

## Annual Project Report (APR)

Name of the country: Jamaica

Project number (Atlas): 00077769

Project name: Enhancing Civil Society Participation in Local Governance for Community Safety

DGTF edition (year): 2010

Implementation period: April 2011–Dec 2012

### PROJECT PERFORMANCE

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Outcome areas under UNDP strategic plan 2008-2011 <sup>1</sup>	Purpose and expected output	Activities undertaken	Results Achieved	Reasons if progress below target
1. National, regional and local levels of governance expand their capacities to reduce conflict and manage the equitable delivery of public services	<p><b>Objective 1: Strengthened civil society participation in local governance</b></p> <p><b>Objective 2: establishment of coordinated local civil society and state responses to crime and violence</b></p>	<p><b>Action 1.1: Development of TOR for the Stakeholders Committee</b></p>	<p>A Local Governance Stakeholder Committee was established. The multi-sectoral committee comprised ministries, department and agencies as well as civil society and development partners. Members include the Ministry of Local Government, the Ministry of National Security, the Child Development Agency, the Association of Local Government Authorities, the National Association of Parish Development Committees and the UNDP.</p>	
	<p>Output 1. Development of local authorities' and civil society organizations' capacity to promote and secure participatory local governance in citizen security.</p>		<p>The Local Governance Stakeholder Committee, convened by the national interlocutory agency, the Planning Institute of Jamaica, provides national coordination of the various interventions in the area of local governance, including this project, and a simultaneous project, supported by the Commonwealth Fund for Technical Cooperation. The Committee also provides technical advice to the various projects in the area of local governance.</p>	
		<p><b>Action 1.2: Project Stakeholder Committee meetings held quarterly</b></p>	<p>Between April and December 2011 six Local Governance Stakeholder Committee meetings were held.</p>	
		<p><b>Action 2.1: Desk review and baseline study conducted</b></p>	<p>Capacity assessments were conducted of the five (5) originally targeted parishes. The CAs were conducted with technical assistance from the Capacity Development and Local Governance Teams of UNDP's RBLAC. National stakeholders formed themselves into a Counterpart Team which participated in the capacity assessment exercises. The interaction between the RBLAC and national counterparts led to the development of a follow-up nationally-owned capacity assessment of the other nine parishes, also funded by DGTTF. This exercise was led by the Social Development Commission, which is mandated to support community development.</p>	

<sup>1</sup> Please state under which of the following nine outcome areas your project falls into:

	<p><b>Action 2.3:</b> Capacity Assessment of other parishes by local counterpart team, led by SDC</p> <p><b>Action 3.1:</b> Analysis of findings of baseline study</p>	<p>At the request of the Local Governance Stakeholder Committee, the capacity assessment of local authorities was expanded to cover the rest of the island to ensure baseline data was available for the island-wide roll-out of the parish safety mechanism following the project.</p> <p>The Scoping Mission report was received from the Regional Centre team and was reviewed and analysed by the project partners.</p>	<p>The follow-up capacity assessments will be conducted in the first quarter of 2012.</p>
<p>Output 2: Development of local authority level mechanism under the Crime Prevention &amp; Community Safety Strategy</p>	<p><b>Activity Result 1:</b></p> <p><b>Action 1.1:</b> Assessment of the existing crime prevention committees conducted</p>	<p>The Ministry of National Security conducted an assessment of the former Crime Prevention mechanisms in the selected parishes in December 2011.</p>	
	<p><b>Action 1.2:</b> Production of report</p>		<p>The report will be finalised in the first quarter of 2012.</p>
	<p><b>Activity Result 2:</b></p>		
	<p><b>Action 2.1:</b> Sensitisation sessions for divisional police commanders in selected parishes</p>	<p>Sensitisation Workshops were held on November 8<sup>th</sup> and 15<sup>th</sup> 2011. Participants included representatives from the Jamaica Constabulary Force, the Ministry of Education, the Parish Councils, including the Mayor of St. Mary, Fire Department and Parish Development Committees in the five targeted parishes.</p>	
	<p><b>Action 2.2:</b> Workshop for elected officials from selected local authorities [E-Learning course: Urban Crime and Violence Prevention]</p>	<p>The project sponsored sixteen (16) persons from the police force, PDC, Parish Council, SDC and Ministry of Local Government to participate in the World Bank's on-line Urban Crime and Violence Prevention Course.</p>	

1. Civil society, including civil society organizations and voluntary associations, and the private sector contribute to the MDGs in support of national planning strategies and policies
2. Electoral laws, processes and institutions strengthen inclusive participation and professional electoral administration
3. Access to information policies support accountability and transparency
4. National, regional and local levels of governance expand their capacities to reduce conflict and manage the equitable delivery of public services
5. Legislatures, regional elected bodies, and local assemblies have strengthened institutional capacity, enabling them to represent their constituents more effectively
6. Effective, responsive, accessible and fair justice systems promote the rule of law, including both formal and informal processes, with due consideration on the rights of the poor, women and vulnerable groups.
7. Strengthened capacities of national human rights institutions
8. Strengthened national, regional and local level capacity to mainstream gender equality and women's empowerment in government policies and institutions
9. Strengthened national, regional and local level capacity to implement anti-corruption initiatives



**Action 2.3:** Sensitisation of CBOs, in selected local authorities

Representatives from the Community Development Committees, Community Based Organisations and National Secondary Students Council (NSSC) and other prominent civil society agencies were also engaged in the sensitisation workshops held on November 8<sup>th</sup> and 15<sup>th</sup> 2011.

**Activity Result 3:**

Under the aegis of the Local Governance Stakeholder

**Action 3.1:** Convene the stakeholders MDAs to finalise decisions on the selection of parishes to be assessed and where parish safety committees will be established

Committee, deliberations took place on the selection of target parishes. The Committee decided not just to include high crime areas, but to select parishes to reflect the spectrum of volatility and vulnerability. The selected parishes were Treilawny, St. Mary, Manchester, St. Catherine and Clarendon

**Activity Result 4:**

The MDAs together are proposing the focal point of the parish safety

**Action 4.1:** Convene the stakeholder state MDAs to finalise decisions on the placement of Parish Safety Committees within the local government framework

mechanism be the Parish Council. However, the discussions are continuing with the civil society bodies, especially NAPDEC and ALGA on the best location for the mechanism.

**Activity Result 5:**

The five targeted parish councils and the representatives from the St.

**Action 5.1:** Consultations held targeted local authorities and PDCs regarding the formulation and agreement on detailed TOR for PSCs

Catherine, Treilawny and Manchester PDCs participated in the consultation regarding the structure and function of the parish safety entity at the sensitisation workshops.

At the end of the reporting period 2 successive drafts of the TOR were completed and discussed with MDAs

## RESOURCES UTILIZED IN THE REPORTING PERIOD

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DGTTF resources: The initial budget for 2011 amounted to US\$100,500. After requesting ASL in this amount, DGTTF approved use of remaining balance of US\$37,000 from previous Project 00070195 entitled "Strengthening Community Safety through Local Government Capacity Building" to conduct the capacity assessment in the target parishes. A total of US\$27,026.01 was expended for this purpose. As a result, the initial budget for Project 00077769 was revised and brought down to US\$69,500 out of which a total of US\$48,187.05 was utilized.

Therefore the total of DGTTF resources utilized in the reporting period amounts to **US\$75,213.06**.

Other resources (as applicable; please state sources of funding and amount): N/A

## PROJECT PERFORMANCE—MAIN CHALLENGES

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Internal factors:

- ✦ The Department of Local Government began recruitment of the Project Associate and Project Coordinator after the start-up of the project. As a result they were not engaged until 2 and 3 months after the start of the project. This limited the capacity of the project to meet its targets during the April to June and July to September quarters of 2011.
- ✦ Despite several meetings being held to finalise the draft TOR, due to the divergence in perspectives and the complexities of issues involving the Parish Safety Mechanisms, further deliberations are required for consensus on the TOR.
- ✦ The October to December period had a significant number of events on the national and community scenes, which resulted in senior officers at the parish level, both in government and civil society, being unavailable to participate. This also resulted in SDC being unable to conduct the follow-up capacity assessments in other parishes.

#### External factors:

- ✦ The latter half of the year featured developments on the political landscape, including two changes of Prime Minister, cabinet re-shuffles, campaigning for the General Elections in December 2011 and preparation for Local Government elections scheduled for March 2012. These developments resulted in limited participation of key stakeholders, especially in the parish councils and compounded some of the logistical issues.
- ✦ There was a challenge in finalizing the meeting dates and times and getting the relevant persons who participated in the scoping missions of the selected Parish Councils available for the meetings on the same day. This resulted in delays in the implementation of the pre-assessment and assessment of the Local Authorities.
- ✦ The assessment instrument applied was an excellent generic tool but the Local Governance Stakeholder Committee advised that it required refinement for use in a project focused on piloting crime prevention strategy through parish safety and security committees with diverse partners.
- ✦ Because of the change in national administration in October of 2011 and the lead-up to General Elections in late 2011 and Local Government Elections scheduled for March 2012, a number of the political representatives at the local level were unavailable for some project activities.

### **PROJECT PERFORMANCE—MAIN OPPORTUNITIES**

Please list the main opportunities which have been the key enabling factors to support the implementation of the project to date:

- The willingness of DGTTF to re-purpose funds remaining from another project for capacity assessment, facilitated the project expanding its data-gathering and capacity development reach. As a result the remaining nine (9) local authorities will be assessed to determine their readiness and the best strategy for implementing Parish Safety and Security Mechanisms
- Another DGTTF supported project developed capacity of the media to cover local governance issues. Because of the increased coverage during the latter part of 2011, more opportunities were provided for public dialogue on Local Governance Issues.
- The Local Governance Stakeholder Committee established under this project provided an opportunity for coordination of the efforts of various projects on the subject area.
- The drop in some key indicators of crime during 2011, especially the murder toll encouraged local governance stakeholders to consider new approaches and mechanisms in addressing safety and security at the parish level.



## RATING ON PROGRESS on PARTNERSHIPS

Please describe the level to which the DGTF project has thus far contributed to strengthening partnership with different stakeholders and tick the boxes as appropriate:

	Strengthened	Somewhat Strengthened	Unchanged
1. Government	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2. Donors	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3. Civil society:	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
a) Academia	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) Unions	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) Religious organizations	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) NGO/CBOs	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4. Private sector	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
5. UN system	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
6. Other Int. organizations (like IMF, ADB, etc)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
7. Other (please specify)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

## SUPPORT FROM HQ/REGIONAL BUREAUS/REGIONAL SERVICE CENTRES

Please briefly indicate the nature of support requested and received from HQ, Regional Bureaus, Regional Service Centers, DG-net.

At the initiation of the project, the Regional Service Centre in Panama agreed to provide technical assistance to the project to conduct the capacity assessments of the targeted parishes. The Capacity Development and Local Governance & Decentralisation team conducted a scoping mission, as well as the actual capacity assessments in 2011. The team produced a Scoping Mission Report, and a report of the actual Capacity Assessments. During early 2012 the RSC team is to lead on the production of a Capacity Development Plan.

As a result of the interaction with the RSC team a national counterpart team, led by a national state agency, was able to expand the capacity assessments to the entire island.

## GENDER MAINSTREAMING

Has your project contributed thus far to gender mainstreaming? No


If so, please elaborate.

### Prepared by:

Name - G. Simpson  
 Title - Project Coordinator  
 Date - April 4, 2012

### Endorsed by Resident Representative:

Name  
 Title

  
 RESIDENT REPRESENTATIVE  
 05/04/2012