to energy efficiency, through better joinery and green heating systems, will be pursued through the reconstruction process. Thermal insulation facades will also be put up, where cost-effective. This will help manage the carbon footprint for the buildings and reduce cost for the beneficiaries. In order to ensure the energy efficiency, during the repairing/retrofitting and rebuilding will be carry out the detailed engineering design for social buildings, schools and education facilities to be rehabilitated or newly constructed: the proposed Energy Efficiency measures to make reference to the Energy Performance Building Law, Energy Building Code and Governmental Decree on Minimum Requirement for the introduction of Energy Efficiency measures in Buildings. The design should aim the achievement of the optimal building energy efficiency within the construction cost restrictions and local parameters.

9. Logical Framework

The logical framework is enclosed as Annex A to this document.

10. Budget for the Action

The total budget of the action is 15,115,000 EUR, with an EU contribution of 15,000,000 EUR. Detailed budget is attached as Annex III of the Contribution Agreement.

11. UNDP’s relevant experience

UNDP is recognised worldwide as a leader in crisis response and recovery and long-term development. On the ground in more than 170 countries and territories, UNDP offers global perspective and local reach to empower lives and build resilient nations. UNDP work is done in collaboration with the national and local government and partners, whose capacity enhancement is supported by UNDP. UNDP uses its convening and brokering capacity to facilitate cooperation between central and local governments, civil society organizations, community groups and international partners. As per the Aid Transparency Index, UNDP remains one of the most transparent development organizations in the world, according to a new index rating similar organizations across the world.

With its focus on support to partner countries, UNDP’s transparency work concentrates on relevancy for national development planning, public financial management and mutual accountability at the country level, while working toward increasing implementation of the IATI Standard. Described as a good example of applying data standards in the outcome document from the Third International Conference on Financing for Development in Addis Ababa in July 2015, IATI members are now considering ways in which the standard can contribute concretely to the 2030 Agenda for Sustainable Development. UNDP also serves as a leading example of IATI Standard implementation. The independent assessment undertaken by Publish What You Fund for its 2016 Aid Transparency Index ranked UNDP first overall in transparency for the second time in succession.

The UNDP operational system is composed of an accountability framework and an oversight policy. The accountability framework underscores the commitment of UNDP to results-based performance management, as well as to the shared values of accountability and transparency. The oversight policy of UNDP includes conducting independent internal and external audits providing assurances to the Executive Board and the Administrator that functional systems of internal controls are in place, including evaluation of the policy framework, efficient utilisation of resources, and adherence to professional and ethical standards. Government counterparts participate directly in the design, as well as in the implementation and monitoring of UNDP activities through joint project boards, regular meetings with action staff to review the results achieved and to take decisions on future actions.

UNDP must procure a significant volume of goods and services. As a public organization entrusted with donor funds and committed to supporting developing economies, UNDP works to improve access to quality assured supplies in a cost effective and reliable way. We do this by abiding the following principles: (i) Best Value for Money, (ii) Fairness, Integrity and Transparency, (iii) Effective International Competition and (iv) in the best interest of UNDP, which means that any business transactions must conform to the mandates and principles of UNDP and the United Nations.
UNDP works is clustered around mutually interlinked four programme areas: Social Inclusion, Democratic Governance and Rule of Law, Environmental and Climate Change, Economic Growth and Employment. This action, is in synergy and follow up with different initiatives implemented by UNDP, most of them funded by European Union, such as: EU Flood Protection Infrastructures, Support to Administrative Territorial Reform (STAR), Regional Programme on Local Democracy in Western Balkans (ReLOaD), Integrates Support for Decentralisation, etc. Detailed information on these initiatives are described in Annex B.

12. Other Requirements

In order to ensure consistent monitoring of the Action, during project implementation, UNDP will present to the European Union Delegation a six-month narrative Progress Report. The Report, will not exceed 10 pages and will be introduced by a short summary (max 1 page), describing the major achievements and challenges, along with corrective or mitigating measures if needed.
## ANNEX A. LOGICAL FRAMEWORK

### Overall objective:
To support national and local governments in reducing further social and economic losses, and to accelerate the recovery process through educational facility repairs and reconstruction.

### Specific objective(s):
SO1: To support repairing/retrofitting and rebuilding, including furnishing, of education facilities in municipalities affected by the earthquake (except Tirana municipality) according to international standards;

SO2: To increase transparency, accountability and inclusiveness after recovery processes

<table>
<thead>
<tr>
<th>Intervention logic</th>
<th>Objectively verifiable indicators of achievement</th>
<th>Sources and means of verification</th>
<th>Assumptions</th>
</tr>
</thead>
<tbody>
<tr>
<td>To support repairing/retrofitting and rebuilding, including furnishing, of education facilities in municipalities affected by the earthquake (except Tirana municipality) according to international standards;</td>
<td>Number of people in affected areas benefiting from improved education facilities</td>
<td>Official related reports from affected municipalities Official related reports from central institutions Official related reports from the international community. Action reports</td>
<td>Coordination and complementarity with recovery assistance interventions delivered by governments and international community Central government is committed to collaborate in sharing information Target municipalities cooperate effectively and engage in all relevant action activities by providing relevant documentation Weather conditions are conducive of construction works</td>
</tr>
<tr>
<td>SO1: To support repairing/retrofitting and rebuilding, including furnishing, of education facilities in municipalities affected by the earthquake (except Tirana municipality) according to international standards;</td>
<td>SO1: 16 education facilities repaired SO1: 6 education facilities reconstructed SO1: Number of education facilities with adequate furniture and equipment SO1: Number of children and students (boys and girls) benefiting from improved education facilities SO1: Number of teachers (women and men) benefiting from the new education facilities SO1: Number of new services provided in new education facilities SO1: Number of education facilities with increased energy efficiency SO1: Number of education facilities with improved accessibility</td>
<td>Action reports and relevant technical/tender documentation Education facilities work/equipment delivery protocols signed by beneficiaries Official documentation and reports from target municipalities Equipment/goods delivery protocols signed by beneficiaries Memorandum of Understanding with municipalities</td>
<td></td>
</tr>
<tr>
<td>SO2: To increase transparency, accountability and inclusiveness after recovery processes</td>
<td>SO2: Number of consultative forums organised SO2: Number of people participating in consultative processes SO2: Number of recommendations from local communities addressed in final decisions SO2: Number of municipalities accepting new standards for maintenance of education facilities SO2: 1 monitoring tool in place;</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

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13 Indicators to be clearly defined within first two months
<table>
<thead>
<tr>
<th><strong>Results</strong></th>
<th><strong>Activities relevant for Result 1:</strong></th>
<th><strong>Activities related with Result 2:</strong></th>
</tr>
</thead>
</table>
| Result 1: Education facilities repaired and furnished  
Result 2: Education facilities reconstructed and furnished  
Result 3: Strengthened transparency, accountability and inclusiveness in this process of recovery | **Activity 1.1:** Technical assessment for education facilities and identification of the needs for infrastructure intervention.  
**Activity 1.2:** Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 16 schools to repair.  
**Activity 1.3:** Contracting construction companies and implementation of the civil works for repair.  
**Activity 1.4:** Testing and commissioning for repaired facilities  
**Activity 1.5:** Formal handover of repaired education facilities  
**Activity 1.6:** Preparation of technical specifications of basic furniture and equipment for repaired facilities  
**Activity 1.7:** Purchase and delivery of basic furniture and equipment for each repaired educational facility | **Activity 2.1:** Contracting of companies for the preparation of detailed technical design and supervision services for indicatively 6 |

**R1:** 16 technical designs in place for repair  
**R1:** 6 technical designs prepared for rebuild  
**R1:** 7,000 m² of educational facilities reconstructed  
**R2:** 25,000 m² of educational facilities repaired  
**R1 and 2:** Number of classrooms furnished  
**R1 and 2:** Number of labs equipped  
**R3:** Number of MoUs signed with municipalities  
**R3:** Number of consultative meetings organised;  
Action reports and relevant technical documentation  
Contracts signed with service providers  
Official documentation and reports from target municipalities  
Monitoring reports provided by businesses intelligence database  
Minutes of meetings for consultative forums  
Participant lists  
Photos |

Target municipalities are committed to provide necessary documents  
Availability of qualified construction companies  
Procurement procedures are implemented in due time  
Main means and costs are detailed in Annex III: Budget  
Preliminary pool of potential service providers (construction works/delivery of equipment/other services) is created.  
Strong motivation for participation and engagement on behalf of target municipalities  
Motivation and participation from teachers, students and local community with concrete ideas
educational facilities to be reconstructed
Activity 2.2: Contracting construction companies and implementation of the civil works for educational facilities to be reconstructed
Activity 2.3: Testing and commissioning for reconstruction of educational facilities
Activity 2.4: Formal handover of reconstructed education facilities
Activity 2.5: Preparation of technical specifications for basic furniture and equipment
Activity 2.6: Purchase and delivery of basic furniture and equipment for each educational facility

Activity related with Result 3:
Activity 3.1: Signature of Memorandum of Understanding (MoU) with municipalities
Activity 3.2: Community led local consultations on the interventions
Activity 3.3: Develop an online, publicly accessible BI (Business Intelligence) dashboard to be made available to all partners and the public through web and mobile technologies, for showing Action progress.
Annex B: UNDP'S RELEVANT EXPERIENCE

| Name of the applicant: United Nations Development Programme (UNDP) |
| Project title: Economic and Social Empowerment for Roma and Egyptians - a booster for social inclusion (ESERE) |
| Sector (see Section 3.2.2 of Section 3): 16-16050, 16010 |

<table>
<thead>
<tr>
<th>Location of the action</th>
<th>Cost of the action (EUR)</th>
<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)¹⁴</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albania (Tirana, Durres, Berat, Shkoder)</td>
<td>EUR 4,000,000</td>
<td>Coordinator</td>
<td>EU Municipality of Durres;</td>
<td>4,000,000 EUR (EU) 174,257 EUR (Municipality of Durres)</td>
<td>05/01/2016 - 30/06/2019</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Objectives and results of the action</th>
<th>Overall Objective: Contribute to the economic and social empowerment of Roma and Egyptian communities in Albania, aiming to:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>- Improve and diversify employment promotion measures developed and provided to Roma and Egyptian women and men aiming at enhancing their skills and employability chances.</td>
</tr>
<tr>
<td></td>
<td>- Implement priority infrastructure rehabilitation projects in Roma neighbourhoods and rehabilitate and improve community infrastructure for social services.</td>
</tr>
<tr>
<td></td>
<td>- Strengthen Roma and Egyptian civil society capacity to combat discrimination and improve their successful participation in financial support schemes;</td>
</tr>
<tr>
<td></td>
<td>- Improve access to basic equitable, inclusive and decentralised services and integration in the Albanian society.</td>
</tr>
<tr>
<td></td>
<td>- Enhance institutional capacities at the central and local level to address social inclusion of Roma and Egyptian women, men, boys and girls.</td>
</tr>
</tbody>
</table>
**Name of the applicant:** United Nations Development Programme (UNDP)

**Project title:**
STAR-Support to Territorial Administrative Reform II

<table>
<thead>
<tr>
<th>Location of the action</th>
<th>Cost of the action (EUR)</th>
<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nationwide Albania</td>
<td>EUR 7,337,450</td>
<td>Coordinator</td>
<td>USAID</td>
<td>91,000 EUR (USAID)</td>
<td>01/01/2016 – 31/03/2020</td>
</tr>
</tbody>
</table>

|                      |                         |                                                               | SIDA                        | 1,556,290 EUR (SIDA)         |                                     |
|                      |                         |                                                               | UNDP                        | 3,660,728 EUR (EU)           |                                     |
|                      |                         |                                                               | SDC                         | 1,235,405 EUR (GOA)          |                                     |
|                      |                         |                                                               | Italian Development         | 448,718 EUR (SDC)            |                                     |
|                      |                         |                                                               | Cooperation Office          | 254,309 EUR (GOA)            |                                     |
|                      |                         |                                                               | Gov. of Albania             | 91,000 EUR (UNDP)            |                                     |

**Objectives and results of the action**

**Overall Objective:** Provide operational support to complete Territorial and Administrative reform in Albania, specifically to:
- Develop technical and institutional capacity of Ministry of State for Local Issues to implement TAR
- Facilitate public information and consensus building
- Secure timely logistical inputs to all stages of the process
- Provide transition support for TAR implementation
- Ensure integrated and quality financial management and coordination

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**Name of the applicant:** United Nations Development Programme (UNDP)

**Project title:**
STAR-Support to Territorial Administrative Reform I

<table>
<thead>
<tr>
<th>Location of the action</th>
<th>Cost of the action (EUR)</th>
<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
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</tbody>
</table>

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Page 32 of 3
| Nationwide Albania | EUR 3,616,779 | Coordinator | SIDA USAID UNDP SDC Italian Development Cooperation Office Government of Albania UNDP | 364,000 EUR (USAID) 1,270,211 EUR (SIDA) 906,600 EUR (Gov of ITA) 912,492 EUR (SDC) 72,475 EUR (GOA) 91,000 EUR (UNDP) | 08/11/2013 to 30/06/2016 |

**Objectives and results of the action**

**Overall Objective:** Provide operational support to complete Territorial and Administrative reform in Albania, specifically to:
- Elaborate and adopt a new local administrative division
- Prepare the ground and packing the necessary information and assistance for the new local decision-makers and LGUs’ heads/mayors to rapidly adapt and act on setting up the new LGUs’ with efficiency and minimal disruption.

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**Name of the applicant:** United Nations Development Programme (UNDP)

**Project title:** EU Flood Protection Infrastructures

**Sector (see Section 3.2.2 of Section 3):** 15-15110, 15140

<table>
<thead>
<tr>
<th>Location of the action</th>
<th>Cost of the action (EUR)</th>
<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vlora, Fier, Korca, Gjirokaster, Albania</td>
<td>6,300,000 Euro</td>
<td>Coordinator</td>
<td>EU</td>
<td>6,100,000 Euro</td>
<td>01/09/2015 – 31/12/2017</td>
</tr>
</tbody>
</table>

**Objectives and results of the action**

**Overall Objective:** Strengthen resilience and disaster risk preparedness and prevention in southeast Albania in line with the post-disaster needs assessment report prepared by Gov. of Albania with support from the EU, the WB and the UN following the February 2015 floods in Albania. The project interventions consist of infrastructure rehabilitation projects such as reconstruction of embankments, dams and river protection; repairing and/or upgrading of damaged irrigation and drainage canals; etc.
### Name of the applicant: United Nations Development Programme (UNDP)

**Project title:** Leave No One Behind  
**Sector (see Section 3.2.2 of Section 3):** 15-15110, 15140

<table>
<thead>
<tr>
<th>Location of the action</th>
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<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fier, Kruja, Lezha, Lushnja and Pogradec</td>
<td>5,100,000 Euro</td>
<td>Coordinator</td>
<td>Gov of Switzerland through UN-SDGs Acceleration Fund</td>
<td>5,100,000 Euro</td>
<td>02/06/2017 – 31/12/2021</td>
</tr>
</tbody>
</table>

**Objectives and results of the action**  
Overall Objective: Support implementation of Albania’s new policy framework in the area of social inclusion aiming to i) strengthen the vulnerable population to request and receive adequate social services from local authorities that support their social inclusion, ii) help municipalities to effectively manage the provision of social services and promote social inclusion, and iii) support national institutions to implement their policy framework for providing social services and adequately fund social services. Municipalities are supported to build/rehabilitate and equal new community centres for providing services to children with disabilities and other vulnerable groups.

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### Name of the applicant: United Nations Development Programme (UNDP)

**Project title:** Regional Programme on Local Democracy in the Western Balkans  
**Sector (see Section 3.2.2 of Section 3):** 16-16050, 16010

<table>
<thead>
<tr>
<th>Location of the action</th>
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<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albania, Bosnia and Herzegovina, Kosovo*, the former Yugoslav Republic of Macedonia, Montenegro, Serbia</td>
<td>EUR 8,500,000</td>
<td>Coordinator</td>
<td>EU - Multi-Country Civil Society Facility (CSF); National Bosnia and Herzegovina CSF; National Albania CSF</td>
<td>EU: 5 mil EUR - Multi-Country Civil Society Facility (CSF); 3 mil EUR - national Bosnia and Herzegovina CSF; 0.5 mil EUR - national Albania CSF</td>
<td>01/02/2017 – 31/08/2020</td>
</tr>
</tbody>
</table>

**Objectives and results of the action**  
Overall Objective: Strengthen participatory democracies and the EU integration process in the Western Balkans (WB) by empowering civil society to actively take part in decision making and by stimulating an enabling legal and financial environment for civil society.
<table>
<thead>
<tr>
<th>Location of the action</th>
<th>Cost of the action (EUR)</th>
<th>Role in the action: Coordinator, co-applicant, affiliated entity</th>
<th>Donors to the action (name)*30</th>
<th>Amount contributed (by donor)</th>
<th>Dates (from dd/mm/yyyy to dd/mm/yyyy)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tirana, Elbasan, Berat, Kukes, Diber</td>
<td>EUR 5,200,000</td>
<td>Coordinator</td>
<td>EU UNDP</td>
<td>EUR 4,700,000 (EU) EUR 500,000 (UNDP)</td>
<td>09/10/2008 – 31/12/2012</td>
</tr>
</tbody>
</table>

**Objectives and results of the action**

Overall Objective: Institutional and administrative capacities for regional development are built in compliance with national priorities and the EU regional development and cohesion policies and instruments:

- The necessary institutional, legal and administrative framework conducive to the implementation of national and EU regional development policy is established;
- Capacity in policymaking, development planning, implementation and monitoring the regional development established at existing institutions at central level and in selected regions;
- Public infrastructure related to transport and/or environment improved/built in selected qarks in accordance with respective sector strategies/plans