

**UNITED NATIONS DEVELOPMENT PROGRAMME
GOVERNMENT OF EGYPT
Project Budget**

Award ID: 12357

REVISION BD1 30 October 2005

Project ID 00012357- 00040844-00040845-00045936-00045937

Project Title: Implementation Mechanism of the Strategic Development Plan of Southern Egypt

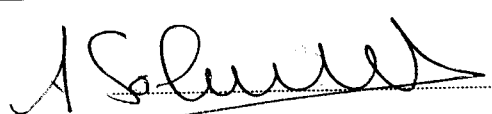
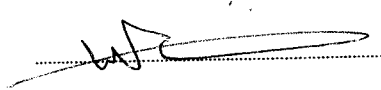
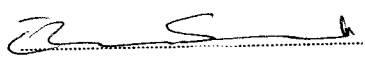
Start Year: 2002
End Year: 2007
Executing Agent: NEX-General Organization for Physical Planning
Implementing Agent: NEX- General Organization for Physical Planning (000612)
Revision Type: Substantive Revision 1

Budget Financing (in US\$)				
		BD1 30/10/2005	BD1 4/11/2004	VARIATION
UNDP	12			
01-UNDP-IPF / TRAC - (Trac 1.1.1 & 1.1		75,000	75,000	
Cost Sharing				
Government		639,639	639,639	
TOTAL INPUTS		714,639	714,639	
Country Admin. Costs: GMS		19,190	19,190	
TOTAL		733,829	733,829	

Brief Description:

Within the framework of the new orientation of the government towards decentralization and participatory local development, the Ministry of Housing is committed to support citizen and stakeholder participation in planning and upgrading processes for urban development which include the management of the rural human settlements. The purpose of this budget revision is to:

- 1) Align the project with this new orientation and the expected outputs are a) Participatory Strategic Planning for Village Development b) Participatory Urban Upgrading. The justification for this budget revision is attached hereto.
- 2) Rephase the unspent balance of 2004

Approved by:	Signature:	Date:	Name/Title:
Government:		20/11/2005	H.E. Amb. Abdelhamid Mahmoud Solieman , Director, Department of International Co-operation for Development, Ministry of Foreign Affairs
Implementing Agency:		20/11/05	Dr. Hazem El Kuweidy, Director, GOPP
UNDP:		Nov. 14, 2005	Mr. Antonio Vigilante, Resident Representative



UN Development Programme

Egypt - Cairo

Award ID: 00012357 EGY02007
 Award Title: New Valley
 Start Year: 2002
 End Year: 2007

Implementing Partner
 (Executing Agency):

Budget (US\$) as of 30-October-2005		
Donor	Fund	Amount
UNDP	04000 TRAC (Lines 1.1.1 and 1.1.2)	6,086.00
GOPP	30071 Programme cost sharing - GOV1	546,183.30
Total Budget		552,269.30
Total Expenditure		51,627.68
Award Total		603,897.00
Unprogrammed/Unfunded		

Responsible Party

(Implementing Agent): EGY-GOPP

Revision Type: Substantial Revision 1

Brief Description:

Within the framework of the new orientation of the government towards decentralization and participatory local development, the Ministry of Housing is committed to support citizen and stakeholder participation in planning and upgrading processes for urban development which include the management of the rural human settlements. The purpose of this budget revision is to:

- 1) align the project with this new orientation and the expected outputs are a) Participatory Strategic Planning for Village Development
- b) Participatory Urban Upgrading. The justification for this budget revision is attached hereto.
- 2) Rephase the unspent balance of 2004

Agreed by:

Agreed by:

Agreed by:

Agreed by:



Annual Work Plan

Egypt - Cairo

Report Date: 31/10/2005

Award Id: 00012357
 Award Title: New Valley
 Year: 2005

Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget						
			Start	End		Fund	Donor	Budget Descr	Amount US\$			
00012357	Capacity Building	CONVERSION			EGY-General Organization For	04000	UNDP	71400	Contractual Services - Individ	0.00		
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	0.00		
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	0.00		
				Direct Institutional Support			EGY-General Organization For	04000	UNDP	71300	Local Consultants	2,032.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	333.00		
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	110,000.00		
					EGY-General Organization For	30071	GOPP	74100	Professional Services	0.00		
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00		
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	3,309.00		
				Farafra Cap Building			EGY-General Organization For	04000	UNDP	71300	Local Consultants	4,054.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	0.00		
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	0.00		
					EGY-General Organization For	30071	GOPP	71600	Travel	2,317.00		
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	0.00		
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00		
		GOPP Cap Building			EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	0.00		
			EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	0.00				
			EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00				
			EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00				
			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	70.00				
			EGY-General Organization For	30071	GOPP	71300	Local Consultants	0.00				
			EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	315.00				
			EGY-General Organization For	30071	GOPP	71600	Travel	0.00				
			EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	1,534.00				
					EGY-General Organization For	30071	GOPP	72400	Communic & Audio Visual Equip	740.00		
					EGY-General Organization For	30071	GOPP	72500	Supplies	0.00		
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00		
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	0.00		
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	0.00		
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00		



Annual Work Plan

Egypt - Cairo

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Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
		GOPP Cap Building			EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
		New Assult Cap Building			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	78.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	0.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	648.00
					EGY-General Organization For	30071	GOPP	71600	Travel	1,755.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	0.00
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	0.00
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	0.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	72.00
TOTAL										
00040844	Local Partners	Direct Institutional Support			EGY-General Organization For	04000	UN,JP	71300	Local Consultants	0.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	1,966.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	10,000.00
					EGY-General Organization For	30071	GOPP	71600	Travel	2,000.00
					EGY-General Organization For	30071	GOPP	74100	Professional Services	0.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	420.00
		Farafra PP & Inst Dev			EGY-General Organization For	30071	GOPP	71300	Local Consultants	1,250.00
					EGY-General Organization For	30071	GOPP	71600	Travel	0.00
					EGY-General Organization For	30071	GOPP	72100	Contractual Services-Companies	0.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	0.00
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	1,613.00
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	0.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	86.00



Annual Work Plan

Egypt - Cairo

Award Id: 00012357
 Award Title: New Valley
 Year: 2005

Report Date: 31/10/2005

Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
		Farafra Investments			EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	0.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	24.00
		New Assiut Investments			EGY-General Organization For	30071	GOPP	71300	Local Consultants	0.00
					EGY-General Organization For	30071	GOPP	71600	Travel	0.00
					EGY-General Organization For	30071	GOPP	72100	Contractual Services-Companie	0.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	0.00
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	0.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	0.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	0.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	0.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	0.00
TOTAL										57,036.80
GRAND TOTAL										206,238.80



Annual Work Plan

Egypt - Cairo

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Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
00045936	Improve urban development	Capacity Building			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
						30071	GOPP	71600	Travel	1,000.00
						30071	GOPP	74200	Audio Visual&Print Prod Costs	2,250.00
						30071	GOPP	74500	Miscellaneous Expenses	2,000.00
						30071	GOPP	75100	Facilities & Administration	307.00
						30071	GOPP	71300	Local Consultants	4,000.00
						30071	GOPP	71600	Travel	1,000.00
						30071	GOPP	74500	Miscellaneous Expenses	1,000.00
						30071	GOPP	75100	Facilities & Administration	180.00
						30071	GOPP	71600	Travel	2,410.00
						30071	GOPP	72200	Equipment and Furniture	20,000.00
						30071	GOPP	72400	Communic & Audio Visual Equip	3,000.00
						30071	GOPP	72500	Supplies	3,500.00
						30071	GOPP	72700	Hospitality/Catering	1,000.00
						30071	GOPP	72800	Information Technology Equipm	3,500.00
						30071	GOPP	73300	Rental & Maint of Info Tech Eq	2,000.00
						30071	GOPP	73400	Rental & Maint of Other Equip	3,500.00
						30071	GOPP	74100	Professional Services	8,650.00
						30071	GOPP	74200	Audio Visual&Print Prod Costs	250.00
						30071	GOPP	75100	Facilities & Administration	1,440.00
		30071	GOPP	71300	Local Consultants	7,000.00				
		30071	GOPP	71600	Travel	2,000.00				
		30071	GOPP	74500	Miscellaneous Expenses	1,000.00				
		30071	GOPP	75100	Facilities & Administration	300.00				
TOTAL										
00045937	Improve urban living condition	Cap.Bldg(Informal settleme			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
					EGY-General Organization For	30071	GOPP	71600	Travel	1,000.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	3,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	270.00
		Cap.Building(Slums)			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00



Annual Work Plan

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Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
		Cap. Building (Slums)			EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	4,000.00
		Direct Institutional Support			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	270.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	7,500.00
					EGY-General Organization For	30071	GOPP	71600	Travel	4,410.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	20,000.00
					EGY-General Organization For	30071	GOPP	72400	Communic & Audio Visual Equip	3,000.00
					EGY-General Organization For	30071	GOPP	72500	Supplies	4,500.00
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	7,000.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	3,500.00
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	2,000.00
					EGY-General Organization For	30071	GOPP	73400	Rental & Maint of Other Equip	4,500.00
					EGY-General Organization For	30071	GOPP	74100	Professional Services	4,382.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	1,824.50
		Improve urban context			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
		New Planning Methodology			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	150.00
		Pilot proj(informal settlement)			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
		Pilot project(Slums)			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	120.00
		Preparing Slum Strategy			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	150.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	150.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	500.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	165.00
TOTAL										106,391.50
GRAND TOTAL										182,878.50



Annual Work Plan

Egypt - Cairo

Award Id: 00012357
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 Year: 2007

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Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
00045936	Improve urban development	Capacity Building			EGY-General Organization For	30071	GOPP	71300	Local Consultants	5,000.00
					EGY-General Organization For	30071	GOPP	71600	Travel	1,000.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	2,500.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	2,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	315.00
					EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
					EGY-General Organization For	30071	GOPP	71600	Travel	2,000.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	1,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	210.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	7,750.00
					EGY-General Organization For	30071	GOPP	71600	Travel	2,000.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	10,000.00
					EGY-General Organization For	30071	GOPP	72500	Supplies	3,553.00
					EGY-General Organization For	30071	GOPP	72700	Hospitality/Catering	5,000.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	1,500.00
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	2,000.00
					EGY-General Organization For	30071	GOPP	73400	Rental & Maint of Other Equip	4,500.00
					EGY-General Organization For	30071	GOPP	74100	Professional Services	1,100.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	7,500.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	1,347.00
		EGY-General Organization For	30071	GOPP	71300	Local Consultants	7,000.00			
		EGY-General Organization For	30071	GOPP	71600	Travel	2,000.00			
		EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	1,000.00			
		EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	300.00			
TOTAL										
00045937	Improve urban living condition	Cap.Bldg(Informal settlement			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,300.00
					EGY-General Organization For	30071	GOPP	71600	Travel	1,000.00
					EGY-General Organization For	30071	GOPP	74500	Miscellaneous Expenses	3,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	249.00
		Cap.Building(Slums)			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00



Annual Work Plan

Egypt - Cairo

Award Id: 00012357
 Award Title: New Valley
 Year: 2007

Report Date: 31/10/2005

Project ID	Expected Outputs	Key Activities	Timeframe		Responsible Party	Planned Budget				
			Start	End		Fund	Donor	Budget Descr	Amount US\$	
		Cap. Building(Slums)			EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	5,000.00
		Direct Institutional Support			EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	270.00
					EGY-General Organization For	30071	GOPP	71400	Contractual Services - Individ	7,500.00
					EGY-General Organization For	30071	GOPP	71600	Travel	6,000.00
					EGY-General Organization For	30071	GOPP	72200	Equipment and Furniture	10,000.00
					EGY-General Organization For	30071	GOPP	72400	Communic & Audio Visual Equip	3,000.00
					EGY-General Organization For	30071	GOPP	72500	Supplies	4,000.00
					EGY-General Organization For	30071	GCPP	72700	Hospitality/Catering	7,000.00
					EGY-General Organization For	30071	GOPP	72800	Information Technology Equipm	1,500.00
					EGY-General Organization For	30071	GOPP	73300	Rental & Maint of Info Tech Eq	2,000.00
					EGY-General Organization For	30071	GOPP	73400	Rental & Maint of Other Equip	4,500.00
					EGY-General Organization For	30071	GOPP	74100	Professional Services	2,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	1,425.00
		Improve urban context			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	120.00
		New Planning Methodology			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	120.00
		Pilot proj.(informal settlement			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	120.00
		Pilot project(Slums)			EGY-General Organization For	30071	GCIPP	71300	Local Consultants	4,700.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	141.00
		Preparing Slum Strategy			EGY-General Organization For	30071	GOPP	71300	Local Consultants	4,000.00
					EGY-General Organization For	30071	GOPP	74200	Audio Visual&Print Prod Costs	500.00
					EGY-General Organization For	30071	GOPP	75100	Facilities & Administration	135.00
TOTAL										88,580.00
GRAND TOTAL										163,165.00

Justification For Budget Revision

I. Project Background

The project "Implementation Mechanisms of the Strategic Development Plan of Southern Egypt" has been launched under the cooperation between the General Organization for Physical Planning (GOPP) and the United Nations Development Program (UNDP) with the objective of creating an enabling regulatory and procedural environment for sustainable human development and growth in Frafrah and new Assiut. This objective would have been achieved through three main outputs:

- a. capacity of GOPP and local partners to be built in the fields of implementation mechanism of urban plans using participatory approaches
- b. local partners to be engaged in participatory planning management and institutional development
- c. barriers to private sector development to be addressed.

The project has been involved in achieving these outputs within the last 30 months and has managed to a great extent to reach the targets defined for these outputs.

Given the new challenges addressed by the new government since October 2004 and new national assignments to GOPP, both parties have agreed to extend the project by adding two new outputs that would contribute to the realization of the new assignments for GOPP.

II. The Problem to be Addressed

Among the major impediments for sustainable human settlements development in Egypt are: rapid population growth, limited effectiveness of government interventions, weak local administrations, and last but not least, lack of a modality that enables and empowers stakeholder groups to effectively participate in the process of decision-making, owning the plan and its programmes and projects, mobilize resources and secure funding for executing and maintaining identified and implemented projects.

The results of the latest census conducted in 1996 show that the population of Egypt approached sixty million. The annual population growth rate between 1986 and 1996 was 2.1 percent per annum and it is unlikely that natural population growth will be drastically curbed in the near future. Population distribution shows that most of the population lives exclusively on about 4 percent of the gross area of the country.

Despite the drop in population natural growth rate to less than two percent per annum, the population momentum is still exceptionally high. By the year 2017, the population of Egypt will amount to more than 90 million. Most of them will live in cities, thus demanding jobs, services, such as education and health, housing and other environmental amenities. The dependency ratio is high reaching almost 70 percent. Most of this dependent population is not only youth but also elderly.

New comers are expected to live in current cities. According to the results of the latest census, in 1996, the population of Egypt lived in 219 cities and 4,440 major

villages¹. These human settlements occupy 1,078.3 thousand feddans representing 81.09 percent of the total area for all settlements (urban and rural). Analysis of population distribution indicates that 25.471 million persons (43 percent of total population in 1996) are living in urban settlements, while the rest are living in rural areas. These data reveal two main problems. First, high levels of urban residential densities, and second, the agricultural area cannot support the needs of the population in rural settlements where fertility rates are higher than that of urban settlements.

The existence of primate cities² reflects wide regional disparities as the population of the two cities of Cairo and Alexandria together accounts for 44 percent of the total urban population and 19 percent of total population of Egypt. Meanwhile, the population of 77 cities accounts for four percent of the urban population and about two percent of the total population of Egypt. Often urban primacy and regional disparities associate with social and economic problems, such as unemployment, poverty, and excessive influx of rural-urban migrants, including denying marginalized sub-populations the right to access power and wealth.

III. Legal and Institutional Frameworks

1.1 *The Legal Framework*

The General Organization for Physical Planning (GOPP), as described in Law 3/1982 and its executive regulations is the central institution responsible for:

- a) Elaborating the national policies for urban development, which include management of rural human settlements; and
- b) Monitoring the developments and implementation of these policies and projects. In other words, GOPP should set the strategies, policies, guidelines, procedures and standards for planning and managing Egyptian cities and their satellites including villages and hamlets of rural communities.

According to the Law 3/1982, local administrations are responsible for preparing and executing detailed plans for human settlements. GOPP is the approving body that monitors the proper and strict execution of these plans. At the moment, local administrations do not play that role effectively due, in part, to lack of needed capacities. Local administrations then depend on GOPP, local universities and private firms to prepare these plans.

GOPP intends to focus on its roles: policy formulation and monitoring the execution of the plans. One important step in this direction is drafting a modified version of Law 3/1982. The Government of Egypt has already prepared a draft of this law and distributed for comments and discussions.

1.2 *Institutional*

GOPP, with the support of UNDP and SIDA, has embarked on executing an ambitious strategy for decentralization, where seven regional centers for physical planning have been established. Three of these regional centers and the GOPP headquarters in Cairo were the subject of developments in the field of Information Technologies. The other four centers will receive similar assistance through a UNDP

¹ These are the major villages (Qura Um) and do not include the satellites (Al-Tuab'a, including Ezab, Qufur and Negou'a).

² "In many parts of the Third World there is not only a discontinuity between urban and rural areas but also a sharp discrepancy between the capital city or chief port (either of colonial origin or of renewed importance when the country became linked to international trade) and the remaining cities and towns of the urban hierarchy. Often, this has led to a condition of excessive "primacy" or, as some have termed it, "macrocephaly," in which one city so dominates the remainder of the country that it prevents other parts from developing." (Abu-Lughod and Hay, Third World Urbanization, New York, NY: Methuen, Inc. 1986: 7).

assisted project titled: Development of Regional Planning Centers (Decentralized Planning Participation and Partnership DP3). The project aims to promote good governance and induce institutional transformation by decentralizing decision-making process and applying participatory planning methods in preparing and executing physical plans for human settlements. The project started late last year, and intends to produce the following two major outputs:

1. Physical planning processes, regulations and standards improved through establishing a new planning methodology, legal framework to promulgate new planning methodologies, building capacities; developing data management systems, and then, start transferring new know-how to local administrations.
2. Decentralize physical planning by extending GOPP network to the remaining four regional centers; and support the physical planning units at local administrations to have a link to GOPP regional centers

IV. Transformations in the Context: Basis for Project Modifications

Within the new orientation of the Government of Egypt (GOE) to introduce real reform towards better governance and democratic approach for decision-making, the Ministry of Housing, Utilities and Urban Communities (MHUUC), and in accordance with the provisions of Habitat Agenda, there is a strong commitment towards:

- a) Supporting citizen participation as a step towards establishing partnerships, and facilitating the active participation of private sector companies and Non-Government Organizations (NGOs) in initiatives for local development; and
- b) Building the capacities of public bodies to play their role as regulators and facilitators; rather than service producers and providers.

Hence, GOE, according to the official Five-Year Plan (2002-2007) depends on private initiatives to fund almost 70 percent of the planned investments. Public-Private Partnerships (PPPs) is one of the means to induce institutional transformations that could assure the sustainable development of Egypt at large. Most of the major initiatives will be in human settlements. For this reason, MHUUC seeks to establish partnerships with the private sector and investors of new cities and newly developed industrial estates. Meanwhile, acknowledging the vast informal urban sector, and its importance to the urban economy, MHUUC is seeking to employ a participatory planning model to upgrade informal settlements within and around Egyptian urban areas. Slum clearance and urban renewal have not proved effective. The alternative is upgrading through improvements in the physical, built environment through supplying these areas with proper infrastructures, securing land ownership and providing the residents of these informal settlements with means to sustain their livelihoods. MHUUC will seek partnership with NGOs and local Community Development Associations (CDAs) for their ability to serve the low income families and advocate their interests.

The tactical moves of MHUUC to attain the aforementioned objectives is to re-structure public bodies, such as GOPP; and enable local administrations to play a more effective role in local development. MHUUC perceives two major impediments:

- a) Legal constraints manifested in the form of over-lap between laws governing local development, physical planning, agricultural development, etc. It is not clear in Law 3/1983 who is responsible for preparing regional plans. Also there is little coordination and

synchronization between physical plans that GOPP approves, and other sectoral plans backed by the Five-Year plans.

- b) Administrative barriers include the limited effectiveness of GOPP to play its role in laying out policies for urban development, and monitoring the proper execution of the physical plans for human settlements. Coordination over lap, lack of proper, reliable, valid, consistent uninterrupted time series data is another barrier.

a. New Planning Law

MHUUC has drafted an improved version of Law 3/1982 to be the basis for legislation governing human settlements development management. The new drafted law attempts to harmonize its articles and provisions to be integrated with other laws. The new drafted law emphasizes the importance of economic incentives as a mean to execute the elaborated physical plans, which is a real divergence from the traditional norm of penalizing violators. The law gives the utmost importance to the use of market forces in development management of human settlements. The drafted law urges using resources of the local administrations towards local development. The law in its new format explicitly states the importance of upgrading informal settlements by which local administrations are responsible for renovating dilapidated areas. The draft has been presented to the local experts and the specialized committees of the ruling party, the National Democratic Party, which is an indication for GOE adoption of a consultative modality in decision-making in Egypt. Once approved informally, the law will take its formal route to be ultimately enacted in the near future.

b. New Administrative Framework for Development

The new legal framework envisions that the physical plans for the development of human settlements are the product that translates development plans in reality, and gives these economic, social and environmental plans their spatial dimension. GOPP will be responsible for coordinating national development projects and physical plans for human settlements in one framework. GOPP will have the authority and powers to fulfill its mandate as outlined by the law. GOPP will have technical role in reviewing and approving detailed plans for land subdivision and settlement upgrading in full collaboration with local authorities; organizing the efforts for physical planning at the various levels; and prepare strategies and policies for Egyptian human settlements. Furthermore, GOPP will have a monitoring role to ensure proper execution and updating of physical plans; prepare laws and decrees to facilitate the processes of physical planning; collecting data and preparing urban indicators at the regional and national levels to monitor the development of human settlements to ensure their sustainable development; and prepare guidelines for physical plans formulation and implementation. GOPP will also be entrusted with administrative responsibilities including, but not limited to, organizing the planning profession; building capacities of development partners; elaborating modalities for projects development and implementation; and last but not least, disseminating information on prepared plans and projects.

GOPP has already embarked on executing an ambitious strategy for using information and communication technologies. UNDP and Sida have been actively assisting GOPP in developing its regional centers as a step towards de-concentration of powers and decentralization of functions to the local levels.

GOPP is also running restructuring process where responsibilities and functions are redistributed among its various divisions and departments. GOPP is testing modalities of better physical planning to derive lesson learnt and best practices to be the basis for the guidelines and training materials for future physical planning in Egypt.

c. Broadening the Scope of the Project

The success of Implementation Mechanisms of the Strategic development Plan of Southern Egypt (EGY/02/007) in Farafra and New Assuit has encouraged the administration of GOPP to expand the scope of the project to other places, and make use of available funds to support the processes of reforming the physical planning profession.

V. Vision

Sustainable development is a program to change the process of economic development so that it ensures a basic quality of life for the people, and protects the ecosystems and community systems that make life possible and worthwhile. Planning for sustainable development is a process that brings planning for economic growth, community development and protecting the environment into balance with each other. It involves negotiation among the primary stakeholders in these three spheres. Sustainable development requires building partnerships amongst the stakeholders because it is a balance between the interests of business, environment and community development.

The most important relationships in society are those of power. They are relationships of domination. Power relationships make it possible to defend existing rights including, but not restricted to, property rights; and to create and acquire new rights. Power relationships determine whose rights count and whose voice is heard in decision-making.

Any product of an urban settlement is the resultant of financial capital; physical capital; human capital, social capital: including institutions, relationships and norms that shape the quality and quantity of social interactions within the society; and last but not least, natural capital. The mixing of these factors of production is the function of decisions made according to power relations and is manifested physically by the built environment. Those powerless groups often incur the cost of these decisions because they are not represented when decisions were made.

Powerless groups including the youth, women, slum residents and squatter dwellers...etc. and future generations pay the costs of environmental pollution because they are often absent when decisions are made. Their voices are not heard for one reason or another. The market forces cannot, and will not, consider the views and interests of powerless groups, since they do not have the initial endowments to support an effective demand. By the same token, institutions, even in democratic states, pay little attention to those groups of population, since their votes might not count, or they are not well organized.

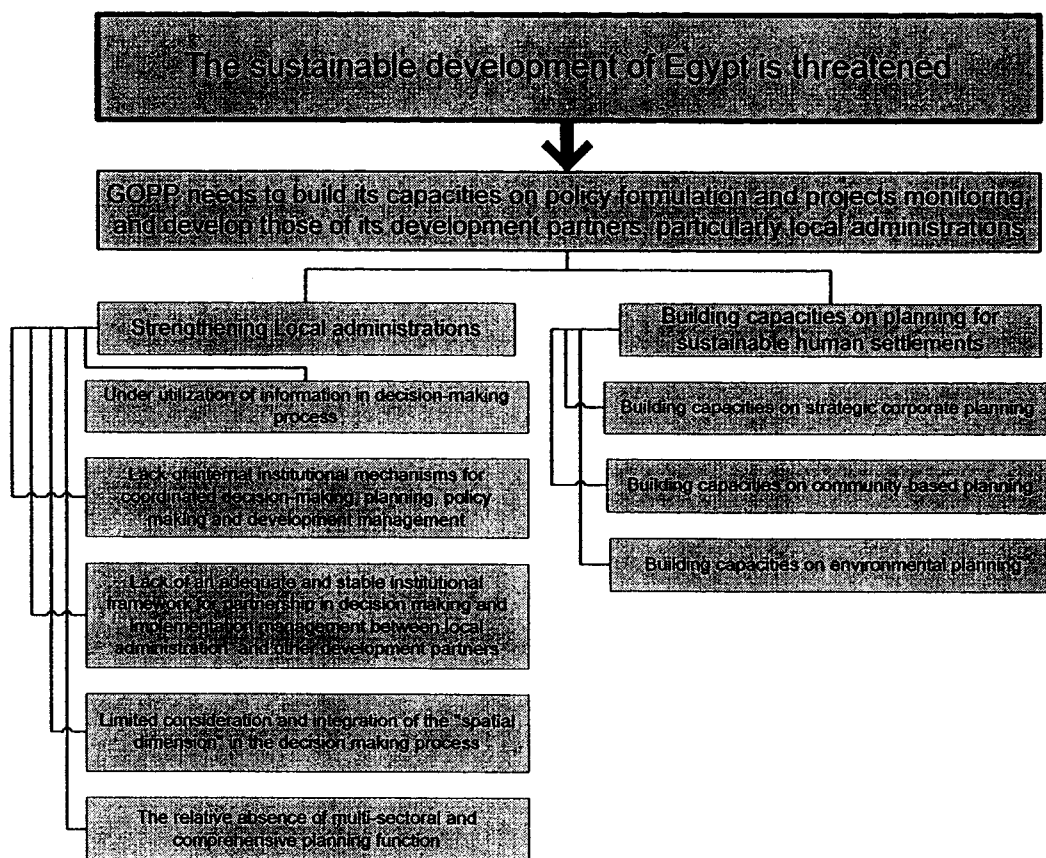
Enabling these groups is a process by which they gain the ability to influence outcome-oriented outputs that have political, socio-economic, gender and knowledge implications. A plan for sustainable human settlement often includes a component for knowledge sharing and enabling that will likely prove to be the most difficult to realize.

VI. Issues to be Addressed

There are two issues that threaten the sustainable development of Egyptian human settlements namely: limited, weak capacities of local administrations in terms of qualified labour and invested capital, in addition to the management technology applied in Egyptian local administrations; and limited capacities of the staff of GOPP on policy formulation and monitoring projects. The proposed project will focus on the

second issue, since another project within GOPP, which UNDP sponsors, is already taking care of local administrations, as presented earlier.

Figure 1 Problem Tree



a. Strengthening Local administrations

Development management in Egyptian cities and the functioning of local administrations are organized by the Laws 43/1979 and 144/1988, and the regulations and procedures of local administration. These regulations give local councils some autonomy, but little strategic decision making in their hands. Key actors in development management are at the central government. The framework for decision making that current legislations set is highly centralized and sector oriented. Local administrations are constrained within this framework. The findings of many studies and reviews of the existing situation of development management within the Egyptian local administration can be summarized as follows:

- ✓ Under utilization of information in decision-making process is due, in part, to traditional mechanisms of decision-making and limited managerial capacities that do not generate effective demand on information.
- ✓ Lack of internal institutional mechanisms for coordinated decision-making, planning, policy making and development management.
- ✓ Lack of an adequate and stable institutional framework for partnership in decision making and implementation management between local administration and other development partners (private sector, investors, NGOs, CBOs, think tanks and research bodies ...etc.). The roles of some partners in development, such as investors and NGOs,

are rapidly expanding but with a limited niche for effective participation.

- ✓ Limited consideration and integration of the "spatial dimension" in the decision making process.
- ✓ The relative absence of multi-sectoral and comprehensive planning function. Long-, medium- and short-term planning and implementation initiatives are generated in response to immediate pressures. The current situation reflects "operation management" rather "management of change", which is increasingly needed to guide future growth and development due, in part, to a rapidly changing economic and social environments.

b. Building capacities on planning for sustainable human settlements

Planning for sustainable human settlements requires transformations in the profession, theory and education. For planners to be able to plan for sustainable human settlements there is a need to acquire skills and competencies beside those technical ones they have acquired through formal education and training. Planning for sustainable human settlements requires three dimensions of knowledge: technical knowledge for analytical actions, inter-subjective knowledge for communicative actions, and critico-ethical knowledge for enlightening and empowering the public.

The purpose of sustainable development planning is to broaden the scope of factors considered in planning for human settlements within the context of the legal, technical, and financial constraints upon municipal activities. This planning approach combines the principles and methods of corporate, community—based, and environmental planning to create a public-sector, strategic planning approach that reflects the imperatives of sustainable development as follows:³

- ✓ Strategic planning has been used extensively in the private sector to provide corporations and businesses with long-term visions and goals, and short- term action plans to achieve these goals. Strategic planning is seen as a means to rally the collective resources of a firm around specific strategies designed to increase the firm's competitive advantage in the arena where it is active.
- ✓ Community-based planning has been used extensively in the development field to engage local residents and service users in participatory processes to develop and implement local service projects and programs.
- ✓ Environmental planning, with its different assessment methods, was developed in the 1970s to ensure that development projects take environmental conditions and trends into consideration, and that the managers of such projects identify and take measures to mitigate the specific environmental impacts of a development activity.

As a hybrid of these three planning traditions, planning for sustainable human settlements makes use of the different planning methods and tools of each tradition in assisting communities to:

- ✓ Equally factor economic, community, and environmental conditions into the design of development projects and service strategies;
- ✓ Fully engage relevant interest groups and, in particular, service users in the development of service strategies that meet their needs; and

³ ICLEI, 1996, The Local Agenda 21 Planning Guide: An Introduction to Sustainable Development Planning, Canada: IDRC

- ✓ Create service strategies that can be sustained because they focus on underlying systemic problems rather than problem symptoms, and because they consider long-term trends and constraints.

As such, planning for sustainable human settlements is a proactive process that allows the local government and its partners to support and engage the intellectual, physical, and economic resources of residents to chart a course toward a desired future.

VII. Objectives, Outputs and Activities

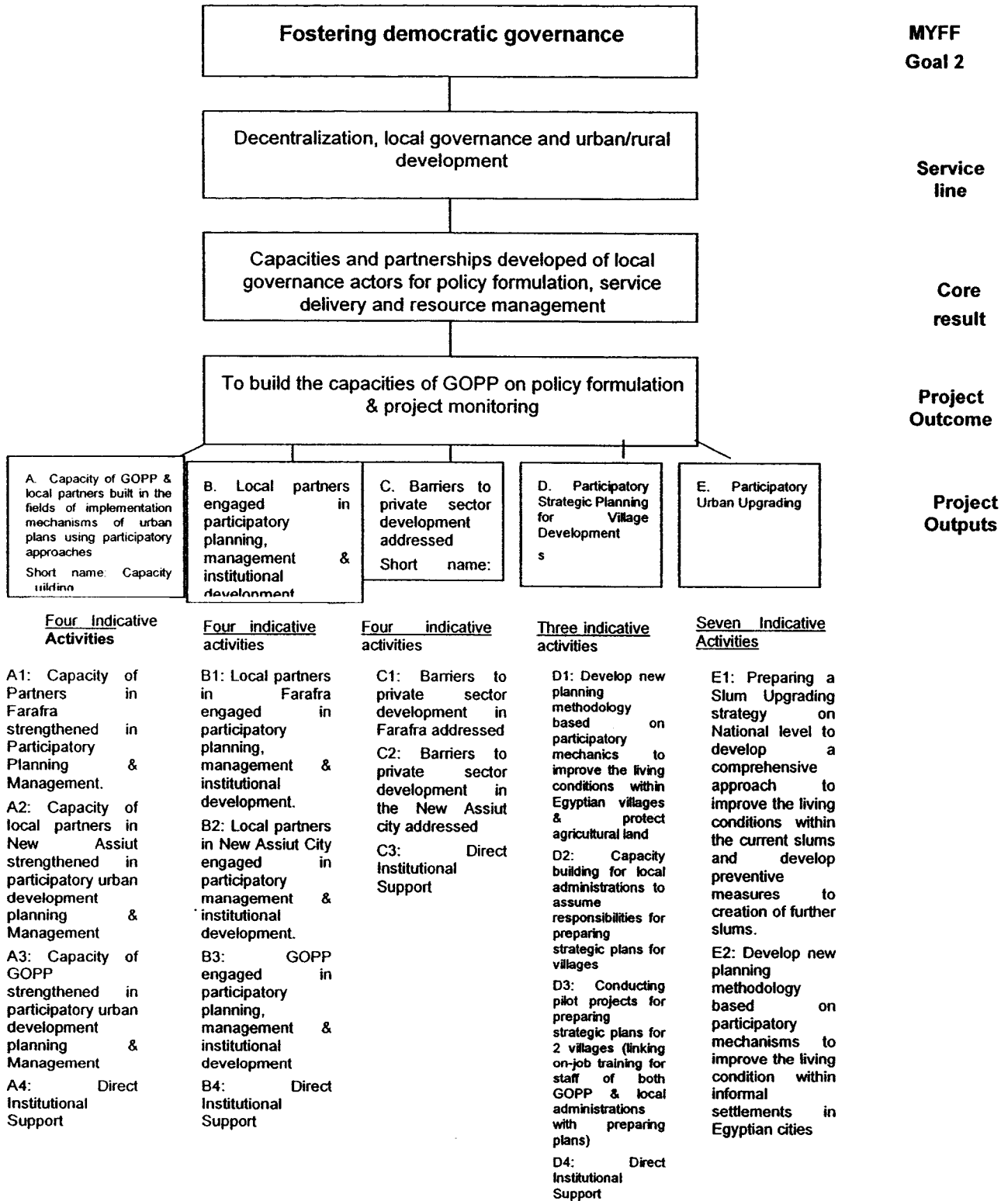
The overall development objective of this project is to assure the sustainability of the development of Egypt. Assuring the sustainable development of human settlements is key to the sustainable development of Egypt at large. Most problems and challenges that threaten the sustainability of development are at the local level, and are located specifically within human settlements. For this reason, localizing sustainable development is crucial for the overall sustainable development of this country. Figure 2 is schematic presentation of the objectives, outputs and activities of the project.

E1: Preparing a Slum Upgrading strategy on National level to develop a comprehensive approach to improve the living conditions within the current slums and develop preventive measures to creation of further slums.

Figure 2 Objective Tree

Project Results & Resources Framework (EGY/02/007)

SRF under UNDP Multi-year Funding Framework 2002-2007



E3: Capacity building for local government & GOPP staff to plan, monitor & manage informal settlements upgrading projects

E4: Pilot project in preparing upgrading projects based on participatory mechanisms in one informal settlement

**E5: Improving the urban context of central areas within Egyptian cities based on in-situ redevelopment/
relocation**

E6: Capacity building for local administration & GOPP to plan, monitor & manage slums & urban deteriorated development programs.

E7: Pilot project of slums development within central areas of an Egyptian city

E8: Direct Institutional Support

OUTPUT D: Participatory Strategic Planning for Village Development

Activity D1: Develop New Planning Methodology based on participatory mechanisms to improve the living Condition within Egyptian Villages and protect Agricultural land

- D.1.1 Develop a manual and guidelines for preparing the strategic plan for villages
- D.1.2 Develop a manual for local administration to manage and monitor the preparation process including monitoring consultants' work.
- D.1.3 Develop a guideline for reviewing outcomes of strategic plans by both GOPP and Local government.
- D.1.4 Develop manual for detailed planning of village
- D.1.5 Develop guideline of mobilizing local community participation and managing stakeholders' conflict resolution
- D.1.6 Develop mechanisms for reassessment of land value based on changes in land uses and ways for charging the cost of infrastructure and improvement.

Activity D2: Capacity building for local administrations to assume its proposed responsibilities in preparation of strategic plans for villages

- D.2.1 Develop training courses for local government staff on preparing the strategic plans for villages
- D.2.2 Training Program for GOPP staff in strategic planning and land subdivision
- D.2.3 Develop training courses for land assessment and conflict resolution in land management and issue of cost recovery.

Activity D3: Conducting pilot projects for preparing strategic plans for 2 villages (linking on-job training for both GOPP and local government staff with preparation of plans)

- D.3.1 Prepare strategic plans for two villages
- D.3.2 Prepare detailed demonstration projects concerning land assessment and land development management within the two villages.

OUTPUT E: Participatory Upgrading Planning

Activity E1: Preparing a Slum Upgrading strategy on National level to develop a comprehensive approach to improve the living conditions within the current slums and develop preventive measures to creation of further slums.

- E.1.1 Definition of all different types and forms of slums in Egypt
- E.1.2 Brining international best practices the world concerning

E.1.3 dealing with each type of slums Preparing an overall upgrading strategy to each type of slums

Activity E2: Develop New Planning Methodology based on participatory mechanisms to Improve the living Condition within Informal Settlements in Egyptian Cities

E.2.1 Develop an integrated manual for upgrading informal settlements

E.2.2 Develop manual for Public Private partnership in upgrading projects (managing the proposed partnership with private sector in upgrading activities) through different types of partnerships such as BOT.

E.2.3 Develop a detailed guideline for managing the land tenure regularization process in informal settlements and ways to reach consensus among different stakeholders within the action area.

E.2.4 Develop guidelines for incorporating environmental development within upgrading projects

Activity E3: Capacity Building for Local Government and GOPP staff to plan, monitor and manage informal settlements upgrading projects

E.3.1 Prepare and conduct training courses in participatory upgrading of informal settlements based on the developed manual for local government and GOPP concerned staff.

E.3.2 Prepare and conduct training program for mobilizing partnership with local communities and private sector in implementing upgrading activities

E.3.3 Prepare and conduct training programs for local government staff in land tenure regularization and procedures for negotiation and conflict resolution in land development in informal areas.

Activity E4: Pilot Project in preparing upgrading project based on participatory mechanisms in one informal settlement

E.4.1 Prepare detailed upgrading project for one informal settlement

Activity E.5: Improving the urban context of central areas within Egyptian Cities based on in-situ redevelopment/ relocation

E.5.1. Develop a comprehensive manual for land redevelopment based on the participatory mechanisms for slums located within central locations of Egyptian cities

E.5.2 Develop a manual for land assessment and valuation pre/ post development project as a basis for recovering the cost of development.

E.5.3 Develop a manual for project management including mechanisms of monitoring private developers, relocation schemes and development actions

Activity E6: Capacity Building for Local Government and GOPP to plan, monitor and manage Slums and urban deteriorated development programs

E.6.1 Prepare and conduct training program for slum redevelopment and land readjustment techniques for local government staff

E.6.2 Prepare and conduct training program for land valuation and division process within slum development program for local government

E.6.3. Prepare and conduct training program for project management in the area of slum redevelopment covering issues of relocation, monitoring private development bodies, redevelopment actions and phases and financial cash flow of projects.

Activity E.7: Pilot Project of Slum Development within Central areas of an Egyptian City

E.7.1 Develop a demonstration project within one selected slum area in central locations within an Egyptian city.

VIII. Workplan

Annex (1)

IX. Budget

Annex 2

Annex 1: Work plan

**Annex 1: Proposed Activities and Work plan for the Project
Implementation Mechanisms of the Strategic Development Plan of Local Communities
EGY/02/007**

Tasks	Indicators	2005				2006				2007			Responsible Person/ unit	
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3		
Community Participatory Strategic Planning for Villages Development														
Activity D1: Develop New Planning Methodology based on participatory mechanisms to improve the living Condition within Egyptian Villages and protect Agricultural land														
D.1.1 Develop Manual and Guideline for preparing the Strategic Plan for Villages	TOR for strategic plan	X												
D.1.2 Develop Manual for local government to manage and monitor the preparation process including monitoring consultants work.	TOR for project management & monitoring		X											
D.1.3 Develop a guideline for reviewing outcomes of strategic plans by both GOPP and Local government.	manual			X										
D.1.4 Develop Manual for detailed planning of village including environmental dimension	manual				X									
D.1.5 Develop Guideline of mobilizing local community participation and managing stakeholders' conflict resolution	TOR for community participation					X								

Tasks	Indicators	2005				2006				2007			Responsible Person/ unit	
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3		Q 4
D.1.6 Developing mechanisms for reassessment of land value based on changes in land uses and ways for changing the cost of infrastructure and improvement	TOR for land assessment and re-subdivision			X										
Activity D2: Capacity Building for Local Government to assume its proposed responsibilities in preparation of Strategic plans for villages														
D.2.1 Develop training courses for local government staff on preparing the strategic plans for villages	Training programs	X												
D.2.2 Training Program for GOPP staff in strategic plans and land subdivision	Training programs		X				X							
D.2.3 Develop training courses for land assessment and conflict resolution in land management and issue of cost recovery.	Training courses		X				X							
Activity D3: Conducting pilot projects for preparing strategic plans for 2 villages (linking on-job training for both GOPP and local government staff with preparation of plans)														
D.3.1 Preparing strategic plans for 2 villages	Applied study	X	X	X	X									

Tasks	Indicators	2005				2006				2007				Responsible Person/ unit	
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4		
D.3.2 Preparing detailed demonstration projects concerning land assessment and land development management within the 2 villages.	Applied study			X		X				X					
Output 1: Slum Upgrading Strategy															
Activity E1: Preparing a Slum Upgrading strategy on National level to develop a comprehensive approach to improve the living conditions within the current slums and develop preventive measures to creation of further slums.															
E.1.1 Definition of all different types and forms of slums in Egypt	manual			X		X									
E.1.2 Brining international best practices the world concerning	manual					X									
E.1.3 dealing with each type of slums Preparing an overall upgrading strategy to each type of slums	manual					X									
Activity E2: Develop New Planning Methodology based on participatory mechanisms to Improve the living Condition within Informal Settlements in Egyptian Cities															
E.2.1 Develop an integrated manual for upgrading informal settlements	manual			X		X									

Tasks	Indicators	2005				2006				2007				Responsible Person/ unit	
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4		
E.2.2 Develop manual for Public Private partnership in upgrading projects (managing the proposed partnership with private sector in upgrading activities) through different types of partnerships such as BOT.	manual				X										

Tasks	Indicators	2005				2006				2007				Responsible Person/unit	
		Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4	Q 1	Q 2	Q 3	Q 4		
E.2.3 Develop a detailed guideline for managing the land tenure regularization process in informal settlements and ways to reach consensus among different stakeholders within the action area.	manual					X									
E.2.4 Developing guideline for incorporating environmental development within upgrading projects.	manual						X								
Activity E3: Capacity Building for Local Government and GOPP staff to plan, monitor and manage informal settlements upgrading projects															
E.3.1 Preparing and conducting training courses in participatory upgrading of informal settlements based on the developed manual for local government and GOPP concerned staff.	Training courses					X		X					X		
E.3.2 Preparing and conducting training program for mobilizing partnership with local communities and private sector in implementing upgrading activities	Training courses							X					X		

Tasks	Indicators	2005				2006				2007				Responsible Person/ unit	
		Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4		
E.3.3 Preparing and Conducting training programs for local government staff in land tenure regularization and procedures for negotiation and conflict resolution in land development in informal areas.	Training courses			X						X					
E.3.4 Preparing and conducting training programs for local government staff in environmental development and upgrading	Training courses			X						X					
Activity E4: Pilot Project in preparing Upgrading project based on participatory mechanisms in one informal settlement															
E.4.1 Preparing Detailed upgrading project for two informal settlements	Applied study				X					X	X	X	X	X	