Design & Appraisal Stage Quality Assurance Report

Form Status: Approved				
Overall Rating:	Satisfactory			
Decision:	Approve: The project is of sufficient quality to continue as planned. Any management actions must be addressed in a timely manner.			
Portfolio/Project Number:	00123748			
Portfolio/Project Title:	Universal adaptive social protection in the Eastern Cari			
Portfolio/Project Date:	2020-01-01 / 2022-12-31			

Strategic

Quality Rating: Highly Satisfactory

1. Does the project specify how it will contribute to higher level change through linkage to the programme's Theory of Change?

- 3: The project is clearly linked to the programme's theory of change. It has an explicit change pathway that explains how the project will contribute to outcome level change and why the project's strategy will likely lead to this change. This analysis is backed by credible evidence of what works effectively in this context and includes assumptions and risks.
- 2: The project is clearly linked to the programme's theory of change. It has a change pathway that explains how the project will contribute to outcome-level change and why the project strategy will likely lead to this change.
- 1: The project document may describe in generic terms how the project will contribute to development results, without an explicit link to the programme's theory of change.

Evidence:

The joint programme was built on credible evidence that there is a need to transition to adaptive social pr otection systems. The activities proposed are based on prior experiences of participating agencies as wel I as other development partners including the World Bank and the Inter-American Development Bank. Th e draft prodoc uploaded here clearly illustrates a wel I researched country context, experiences of past pr ogrammes, ongoing complimentary development int erventions and proposes to test interventions on co mmunity levels with clear gender responsive approa ches and specific objectives towards poverty reducti on and building resilience of communities to the imp acts economic and climate related shocks. See the attached draft ProDoc, strategy section. The Joint Programme will aim to influence and lever age loans from the IFIs, including an IDB loan for th e Human and Social Development project in Barbad os and a complimentary loan under development bet ween Saint Lucia and the World Bank for the Human Capital Resilience project. In Barbados, this will be s upported by seeking to identify and address bottlene cks related to social protection design and implemen tation, and in Saint Lucia, by bringing a people-centr ed approach to social protection reform, including thr ough evidence on vulnerability and risk. Specifically:

The outcome: Poor and vulnerable people have pre dictable access to adaptive social protection - is alig ned to ongoing and forthcoming national and sub-re gional plans and participating UN agency initiatives t o strengthen social protection systems and program mes with a view to address emerging socio-economi c and climate-related risks in small island developing states. Five outputs reflecting national, community a nd regional-level interventions, have been identified to achieve the outcome:

At community level: Targeted communities benefit fr om realignment of social protection programmes des igned to strengthen their ability to anticipate, absorb and recover from climate-related shocks and stresse s.

At national level:

- Institutional capacities are strengthened for inte grated service delivery through the development of e vidence based, gender-responsive social and disast er risk management policy and legislation.

- Innovative financing strategies are introduced t o ensure fiscal sustainability for minimum expanded coverage.

- Implementation of national social protection pro grammes is strengthened with improved manageme nt and operational tools.

At regional level: Regional capacities are strengthen ed for adaptive social protection by engaging stakeh olders for policy coherence and South-South Cooper ation.

Leading to the outputs, the Joint Programme will imp lement tailored strategic actions that leverage the ex pertise, technical capacities and comparative advant age of PUNOs:

a) Contribute to the strengthening of national syst

ems to support adaptive social protection service del ivery, through: gender-responsive social-economic a nd disaster risk management policies, protocols and guidelines; fiscal sustainability; and improved manag ement and operational tools;

 b) Design and pilot innovative adaptive and shock responsive services within existing programmes to g enerate evidence for social protection reform, throug h targeted community-based social protection progr ammes designed to strengthen their ability to anticip ate, absorb and recover from climate-related shock s; and

 c) Contribute to strengthening regional approache s and build policy coherence for social resilience in t he OECS, through regional engagement and South-South cooperation for adaptive social protection. ToC Assumptions

The key assumptions of the theory of change are: (i) Governments and their partners show continued co mmitment at the community, national and regional le vel to strengthen capacities for a coherent and adapt ive national system providing integrated social prote ction service delivery; (ii) fiscal policies and related r eforms will keep budget deficits and debt levels to c urrent or lower levels to allow for innovative financin g strategies; (iii) space and platforms for evidence to inform decision-making exist, and they can be utilize d as part of strengthening social protection reform a nd shock-responsive services; (iv) regional mechani sms and institutions can support regional policy coh erence for social resilience in the OECS/Eastern Car ibbean; (v) Donors and development partners will su pport the programme and its integration and/or com plementarity within existing and forthcoming social p rotection initiatives and investments.

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#	File Name	Modified By	Modified On				
1	SDGAccelerationFundProDoc123748draft_2 802_101 (https://intranet.undp.org/apps/Proj ectQA/QAFormDocuments/SDGAcceleration FundProDoc123748draft_2802_101.docx)	cherise.adjodha@undp.org	12/12/2019 10:09:00 PM				

2. Is the project aligned with the UNDP Strategic Plan?

- 3: The project responds to at least one of the development settings as specified in the Strategic Plan¹ and adapts at least one Signature Solution². The project's RRF includes all the relevant SP output indicators. (all must be true)
- 2: The project responds to at least one of the development settings as specified in the Strategic Plan⁴. The project's RRF includes at least one SP output indicator, if relevant. (both must be true)
- 1: The project responds to a partner's identified need, but this need falls outside of the UNDP Strategic Plan.
 Also select this option if none of the relevant SP indicators are included in the RRF.

The project responds to all the development setting specified in the Strategic Plan i.e. poverty reduction t hrough strengthening social protection systems; acc eleration of structural transformations for sustainable development through transformation of current socia I protection systems to include systems for disaster r isk management and the development of the adaptiv e capacities of the same to support access of the m ost vulnerable to predictable access to universal soc ial protection; and, building resilience to shocks and crises through the development of an adaptive socia I protection system that responds to both climatic an d economic shocks. UNDPs contribution to the abov e includes gender responsive sustainable and adapti ve finance modelling and testing, as well as supporti ng further analysis of existing data and additional qu alitative research for policy adaptation being underta ken by other UN partners in the programme. The joi nt programme project is linked to Signature solutions on poverty reduction, enhancing resilience and supp orts gender equality and the empowerment of wome n.

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No	documents available.		

3. Is the project linked to the programme outputs? (i.e., UNDAF Results Group Workplan/CPD, RPD or Strategic Plan IRRF for global projects/strategic interventions not part of a programme)

YesNo

Related UNMSDF Outcomes

Pillar 1: An inclusive, equitable and prosperous Cari bbean: Outcome (ii) Access to equitable social prote ction systems, quality services and sustainable econ omic opportunities improved.

Pillar 4: A sustainable and resilient Caribbean: Outc ome (i) Policies and programmes for climate change adaptation, disaster risk reduction and universal acc ess to clean and sustainable energy in place.

UNDP Strategic Plan Outcome 7: Development Deb ates and actions at all levels prioritises development debates and actions at all levels, prioritises poverty, i nequality and exclusion, consistent with our engage ment principles.

Sub-regional priority 1: Evidence based policy and pl anning for improved social protection for multi-dimen sional poor and other vulnerable populations

Indicative Output(s) with gender marker2:

1. Institutional capacities are strengthened for inte grated service delivery through the development of e vidence based, gender-responsive social and disast er risk management policy and legislation.

GEM: 2

2. Innovative financing strategies are introduced t o ensure fiscal sustainability for minimum expanded coverage.

GEM: 2

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No documents available.

Relevant

Quality Rating: Highly Satisfactory

4. Do the project target groups leave furthest behind?

- 3: The target groups are clearly specified, prioritising discriminated, and marginalized groups left furthest behind, identified through a rigorous process based on evidence.
- 2: The target groups are clearly specified, prioritizing groups left furthest behind.
- 1: The target groups are not clearly specified.

See section on Stakeholder Engagement in the draft ProDoc

Target groups

This Joint Programme has identified all people in ne ed - living in poverty and being vulnerable to the imp acts of climate change - as the key target group with particular attention being paid to the needs of wome n, children, and older persons directly, as well as yo uth, persons with disabilities and migrants indirectly where their needs are specific and in the event of sh ocks will be further left behind. In Saint Lucia, house hold survey data suggest that households not living i n poverty may have greater potential to adapt to anti cipated impacts of climate change and natural disast ers (Saint Lucia CPA 2018).

The target groups analysis below supports the priorit y categories in the Caribbean Common Multi Countr y Assessment (CMCA) of the UN-MSDF 2017-2021, where four categories of development have been ide ntified: economic, social, environmental and governa nce.

Analysis of the target groups are further reinforced i n country human rights mechanisms (see A.15) whe re specific conclusions and recommendations suppo rt the country analysis of the target population.

People living in poverty and exposed to natural haza rds are the key target group because of the proven li nks between poverty and the ability to cope with the impacts of hazards and shocks, including those linke d to climate change. People living in poverty are mor e susceptible to the impacts of hazards, lose a large r fraction of their wealth and a higher probability of s uffering mortality (Winsemius et al., 2018). They hav e greater difficulty coping with the impacts of shocks compared to non-poor households owing to lower ac cess to savings, borrowing, or social protection (ibi d.). Social vulnerability also explains why some haza rds and events lead to extreme impacts on people's lives and to disasters, while other events do not (Lav all et al. 2015).

Women in the Eastern Caribbean are more likely to I ive in poverty than men, with higher poverty levels a mongst women-headed households with children co mpared to households headed by men, pay gaps in t he labour market and issues around domestic violen ce. While men are more likely than women to be em ployed if there are children under five in their househ old, women in similar households are more likely to r emain home. The lack of childcare services may furt her exacerbate this, provide an additional barrier to (re)entering the labour force and contribute to gende red poverty. Despite being more highly educated tha n men, women are unemployed at higher rates and employed at lower rates. In Barbados and St. Lucia women earn less than men (Status of Women and Men Report/2017 Labour Force Survey).

In Barbados, poverty has a gender component wher e 21% of females live in poverty compared to 14% o f males based on the Barbados Survey of Living Co nditions 2016-2017. The CEDAW Committee specifi cally recommends to: a) monitor the gender-specific effects of the austerity measures and ensure an inte rnal redistribution giving priority to measures which s upport gender equality in all fields and devise an eff ective strategy to ensure the full implementation of t he Convention; (b) Undertake independent, participa tory and periodic impact assessments of the extrater ritorial effects of its financial secrecy and corporate t ax policies on women's rights and substantive equali ty of women and men, ensuring that such assessme nts are conducted impartially and with public disclos ure of the methodology and findings; (c) continue to strengthen its programmes to combat the feminizatio n of poverty, in particular among women-headed ho useholds; and ensure their access both in rural and urban areas to justice, education, formal employmen t, skills development and training opportunities, healt h, housing, income-generating opportunities, microcr edit and ownership and use of land, taking into acco unt their specific needs. It also makes specific refere nce to special needs: to adopt comprehensive polici es and programmes to protect the rights of women a nd girls with disabilities, ensuring their access to, am ongst others, social protection. The UPR also calls f or: improving access to quality health-care services f or all, addressing the challenges of maternal mortalit y; continuing they country's efforts to promote gende r equality and poverty reduction; and reinforcing pro grammes against the feminization of poverty.

In Saint Lucia, households make up three members on average and are headed by females in 2 out of e very 5 households. Women face lower labor force p articipation rates at 68.1% compared to men at 81. 8%. Furthermore, even though women may be invol ved in highly skilled professional field of employment such as clerical support workers and sales and servi ces while men are involved in skilled agricultural wor k, craft and related trades in plant and machine oper ations, earnings of women are still lower compared t o men. Female heads of households are disproporti onately represented in one parent households, and women are also heads in over half the extended fam ily households that have the highest child poverty rat es. Conversely, nuclear families, where poverty is lo wer, are rarely headed by women (Saint Lucia Surve y of Living Conditions 2018). The share of the peopl e working and living in poverty in total employment f ell for men but not for women among all age groups. Needs of women and gender inequality in Saint Luci a are also taken up by the UPR for Saint Lucia wher e recommendations are made explicitly to "Expand a nd develop its social programmes with a special em phasis on the most disadvantaged persons, especial ly women and children" as well as "continue strength ening the sensible programs fighting poverty and so cial inequality."

Children in the Eastern Caribbean make up about o ne-third (238,628/792,102) of the ECC wide total po pulation across the OECS and Barbados countries a nd territories (Country Population Census data). The children's population in Barbados is 53,942 which is 24% of the total population, and in Saint Lucia 51,55 6 children reside on the island making up 30% of the total population. As a result, the realities of child pov erty impact on the well-being of families, women and entire households where one in three children (33%) in the Eastern Caribbean live in poverty and 4% livin g in extreme poverty. Poverty rate is higher among children compared to adults (1 in 5) and overall pop ulation (1 in 4) in all Eastern Caribbean countries. M ore specifically, poverty is higher among (vulnerable) those children living in 4+ child households where ra tes are twice as high (about 60%) and children living in female headed households (UNICEF 2017).

Even though child poverty rates in Saint Lucia dropp ed from 36.7% to 34.5% between 2006 and 2016, c hild poverty rates appreciated in rural areas from 41. 4% compared to 32 % in urban areas (Saint Lucia N ational Report of Living Conditions 2016). Child pov erty increases sharply with the number of children in the household, from 14% in single child households to 66% in households with 4 more children. These h ouseholds account for over 40% of children in povert y. Although the poverty rate for one child households has decreased since 2006, it has risen for all other I arger child households. The decrease in the overall child poverty rate is thus due primarily to a reduction in the proportion of children living in households with 3 or more children rather than a decrease in poverty rates.

In Barbados, about 40% of children in households liv

ing in poverty had low birth weight and 12% of childr en living in non-indigent poverty compared to 9.5% o f those not living in poverty. This stresses the import ance of breaking the intergenerational poverty cycle (SLC 2016), as child poverty has devastating impact on children and societies. This would be further exac erbated by the impacts of shocks, which could leave them even further behind.

For Saint Lucia, the CRC Committee states the urge ncy for the government to: a) step up its efforts to ad dress both short and long-term child poverty where design of public policies and National Plan are reflec ted to combat child poverty; b) not only adopt a Nati onal Social Protection Policy, but also implement the social protection reform initiatives of the Governmen t with a view to establishing a coherent framework id entifying priority action against the exclusion of child ren, with specific and measurable objectives, clear i ndicators, deadlines and sufficient economic and fin ancial support; and c) work with UNICEF and develo pment partners to promote a comprehensive and co herent strategy to guarantee children a minimum lev el of access to basic services and financial security, and create a nationally defined social protection floo r, as part of the social protection floor initiative of the United Nations. The committee also recommends th e state party to develop strategies to reduce the vuln erabilities and risks for children and families which m ay be produced or exacerbated by climate change.

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No	documents available.		

5. Have knowledge, good practices, and past lessons learned of UNDP and others informed the project design?

3: Knowledge and lessons learned backed by credible evidence from sources such as evaluation, corporate policies/strategies, and/or monitoring have been explicitly used, with appropriate referencing, to justify the approach used by the project.

- 2: The project design mentions knowledge and lessons learned backed by evidence/sources but have not been used to justify the approach selected.
- 1: There is little, or no mention of knowledge and lessons learned informing the project design. Any references made are anecdotal and not backed by evidence.

Evidence:

The strategy section of the draft Project Document cl early outlines the experiences which have been dra wn upon to justify the proposed approach. For exam ple as elaborated in the draft prodoc: Countries in th e ECC have shown strong commitment to strengthe ning social protection and disaster risk management frameworks, driven in part by recent emergency res ponses using social protection and disaster risk man agement systems, which has proven successful in a n ad hoc manner. For example, in the OECS states i n 2017 following Hurricanes Irma and Maria in 2017, the British Virgin Islands and the Commonwealth of Dominica linked emergency responses to their socia I protection systems and programmes. Similarly, alth ough Saint Lucia was unaffected by the storms, the government provided social protection services to a small group of Dominicans who arrived in Saint Luci a Hurricane Maria. This Joint Programme will help to institutionalize these and other approaches in a mor e predictable manner by implementing preparednes s investments before shocks occur.

The Joint Programme is timely and has transformati onal potential, as Saint Lucia, Barbados and the OE CS are committed to pursuing measures to strength en social protection and disaster risk management. Saint Lucia has conducted a comprehensive social s afety net assessment in 2009, an evaluation of som e programmes as well as a fiscal space study on so cial protection. To date, the government is prioritizin g to update and review the 2015 National Social Pro tection Policy and to complete its legislation to stren gthen implementation of its programmes and establi sh an integrated, adaptive social protection system. I n addition, Saint Lucia's national DRM policy is also up for revision and provides a timely and strategic o pportunity to include shock-responsive social protect ion considerations, Barbados has requested UN sup port for assessing its social protection system in the face of limited fiscal space and within the context of t he country's macroeconomic reform priorities of BE RT to provide the government with better financial s cenarios, optimization of its supply chain combined with data instruments and alternative financing oppo rtunities, Both Saint Lucia and Barbados have also c hampioned the development of National Adaptation Plans incorporating elements of vulnerability into exi sting national surveys and assessments. The Joint P rogramme will advance national and sub-regional eff orts by complementing funding from IFIs in both Sai nt Lucia and Barbados to ensure a transformative ap proach, while engaging with OECS, CDEMA and pro moting South-South learning as multiplier effect to a dditional countries in the ECC.

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6. Does UNDP have a clear advantage to engage in the role envisioned by the project vis-à-vis national / regional / global partners and other actors?

- 3: An analysis has been conducted on the role of other partners in the area where the project intends to work, and credible evidence supports the proposed engagement of UNDP and partners through the project, including identification of potential funding partners. It is clear how results achieved by partners will complement the project's intended results and a communication strategy is in place to communicate results and raise visibility vis-à-vis key partners. Options for south-south and triangular cooperation have been considered, as appropriate. (all must be true)
- 2: Some analysis has been conducted on the role of other partners in the area where the project intends to work, and relatively limited evidence supports the proposed engagement of and division of labour between UNDP and partners through the project, with unclear funding and communications strategies or plans.
- 1: No clear analysis has been conducted on the role of other partners in the area that the project intends to work. There is risk that the project overlaps and/or does not coordinate with partners' interventions in this area.
 Options for south-south and triangular cooperation have not been considered, despite its potential relevance.

Evidence:

The project has clearly established comparative adv antage on the part of all participating UN agencies a nd has consulted with development partners working in the participating countries on the division of labour in similar areas of work. South south cooperation ap proaches with a focus on learning exchanges throug h the OECS Commission and identification of partne rships to strengthen the work of the joint programme are included in the draft project document. A list of r elevant projects in country has also been compiled a nd included in the draft project document.

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7. Does the project apply a human rights-based approach?

3: The project is guided by human rights and incorporates the principles of accountability, meaningful participation, and non-discrimination in the project's strategy. The project upholds the relevant international and national laws and standards. Any potential adverse impacts on enjoyment of human rights were rigorously identified and assessed as relevant, with appropriate mitigation and management measures incorporated into project design and budget. (all must be true)

2: The project is guided by human rights by prioritizing accountability, meaningful participation and nondiscrimination. Potential adverse impacts on enjoyment of human rights were identified and assessed as relevant, and appropriate mitigation and management measures incorporated into the project design and budget. (both must be true)

1: No evidence that the project is guided by human rights. Limited or no evidence that potential adverse impacts on enjoyment of human rights were considered.

Evidence:

The project is in compliance with the leave no one b ehind approach and looks to support acceleration to wards the achievement of SDGs 1, 5 and 13, and tar gets 1.3, 5.1, 5.4 and 13.1 specifically.

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8. Does the project use gender analysis in the project design?

3: A participatory gender analysis has been conducted and results from this gender analysis inform the development challenge, strategy and expected results sections of the project document. Outputs and indicators of the results framework include explicit references to gender equality, and specific indicators measure and monitor results to ensure women are fully benefitting from the project. (all must be true)

2: A basic gender analysis has been carried out and results from this analysis are scattered (i.e., fragmented and not consistent) across the development challenge and strategy sections of the project document. The results framework may include some gender sensitive outputs and/or activities but gender inequalities are not consistently integrated across each output. (all must be true)

1: The project design may or may not mention information and/or data on the differential impact of the project's development situation on gender relations, women and men, but the gender inequalities have not been clearly identified and reflected in the project document.

the project has been designed using a gender responsive approach to project development and 2 here has been selected only because a participatory gend er analysis was not completed to inform the design. However gender responsive research will be undert aken to inform the development of project interventions for piloting.

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9. Did the project support the resilience and sustainability of societies and/or ecosystems?

- S: Credible evidence that the project addresses sustainability and resilience dimensions of development challenges, which are integrated in the project strategy and design. The project reflects the interconnections between the social, economic and environmental dimensions of sustainable development. Relevant shocks, hazards and adverse social and environmental impacts have been identified and rigorously assessed with appropriate management and mitigation measures incorporated into project design and budget. (all must be true)
- 2: The project design integrates sustainability and resilience dimensions of development challenges. Relevant shocks, hazards and adverse social and environmental impacts have been identified and assessed, and relevant management and mitigation measures incorporated into project design and budget. (both must be true)
- 1: Sustainability and resilience dimensions and impacts were not adequately considered.

Evidence:

Similar to the response for question 2, yes the proje cts main objective is to support sustainable develop ment and building resilience to climate and economi c shocks through the development of adaptive social protection systems.

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10. Has the Social and Environmental Screening Procedure (SESP) been conducted to identify potential social and environmental impacts and risks? The SESP is not required for projects in which UNDP is Administrative Agent only and/or projects comprised solely of reports, coordination of events, trainings, workshops, meetings, conferences and/or communication materials and information dissemination. [if yes, upload the completed checklist. If SESP is not required, provide the reason for the exemption in the evidence section.]

Yes

No

SESP not required because project consists solely of (Select all exemption criteria that apply)

1: Preparation and dissemination of reports, documents and communication materials

2: Organization of an event, workshop, training

3: Strengthening capacities of partners to participate in international negotiations and conferences

4: Partnership coordination (including UN coordination) and management of networks

5: Global/regional projects with no country level activities (e.g. knowledge management, inter-governmental processes)

6: UNDP acting as Administrative Agent

Evidence:

The SESP is included in the draft project document which has been uploaded

List of Uploaded Documents

#	File Name	Risk Category	Risk Requirements		Modified By	Modified On	
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1	PPM_	Low	Final	jason.lacorbiniere@undp.or	5/14/2020 3:14:00 AM
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anag	ement & Monitoring	Quality Rating: Satisfactor	У
11. Do	pes the project have a strong results framework	?	
e se	3: The project's selection of outputs and activitie SMART, results-oriented indicators that measure data sources and populated baselines and targe disaggregated indicators where appropriate. (all 2: The project's selection of outputs and activitie SMART, results-oriented indicators, but baseline Some use of target group focused, sex-disaggre 1: The project's selection of outputs and activitie by SMART, results-oriented indicators that measure coaselines and targets; data sources are not spe ndicators. (if any is true)	e the key expected development chets, including gender sensitive, targ must be true) es are at an appropriate level. Outp es, targets and data sources may n egated indicators, as appropriate. (a es are not at an appropriate level; o sure the expected change and have	hanges, each with credible et group focused, sex- uts are accompanied by ot yet be fully specified. all must be true) utputs are not accompanied e not been populated with
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12. Is the project's governance mechanism clearly defined in the project document, including composition of the project board?

- 3: The project's governance mechanism is fully defined. Individuals have been specified for each position in the governance mechanism (especially all members of the project board.) Project Board members have agreed on their roles and responsibilities as specified in the terms of reference. The ToR of the project board has been attached to the project document. (all must be true)
- 2: The project's governance mechanism is defined; specific institutions are noted as holding key governance roles, but individuals may not have been specified yet. The project document lists the most important responsibilities of the project board, project director/manager and quality assurance roles. (all must be true)
- 1: The project's governance mechanism is loosely defined in the project document, only mentioning key roles that will need to be filled at a later date. No information on the responsibilities of key positions in the governance mechanism is provided.

The Resident Coordinators Office has yet to conven e the project steering committee. The development of the same is in progress with names to be include d. This is the same for mentioned Country coordinati ng committees which are also a part of the governan ce structure.

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No	documents available.		

13. Have the project risks been identified with clear plans stated to manage and mitigate each risk?

- 3: Project risks related to the achievement of results are fully described in the project risk log, based on comprehensive analysis drawing on the programme's theory of change, Social and Environmental Standards and screening, situation analysis, capacity assessments and other analysis such as funding potential and reputational risk. Risks have been identified through a consultative process with key internal and external stakeholders, including consultation with the UNDP Security Office as required. Clear and complete plan in place to manage and mitigate each risk, including security risks, reflected in project budgeting and monitoring plans. (both must be true)
- 2: Project risks related to the achievement of results are identified in the initial project risk log based on a minimum level of analysis and consultation, with mitigation measures identified for each risk.
- 1: Some risks may be identified in the initial project risk log, but no evidence of consultation or analysis and no clear risk mitigation measures identified. This option is also selected if risks are not clearly identified, no initial risk log is included with the project document and/or no security risk management process has taken place for the project.

Evidence:

Consultation and dialogue with relevant partners has laid a good foundation for risk mitigation. I did not ch oose 3 as we have not done any capacity assessme nts, however, the level of consultation undertaken w as comprehensive. Biggest risks are at the coordinat ion level and this can be addressed through the resi dent coordinators office.

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Efficient

Quality Rating: Satisfactory

14. Have specific measures for ensuring cost-efficient use of resources been explicitly mentioned as part of the project design? This can include, for example:

i) Using the theory of change analysis to explore different options of achieving the maximum results with the resources available.

ii) Using a portfolio management approach to improve cost effectiveness through synergies with other interventions.

iii) Through joint operations (e.g., monitoring or procurement) with other partners.

iv) Sharing resources or coordinating delivery with other projects.

v) Using innovative approaches and technologies to reduce the cost of service delivery or other types of interventions.

Yes

No

Evidence:

iii and iv apply: The joint programme approach lends itself to promoting cost efficiency as well as financial sustainability when the project ends by linking the w ork with that of other development partners.

The SDG Fund will support catalytic policy and inno vative interventions - which build on investments un dertaken so far by implementing PUNOs and by gov ernments - towards the development of an adaptive universal social protection model in the Eastern Cari bbean.

The overall budget for the Joint Programme is estim ated at US\$ 4,804,402 million, of which US\$ 3,000,0 00 (62 %) million is requested from the SDG Joint F und. The budget includes a small allocation to stren gthen synergies under the existing Virtual Policy Net works on regional approaches on social protection fr om all SDG Fund interventions in the Caribbean und er the UN MSDF framework. At least 18% of the bud get is directed towards implementing data capturing, generating tools, piloting services, etc. that ensure g ender mainstreaming and promote gender equality a nd women's empowerment through the programm

e's intervention.

As this Joint Programme supports two national gove rnments and a regional institution, specific funding w ill be earmarked to each of the countries and to regional efforts.

This Joint Programme represents good value for mo ney for several reasons. First, it builds on existing pr ogrammes and policy efforts from the five PUNOs, w hich are currently working on social protection, disas ter risk management and gender equality. PUNOs' c o-funding for Saint Lucia, Barbados and OECS is es timated at U\$ 1,804,402.35 million. Each agency will co-fund as follows: UNICEF \$ 757,155.00, WFP \$ 4 51,430.48,000, UNDP \$ 350,000.00 (in kind not in c ash), UN Women \$ 160,000.00, and ILO \$ 85,816.8 7.

Second, as detailed in earlier sections, the Joint Pro gramme will leverage programmes and resources fr om IFIs such as Inter-American Development Bank, the World Bank and the Caribbean Development Ba nk, which already have existing agreements and poli cv-based loans with the government of Saint Lucia a nd Barbados and other Eastern Caribbean countrie s. The injection of financing through the fund is very timely. For Barbados, it can leverage resources and inter-institutional response under the approval of an IDB policy loan for the social protection sector. In Sa int Lucia, a major programme to accelerate social pr otection reform is set to begin in 2020, supported by an anticipated World Bank \$20m loan, provides a si gnificant influencing opportunity for the Joint Progra mme's evidence, policy and operational efforts.

Third, the Joint Programme uses policy, piloting and regional relationships to ensure that investments in t he Joint Programme inform broader efforts in the reg ion to promote adaptive universal social protection. Compared to alternative approaches, such as directl y implementing programmes at scale, these are relat ively "low cost" activities to influence national social protection systems to be more universal and adaptiv e in the future. Through inclusion of analysis on gen der and groups at risk of being left behind, as well a s activities to address specific constraints facing wo men, these efforts also promote gender equity.

Finally, the Joint Programme is good value for mone y as it includes the development of strategies for fina ncing - thus using its resources to help ensure future resources to support adaptive universal social prote ction. These efforts will help ensure the leveraging o f future resources and sustainability after the comple

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16. Is the Country Office / Regional Hub / Global Project fully recovering the costs involved with project implementation?

3: The budget fully covers all project costs that are attributable to the project, including programme management and development effectiveness services related to strategic country programme planning, quality assurance, pipeline development, policy advocacy services, finance, procurement, human resources, administration, issuance of contracts, security, travel, assets, general services, information and communications based on full costing in accordance with prevailing UNDP policies (i.e., UPL, LPL.)

- 2: The budget covers significant project costs that are attributable to the project based on prevailing UNDP policies (i.e., UPL, LPL) as relevant.
- 1: The budget does not adequately cover project costs that are attributable to the project, and UNDP is cross-subsidizing the project.

Evidence:

The parameters of the SDG acceleration fund includ ed 7%GMS and DPC was applied at 10% as per cur rent practice. The UNDP pledged USD 350 000 in ki nd support for implementation. There was no LPL co sting done.

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Effective

Quality Rating: Exemplary

17. Have targeted groups been engaged in the design of the project?

3: Credible evidence that all targeted groups, prioritising discriminated and marginalized populations that will be involved in or affected by the project, have been actively engaged in the design of the project. The project has an explicit strategy to identify, engage and ensure the meaningful participation of target groups as stakeholders throughout the project, including through monitoring and decision-making (e.g., representation on the project board, inclusion in samples for evaluations, etc.)

- 2: Some evidence that key targeted groups have been consulted in the design of the project.
- 1: No evidence of engagement with targeted groups during project design.
- Not Applicable

The project was designed based on assessments of target group access to social safety net programmes and is designed to include community based piloting of interventions, for direct impact on identified vulner able groups and communities in Saint Lucia. In Barb ados the government request for support underlying this project included specific poverty reduction goals for pre-identified communities and vulnerable groups who are currently being served. Prioritised interventi ons will be supported through the project in both cou ntries.

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18. Does the project plan for adaptation and course correction if regular monitoring activities, evaluation, and lesson learned demonstrate there are better approaches to achieve the intended results and/or circumstances change during implementation?

YesNo

Evidence:

The project design is such that interventions are all evidence based. At each stage the appropriate asse ssments and research will inform the next step inclu ding for informing policy reform, designing of pilot int erventions and integration of social protection and di saster risk management systems.

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19. The gender marker for all project outputs are scored at GEN2 or GEN3, indicating that gender has been fully mainstreamed into all project outputs at a minimum.

dence:			
See Annex 9: gende	· marker matrix		
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Sustainability & National Ownership	Quality Rating: Needs Improvement
20. Have national / regional / global partners led, or proac	tively engaged in, the design of the project?
project and led the process of the development of th	e consultation with national / regional / global partners.
Evidence:	
All partners have indicated to the UN system that th ey required support for strengthening social protecti on systems with a focus on disaster risk mitigation a nd response. The project was designed in alignment	

with requests made as well as experiences in countr y and in teh region working on the same.

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21. Are key institutions and systems identified, and is there a strategy for strengthening specific / comprehensive capacities based on capacity assessments conducted?

- 3: The project has a strategy for strengthening specific capacities of national institutions and/or actors based on a completed capacity assessment. This strategy includes an approach to regularly monitor national capacities using clear indicators and rigorous methods of data collection, and adjust the strategy to strengthen national capacities accordingly.
- 2: A capacity assessment has been completed. There are plans to develop a strategy to strengthen specific capacities of national institutions and/or actors based on the results of the capacity assessment.
- 1: Capacity assessments have not been carried out.

Not Applicable

Evidence:

Activities support capacity building as required for th e implementation of new processes introduced by th e project. Capacity assessments of systems and hu man resource requirements are part of interventions as relevant in participating countries.

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22. Is there is a clear strategy embedded in the project specifying how the project will use national systems (i.e., procurement, monitoring, evaluations, etc.,) to the extent possible?

O Yes

No

Not Applicable

Procurement, monitoring and evaluation are include d as project based services. Project partners do not have the capacity to provide this consistently to the project.

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23. Is there a clear transition arrangement / phase-out plan developed with key stakeholders in order to sustain or scale up results (including resource mobilisation and communications strategy)?

Yes

No

Evidence:

Sustainability is built in to the project design in vario us ways previously described and contained in the d raft project document, however a clearly detailed ph ase out plan has not yet been solidified. This is how ever a priority for development of the technical team of the joint programme as implementation progresse s.

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QA Summary/LPAC Comments

As per discussion with the Internal PAC, this QA is approved. In the discussions it was noted that Project manager w ill elaborate a sustainability plan to mitigate risk associated to the sustainability weaknesses identified during the for mulation of this joint programe.