Closure Stage Quality Assurance Report

Form Status: Approved	
Overall Rating:	Highly Satisfactory
Decision:	
Portfolio/Project Number:	00072224
Portfolio/Project Title:	Programme Gouvernance democrtique et locale
Portfolio/Project Date:	2013-01-01 / 2022-03-31

Strategic

Quality Rating: Exemplary

- 1. Did the project pro-actively identified changes to the external environment and incorporated them into the project strategy?
- 3: The project team identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives, assumptions were tested to determine if the project's strategy was valid. There is some evidence that the project board considered the implications, and documented the changes needed to the project in response. (all must be true)
- 2: The project team identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives. There is some evidence that the project board discussed this, but relevant changes did not fully integrate in the project. (both must be true)
- 1: The project team considered relevant changes in the external environment since implementation began, but there is no evidence that the project team considered these changes to the project as a result.

Evidence:

Le programme a pu contribuer à rendre plus fonctio nnelles les entités de la décentralisation et de la déc oncentration pour assurer un développement écono mique local durable et équitable et favoriser l'accélér ation des OMD au niveau régional et local d'après le rapport d'évaluation.

List of Uploaded Documents

#	File Name	Modified By	Modified On
1	EvaluationFinalePDLG3_1311_301 (https://intranet.undp.org/apps/ProjectQA/QAFormDocuments/EvaluationFinalePDLG3_1311_301.pdf)	abdoulaye.fadiga@undp.org	10/1/2019 5:44:00 PM

- 2. Was the project aligned with the thematic focus of the Strategic Plan?
- 3: The project responded to at least one of the development settings as specified in the Strategic Plan (SP) and adopted at least one Signature Solution . The project's RRF included all the relevant SP output indicators. (all must be true)
- 2: The project responded to at least one of the developments settings1 as specified in the Strategic Plan. The project's RRF included at least one SP output indicator, if relevant. (both must be true)
- 1: While the project may have responded to a partner's identified need, this need falls outside of the UNDP Strategic Plan. Also select this option if none of the relevant SP indicators are included in the RRF.

Le projet avec sa dimension, répond aux paramètre s de développement et aux signatures solution:

Domaines du PAPP : Axe gouvernance et consolidat ion de la paix /

Consolidation de la démocratie et de l'état de droit –

Axe Croissance et développement durable

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1	PRODOCPDLG3_1311_302 (https://intranet.undp.org/apps/ProjectQA/QAFormDocuments/PRODOCPDLG3_1311_302.pdf)	abdoulaye.fadiga@undp.org	10/1/2019 5:57:00 PM

Relevant Quality Rating: Highly Satisfactory

- 3. Were the project's targeted groups systematically identified and engaged, with a priority focus on the discriminated and marginalized, to ensure the project remained relevant for them?
- Systematic and structured feedback was collected over the project duration from a representative sample of beneficiaries, with a priority focus on the discriminated and marginalized, as part of the project's monitoring system. Representatives from the targeted groups were active members of the project's governance mechanism (i.e., the project board or equivalent) and there is credible evidence that their feedback informs project decision making. (all must be true)
- 2: Targeted groups were engaged in implementation and monitoring, with a priority focus on the discriminated and marginalized. Beneficiary feedback, which may be anecdotal, was collected regularly to ensure the project addressed local priorities. This information was used to inform project decision making. (all must be true to select this option)
- 1: Some beneficiary feedback may have been collected, but this information did not inform project decision making. This option should also be selected if no beneficiary feedback was collected
- Not Applicable

La modalité est mise en œuvre conformément aux procédures d'exécution nationale (NIM)avec la parti cipation des agences spécialisées des Nations Unie s. Dans chacune des préfectures d'intervention du p rogramme, un ancrage partenarial est institué avec l e Conseil préfectoral de développement (CPD).

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- 4. Did the project generate knowledge, and lessons learned (i.e., what has worked and what has not) and has this knowledge informed management decisions to ensure the continued relevance of the project towards its stated objectives, the quality of its outputs and the management of risk?
- 3: Knowledge and lessons learned from internal or external sources (gained, for example, from Peer Assists, After Action Reviews or Lessons Learned Workshops) backed by credible evidence from evaluation, corporate policies/strategies, analysis and monitoring were discussed in project board meetings and reflected in the minutes. There is clear evidence that changes were made to the project to ensure its continued relevance. (both must be true)
- 2: Knowledge and lessons learned backed by relatively limited evidence, drawn mainly from within the project, were considered by the project team. There is some evidence that changes were made to the project as a result to ensure its continued relevance. (both must be true)
- 1: There is limited or no evidence that knowledge and lessons learned were collected by the project team. There is little or no evidence that this informed project decision making.

Evidence:

Importance du partenariat au niveau stratégique et a u niveau opérationnel dans la réussite de l'accompa gnement du processus de décentralisation. Le parte nariat entre le Gouvernement et les PTF a en effet f acilité l'élaboration de la LPN-DDL et de son plan d'action et permis au PACVII, au PDLGII et à la SEMA FO d'assurer efficacement et de façon complémenta ire l'assistance à la maîtrise d'ouvrage communale a uprès des CL des préfectures de Siguiri et de Kouro ussa en Haute Guinée;

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- 5. Was the project sufficiently at scale, or is there potential to scale up in the future, to meaningfully contribute to development change?
- 3: There was credible evidence that the project reached sufficient number of beneficiaries (either directly through significant coverage of target groups, or indirectly, through policy change) to meaningfully contribute to development change.
- 2: While the project was not considered at scale, there are explicit plans in place to scale up the project in the future (e.g. by extending its coverage or using project results to advocate for policy change).
- 1: The project was not at scale, and there are no plans to scale up the project in the future.

La pertinence du PDLG3 a été analysée en partant de la problématique de développement de la zone d'intervention du PDLG3, à savoir les régions de Kank an et de Faranah. Cette analyse intègre les besoins et priorités des acteurs locaux (populations, collectiv ités locales, services de l'Etat, société civile et secte ur privé.

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Principled Quality Rating: Highly Satisfactory

6. Were the project's measures (through outputs, activities, indicators) to address gender inequalities and empower women relevant and produced the intended effect? If not, evidence-based adjustments and changes were made.

- 3: The project team gathered data and evidence through project monitoring on the relevance of the measures to address gender inequalities and empower women. Analysis of data and evidence were used to inform adjustments and changes, as appropriate. (both must be true)
- 2: The project team had some data and evidence on the relevance of the measures to address gender inequalities and empower women. There is evidence that at least some adjustments were made, as appropriate. (both must be true)
- 1: The project team had limited or no evidence on the relevance of measures to address gender inequalities and empowering women. No evidence of adjustments and/or changes made. This option should also be selected if the project has no measures to address gender inequalities and empower women relevant to the project results and activities.

L'aspect genre a bien été pris en compte dans le ca dre de ce programme selon l'évaluateur. Les deux fo cus groupes réalisés à Fandja et à Kiniéro avec les f emmes ont confirmé cette prise en compte du genr e. Selon les femmes rencontrées, leur implication da ns l'élaboration des PDL et des PAI leur a permis d'i ntégrer leurs préoccupations dans les interventions du programme dans leurs localités. De plus en plus d'investissements sont orientés vers les femmes.

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- 7. Were social and environmental impacts and risks successfully managed and monitored?
- 3: Social and environmental risks were tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for Substantial and High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed for identified risks through consultative process and implemented, resourced, and monitored. Risks effectively managed or mitigated. If there is a substantive change to the project or change in context that affects risk levels, the SESP was updated to reflect these changes. (all must be true)
- 2: Social and environmental risks were tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for Substantial and High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed, implemented and monitored for identified risks. OR project was categorized as Low risk through the SESP.
- 1: Social and environmental risks were tracked in the risk log. For projects categorized as High, Substantial, or Moderate Risk, there was no evidence that social and environmental assessments completed and/or management plans or measures development, implemented or monitored. There are substantive changes to the project or changes in the context but SESP was not updated. (any may be true)

Le comité de pilotage a joué son rôle dans la gestio n de risques pendant l'apparition du virus Ebola et a décidé des nouvelles stratégies pour l'atteinte des o bjectifs fixés.

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- 8. Were grievance mechanisms available to project-affected people and were grievances (if any) addressed to ensure any perceived harm was effectively mitigated?
- 3: Project-affected people actively informed of UNDP's Corporate Accountability Mechanism (SRM/SECU) and how to access it. If the project was categorized as High, Substantial, or Moderate Risk through the SESP, a project-level grievance mechanism was in place and project affected people informed. If grievances were received, they were effectively addressed in accordance with SRM Guidance. (all must be true)
- 2: Project-affected people informed of UNDP's Corporate Accountability Mechanism and how to access it. If the project was categorized as Substantial or High Risk through the SESP, a project -level grievance mechanism was in place and project affected people informed. If grievances were received, they were responded to but faced challenges in arriving at a resolution.
- 1: Project-affected people was not informed of UNDP's Corporate Accountability Mechanism. If grievances were received, they were not responded to. (any may be true)

Evidence:

L'Unité de Gestion intégrée a le mandat, la gestion q uotidienne du programme dans une cohérence d'en semble en termes de coordination, de facilitation et d'établissement des liens synergiques, substantifs et opérationnels entre les 3 axes du programme. En ou tre, l'unité a participé activement à la mobilisation de ressources humaines, matérielles et financières, ass uré la planification et la coordination des activités, le suivi-évaluation périodique interne des différentes so us-composantes, le secrétariat technique des comit és de pilotage des 3 axes.

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Management & Monitoring

Quality Rating: Highly Satisfactory

- 9. Was the project's M&E Plan adequately implemented?
- 3: The project had a comprehensive and costed M&E plan. Baselines, targets and milestones were fully populated. Progress data against indicators in the project's RRF was reported regularly using credible data sources and collected according to the frequency stated in the Plan, including sex disaggregated data as relevant. Any evaluations conducted, if relevant, fully meet decentralized evaluation standards, including gender UNEG standards. Lessons learned, included during evaluations and/or After-Action Reviews, were used to take corrective actions when necessary. (all must be true)
- ②: The project costed M&E Plan, and most baselines and targets were populated. Progress data against indicators in the project's RRF was collected on a regular basis, although there was may be some slippage in following the frequency stated in the Plan and data sources was not always reliable. Any evaluations conducted, if relevant, met most decentralized evaluation standards. Lessons learned were captured but were used to take corrective actions. (all must be true)
- 1: The project had M&E Plan, but costs were not clearly planned and budgeted for, or were unrealistic. Progress data was not regularly collected against the indicators in the project's RRF. Evaluations did not meet decentralized evaluation standards. Lessons learned were rarely captured and used. Select this option also if the project did not have an M&E plan.

Evidence:

Un dispositif de suivi-évaluation est activé pour le pr ogramme gouvernance et consolidation de la paix, e n complément du mécanisme de suivi du programm e pays. Le Programme dispose d'une expertise spéc ifique en suivi-évaluation. En outre, des visites de te rrain, des revues et Comités de Pilotage et des éval uations indépendantes de certaines activités ont été réalisées.

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1	PTA2016Gouvernance.pdf_1311_309 (https://intranet.undp.org/apps/ProjectQA/QAFormDocuments/PTA2016Gouvernance.pdf_1311_309.docx)	abdoulaye.fadiga@undp.org	10/1/2019 6:02:00 PM

- 10. Was the project's governance mechanism (i.e., the project board or equivalent) function as intended?
- 3: The project's governance mechanism operated well, and was a model for other projects. It met in the agreed frequency stated in the project document and the minutes of the meetings were all on file. There was regular (at least annual) progress reporting to the project board or equivalent on results, risks and opportunities. It is clear that the project board explicitly reviewed and used evidence, including progress data, knowledge, lessons and evaluations, as the basis for informing management decisions (e.g., change in strategy, approach, work plan.) (all must be true to select this option)
- 2: The project's governance mechanism met in the agreed frequency and minutes of the meeting are on file. A project progress report was submitted to the project board or equivalent at least once per year, covering results, risks and opportunities. (both must be true to select this option)
- 1: The project's governance mechanism did not meet in the frequency stated in the project document over the past year and/or the project board or equivalent was not functioning as a decision-making body for the project as intended.

Rattachement du programme au Ministère de l'Admi nistration du Territoire et de la Décentralisation, qui a assuré la tutelle du programme en raison de la tra nsversalité des activités prévues et de la nature des composantes du programme.

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11. Were risks to the project adequately monitored and managed?

3: The project monitored risks every quarter and consulted with the key stakeholders, security advisors, to
identify continuing and emerging risks to assess if the main assumptions remained valid. There is clear
evidence that relevant management plans and mitigating measures were fully implemented to address each
key project risk and were updated to reflect the latest risk assessment. (all must be true)

2: The project monitored risks every year, as evidenced by an updated risk log. Some updates were made to management plans and mitigation measures.

1: The risk log was not updated as required. There was may be some evidence that the project monitored risks that may affected the project's achievement of results, but there is no explicit evidence that management actions were taken to mitigate risks.

Evidence:

Les rapports périodiques sont partagés et discutés d ans les comités techniques et de pilotages. c'est l'in stance qui gère la matrice de risques.

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Efficient Quality Rating: Highly Satisfactory

12. Adequate resources were mobilized to achieve intended results. If not, management decisions were taken to adjust expected results in the project's results framework.

Yes

O No

Evidence:

Les ressources ont été mobilisées pour prendre en c ompte les nouveaux besoins identifiés par l'Etat guin éen. d'où l'initiation des nouveaux output et le réajus tement des activités.

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- 13. Were project inputs procured and delivered on time to efficiently contribute to results?
- 3: The project had a procurement plan and kept it updated. The project quarterly reviewed operational bottlenecks to procuring inputs in a timely manner and addressed them through appropriate management actions. (all must be true)
- 2: The project had updated procurement plan. The project annually reviewed operational bottlenecks to procuring inputs in a timely manner and addressed them through appropriate management actions. (all must be true)
- 1: The project did not have an updated procurement plan. The project team may or may not have reviewed operational bottlenecks to procuring inputs regularly, however management actions were not taken to address them.

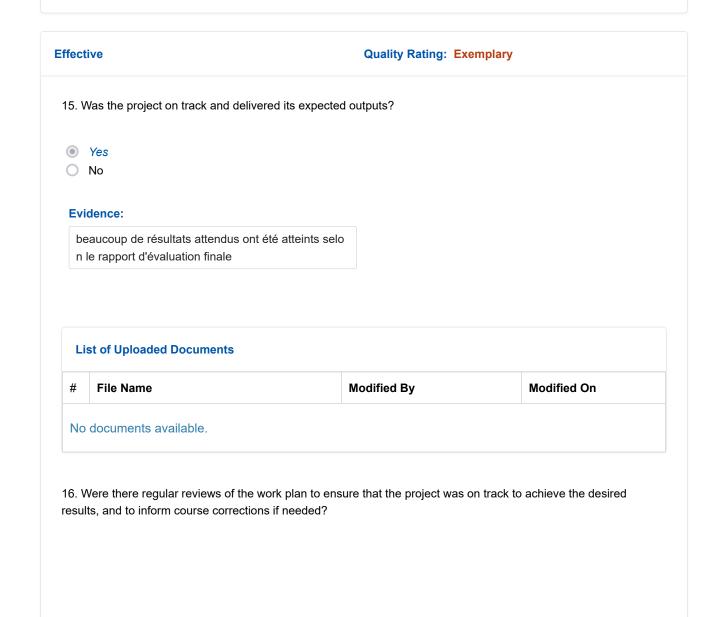
Bien que c'est l'exécution nationale, le PNUD a ses procédures pour livrer et justifier les fonds alloués à un partenaire. les mises à jour sont systématiques d ans les plateformes des partenaires.

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- 14. Was there regular monitoring and recording of cost efficiencies, taking into account the expected quality of results?
- 3: There is evidence that the project regularly reviewed costs against relevant comparators (e.g., other projects or country offices) or industry benchmarks to ensure the project maximized results delivered with given resources. The project actively coordinated with other relevant ongoing projects and initiatives (UNDP or other) to ensure complementarity and sought efficiencies wherever possible (e.g. joint activities.) (both must be true)
- 2: The project monitored its own costs and gave anecdotal examples of cost efficiencies (e.g., spending less to get the same result,) but there was no systematic analysis of costs and no link to the expected quality of results delivered. The project coordinated activities with other projects to achieve cost efficiency gains.
- 1: There is little or no evidence that the project monitored its own costs and considered ways to save money beyond following standard procurement rules.

L'évaluation a révélé que le projet a été largement m is en œuvre de manière efficiente, que ses ressourc es ont été livrées dans les délais selon le budget.

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3: Quarterly progress data informed regular reviews of the project work plan to ensure that the activities
implemented were most likely to achieve the desired results. There is evidence that data and lessons learned
(including from evaluations /or After-Action Reviews) were used to inform course corrections, as needed. Any
necessary budget revisions were made. (both must be true)

- 2: There was at least one review of the work plan per year with a view to assessing if project activities were on track to achieving the desired development results (i.e., outputs.) There may or may not be evidence that data or lessons learned were used to inform the review(s). Any necessary budget revisions have been made.
- 1: While the project team may have reviewed the work plan at least once over the past year to ensure outputs were delivered on time, no link was made to the delivery of desired development results. Select this option also if no review of the work plan by management took place.

Le plan de travail a été bien suivi par le comité de pil otage qui a toujours décidé au bon moment des mis es à jour.

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- 17. Were the targeted groups systematically identified and engaged, prioritizing the marginalized and excluded, to ensure results were achieved as expected?
- 3: The project targeted specific groups and/or geographic areas, identified by using credible data sources on their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. There is clear evidence that the targeted groups were reached as intended. The project engaged regularly with targeted groups over the past year to assess whether they benefited as expected and adjustments were made if necessary, to refine targeting. (all must be true)
- 2: The project targeted specific groups and/or geographic areas, based on some evidence of their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. Some evidence is provided to confirm that project beneficiaries are members of the targeted groups. There was some engagement with beneficiaries in the past year to assess whether they were benefiting as expected. (all must be true)
- 1: The project did not report on specific targeted groups. There is no evidence to confirm that project beneficiaries are populations have capacity needs or are deprived and/or excluded from development opportunities relevant to the project area of work. There is some engagement with beneficiaries to assess whether they benefited as expected, but it was limited or did not occurred in the past year.

Not Applicable

Le renforcement de l'Etat de droit par l'accompagne ment des Institutions Républicaines dans tous les se cteurs et a tous les niveaux est la stratégie privilégié s de ce projet.

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Sustainability & National Ownership	Quality Rating: Satisfactory
18. Were stakeholders and national partners fully eng the project?	gaged in the decision-making, implementation and monitoring of
monitor the project. All relevant stakeholders ar	unitoring, evaluation, etc.) were used to fully implement and and partners were fully and actively engaged in the process, mplementation and monitoring. (both must be true)
project (such as country office support or project	ing, evaluation, etc.) were used to implement and monitor the ct systems) were also used, if necessary. All relevant ed in the process, playing an active role in project decisionmust be true)
 1: There was relatively limited or no engagement making, implementation and/or monitoring of the 	nt with national stakeholders and partners in the decision- e project.
Not Applicable	

Le programme est mis en ceuvre sous la responsabi lité du Comité de pilotage mis en place à cet effet, or gane de décision, dont la fonction principale consist e à : donner les orientations stratégiques et les axes prioritaires d'intervention conformément aux priorités nationales ; examiner l'état d'avancement périodique de la mise en oeuvre du programme sur la base des rapports établis; décider des corrections nécessaire s pour une meilleure exécution des activités ; donne r des directives nécessaires à la bonne exécution du programme. Présidé par le Secrétaire général du Mi nistère de tutelle du programme, le Comité de pilota ge se réunit deux fois par an sur convocation de son président.

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- 19. Were there regular monitoring of changes in capacities and performance of institutions and systems relevant to the project, as needed, and were the implementation arrangements⁸ adjusted according to changes in partner capacities?
- 3: Changes in capacities and performance of national institutions and systems were assessed/monitored using clear indicators, rigorous methods of data collection and credible data sources including relevant HACT assurance activities. Implementation arrangements were formally reviewed and adjusted, if needed, in agreement with partners according to changes in partner capacities. (all must be true)
- ②: Aspects of changes in capacities and performance of relevant national institutions and systems were monitored by the project using indicators and reasonably credible data sources including relevant HACT assurance activities. Some adjustment was made to implementation arrangements if needed to reflect changes in partner capacities. (all must be true)
- 1: Some aspects of changes in capacities and performance of relevant national institutions and systems may have been monitored by the project, however changes to implementation arrangements have not been considered. Also select this option if changes in capacities and performance of relevant national institutions and systems have not been monitored by the project.

Not Applicable

L'Etat identifie les besoins à travers ses structures d éconcentrées et gère lui même avec l'appui techniqu e et financier du PNUD.

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- 20. Were the transition and phase-out arrangements were reviewed and adjusted according to progress (including financial commitment and capacity).
- 3: The project's governance mechanism regularly reviewed the project's sustainability plan, including arrangements for transition and phase-out, to ensure the project remained on track in meeting the requirements set out by the plan. The plan was implemented as planned by the end of the project, taking into account any adjustments made during implementation. (both must be true)
- ② 2: There was a review of the project's sustainability plan, including arrangements for transition and phase-out, to ensure the project remained on track in meeting the requirements set out by the plan.
- 1: The project may have had a sustainability plan but there was no review of this strategy after it was developed. Also select this option if the project did not have a sustainability strategy.

Evidence:

Projet a une modalité de gestion National Implement ation (NIM) qui prouve que l'Etat en tant que bénéfici aire est aussi responsable de la gestion. les décisio ns de changement sont adoptés au comités techniq ues et de pilotages.

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QA Summary/Final Project Board Comments

17 of 17