

ANNUAL PROGRESS REPORT

Country	JAMAICA	JAMAICA			
Reporting period	April 1, 2014 to	December 31, 2014			
Project number and title	Project 00080424 (Output 0090109)/Project 00063928 (Output 00088695) Building Capacity for the reform of outdated, inconsistent and discriminatory HIV-related laws in Jamaica Phase II				
Project Duration	April 2014-December 2014				
Implementing Partner	UNDP				
Responsible Parties	National HIV/STI Programme, Ministry of Health				
Overall Project Coordinator	Elsie Chounoune Laurence, Deputy Resident Representative				
Initial Approved Budget	US\$ 44,000	Revised Approved Budget	US\$ N/A		
Current Quarter Advance	US\$ N/A	Current Quarter Expenditure	\$13,416.00		
Annual Expenditure to Date	\$36,407	Current Year Delivery to Date	83%		

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I. EXECUTIVE SUMMARY

The realities of the local environment and its inherent bias towards HIV related legal reform particularly in relation to key populations such as sex workers and MSM was evidenced throughout the period of the project. The media messages and public debates in relation to the dismissal of Professor Bain from his post at ERTU-CHART UWI did not assist the project objective under output 1 of sensitizing Parliamentarians or the Judiciary. In the joint select committee sittings related to the recommendations by the UNCT and the civil society coalition supporting changes to the Sexual Offenses Act, it was made clear by more than one member of the committee that their actions and decisions would not go against what they felt was the belief of the majority of Jamaicans. Unfortunately the protest that were a direct spin off from the Bain dismissal were presented in the media as having wide scale public support. This resulted in an already difficult task becoming even more challenging as politicians shied away from discussing HIV related reform issues.

The impact of the global UNDP alignment process affected the delivery of project output 3 related to social protection as the finalization of the Desk Review on PLHIV's and Social Protection was linked into the development of the plan and strategy for increasing Social Protection. The initial finding on the lack of knowledge amongst key gatekeepers about the existing system were successfully addressed and an initial strategy developed. The desk review however still needs to be finalized as it will become a key resource document to support the case for a local social protection study mapping the link between social protection and treatment adherence to support greater spending on social protection in this area.

Though advocacy efforts linked into the Sexual Offenses Act featured heavily in this phase the other reform areas prioritized by the Plan of Action developed in 2013 did not. The draft anti-discrimination proposal has been developed and a space for its furtherance identified in the form of the Enabling Environment and Human Rights Technical working group coordinated by the Ministry of Health's National HIV Programme. Its promotion will prove difficult however as the same sentiments related to shifts in the Sexual Offenses Act will have bearing on developing anti-discrimination legislation. A positive development that future advocacy could develop on is the establishment of a Human Rights Institution as identified by the Ministry of Health.

The occupational health and safety act is said to be a priority legislation under the IMF agreement, however very limited actions have been taken by the Ministry responsible for its promotion as it remains to the bottom of the legislative agenda. Even with offers made through the project to support the drafting process, there was still limited momentum towards its prioritization.

The time frame assigned for the project was always going to be a challenge however within this space

and bearing in mind alignment processes within the CO and HQ most of the outputs were achieved and UNDP continued to fulfil its mandate in HIV and was recognized and appreciated for its support by the national partners and civil society organizations.

The baselines established at the inception of the project in relation to activities linked to Output 2 Advocacy Support for HIV related legal reform were not suitable for correctly assessing the indicators and targets outlined. The Plan of Action developed in 2013 during the Phase 1 project was interpreted as the baseline of needs whereas each indicator required a baseline in relation to existing work done in that area. The correction in relation to the baseline has been placed in the indicator tracking report for the Annual Progress Report.

II. FINANCIAL SUMMARY

R ESOURCE AND EXPENDITURE REPORT 2012-2013								
Donor	Total Budget (US\$)	Programmable Budget (US\$)	UNDP Direct Payment/Reimb ursements	Total Advances to IP (US\$)	Total IP Expenditure US\$	Remaining Funds (US\$) Prog. Budget minus Total Expenditure		
	A	В	с	D	E	F= B-(C+E)		
UNDP UBRAF – (Global Project)	24,000	24,000	21,159			2841		
UNDP TRAC (Local Project)	20,000	20,000	15,248			4752		
TOTALS:	44,000	44,000	36,407			7593		

NB FOR PERIOD UNDER REVIEW NO IP WAS SELECTED

III. ACTIVITIES AND ACHIEVED RESULTS

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
Output 1.Sensitization of parliamentarians and members of the judiciary to the direct and indirect effects of outdated, inconsistent, and discriminatory HIV-related laws on the incidence of	Sensitization of Parliamentarians on cost of inadequate legal infrastructure as well as interaction between HIV- related laws and policies and status of the epidemic in Jamaica	3000	2507		Fully
HIV and AIDS in Jamaica Baseline Indicator 1 11Parliamentarians and 19Judges sensitized under the HIV and the Law Project 2012-2013 Indicator 2 19 Members of the Judiciary sensitized under the HIV and the Law Project 2012-2013 Indicator 3 No baseline	Sensitization of members of the judiciary on the cost of inadequate legal infrastructure as well as interaction between HIV- related laws and policies and status of the epidemic in Jamaica	7000	4257	Did not complete course with legal aid clinic students due to administrative challenges	Partial
Indicators: 1. Number of members of Senate completing sensitization session on HIV related challenges with the Sexual Offensive Act 2. Number of members of					

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
the judiciary receiving certification from continuing education seminar 3. Number of students completing Legal aid clinic course on HIV, Social Justice and the Law Targets 1)50% of the Members of the Senate, in particular female, sensitized to HIV related challenges with the Sexual Offenses Act 2)60 members of the judiciary, in particular females, receiving certification from continuing education seminar 3)20 students, in particular females, completing Legal aid clinic course on HIV,					
Social Justice and the Law Output 2 Advocacy Support for HIV related legal reform Baseline:	Proposal for Amendments to the Sexual Offenses Act(SOA) Drafting of a proposal to	5000	4419		Fully
Indicator 1 Prioritization of amendments to the Sexual Offenses Act in Plan of Action on Legal reform HIV	develop on Anti- discrimination policy	1000			

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
and the Law project 2012- 2013 Indicator 2 Prioritization of the development of Anti- discrimination legislation in Plan of Action on Legal reform HIV and the Law project 2012-2013 Indicator 3 Prioritization of passage of the OHSA by	OHSA tabled in Parliament	1000		Lack of political will to administratively support the prioritization of OHSA	Not Done
parliament Indicator 4 Barriers hindering women's and/or targeted key population's access to HIV services identified by Legal Assessment the HIV and the Law project 2012-2013					
Indicators: 1) Extent to which Sexual offenses Act reviewed in 2014 and recommended amendments adopted linked to recommendations in Plan of action on legal reform 2)Extent to which Proposal developed for the drafting of an antidiscrimination					

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
policy					
3)Placement and prioritization of OHSA on 2014 legislative agenda					
4) Barriers hindering women's and/or targeted key population's access to HIV services identified by Legal Assessment the HIV and the Law project 2012- 2013					
Targets 1)Sexual offenses act reviewed in 2014and recommended Amendments adopted 2) Draft proposal developed for the drafting of on Antidiscrimination policy 3) OHSA placed and prioritized in the 2014-					
2015 legislative agenda 4) Legislative reforms are being developed to remove barriers hindering women's and/or targeted key population's access to HIV services					
Output 3 Plan developed	Training of Training of	2500	3356		Fully

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
to Increased access to Social Protection by PLHIV's Baseline: Indicator 1 Social Protection Study identifying hindrances to PLHIV's accessing social protection in the HIV and the Law project 2012-214 Indicators: 1) Extent to which plan for policy and institutional reforms to increase access to social protection for PLHIV's developed 2) Knowledge increased amongst adherence	Planned Activities adherence counsellors and social workers on Social Protection mechanisms Action Plan developed to support greater access to Social Protection by PLHIV's	500		Achieved Results	Completion Status Partially
counsellors and or social workers on social protection mechanisms Targets: 1) Plan developed to support actions that make a case for policy and institutional reform 2) 20 Adherence counsellors or social workers, in particular females, trained on					

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
social protection mechanisms					
Output 4 Development of		22500	21708	Project Report, Work Plan and administrative management tasks completed	Fully

Expected Outputs & Indicators (including annual targets)	Planned Activities	Planned Budget	Expenditure (US\$)	Achieved Results	Completion Status
programme activities					
			1		

INDICATOR TRACKING TABLE

OUTPUT#	INDICATOR(S)	BASELINE	Achieved in 2014	Annual TARGET (DEC 2014)
Output 1. Sensitization of parliamentarians and members of the judiciary to the direct and indirect effects of outdated,	Number of members of Senate completing sensitization session on HIV related challenges with the Sexual Offensive Act	11Parliamentarians sensitized under the HIV and the Law Project 2012-2013	5 members of the senate sensitized 4 females and 1 male	50% of the Members of the Senate(11 Senators), in particular female, sensitized to HIV related challenges with the Sexual Offenses Act
inconsistent, and discriminatory HIV- related laws on the incidence of HIV and AIDS in Jamaica	Number of members of the judiciary receiving certification from continuing education seminar	19 Members of the Judiciary sensitized under the HIV and the Law Project 2012-2013	37 persons certified 28 females	60 members of the judiciary (28 females and 9 males), received certification from continuing education seminar
	Number of students completing Legal aid clinic course on HIV, Social Justice and the Law	No baseline	18 students sensitised on the sexual offenses act section of overall legal aid clinic course	20 students, in particular females, completing Legal aid clinic course on HIV, Social Justice and the Law
Output 2 Advocacy Support for HIV related	Extent to which Sexual offenses Act reviewed in 2014 and	No baseline	complete	Sexual offenses act reviewed in 2014 and recommended

OUTPUT#	INDICATOR(S)	BASELINE	Achieved in 2014	Annual TARGET (DEC 2014)
legal reform	recommended amendments adopted linked to recommendations in Plan of action on legal reform			Amendments adopted
	Extent to which Proposal developed for the drafting of an antidiscrimination policy	No baseline	Complete	Draft proposal developed for the drafting of an Antidiscrimination policy
	Status of completion of Placement and prioritization of OHSA on 2014 legislative agenda	No baseline	Not Done	OHSA placed and prioritized in the 2014-2015 legislative agenda
	Status of Barriers hindering women's and/or targeted key population's access to HIV services identified by Legal Assessment the HIV and the Law	No baseline	done	Legislative reforms are being developed to remove barriers hindering women's and/or targeted key population's access to HIV services
Output 3 Plan developed to Increased access to Social Protection by PLHIV's	Extent to which plan for policy and institutional reforms to increase access to social protection for PLHIV's developed	Social Protection Study identifying hindrances to PLHIV's accessing social protection in the HIV and the Law project 2012-2013	partial	Plan developed to support actions that make a case for policy and institutional reform

OUTPUT#	INDICATOR(S)	BASELINE	Achieved in 2014	Annual TARGET (DEC 2014)
	Number of adherence workers and contact investigators trained in social protection	Social Protection Study identifying hindrances to PLHIV's accessing social protection in the HIV and the Law project 2012-2013	18 adherence counsellors 18 Contact investigators 16 Social Workers	20 Adherence counsellors or social workers, in particular females, trained on social protection mechanisms

I. PARTNERSHIPS AND SUSTAINABILITY

Partnerships	Impact on/Contribution to Project Activities				
National HIV/STI Programme, and National Family Planning Board Ministry of Health	Key partner in guiding the process of policy reforms and convener of the technical working group to address gaps in advocacy and ensure stakeholder participation. The NHP/ NFPB. All activities conducted under the project have been supported by this important government stakeholder				
UNAIDS Jamaica	Provision of technical expertise and guidance on management of HIV and the Law project activities and coordination of support on cross cutting initiatives. Joint delivery on activities such as those related to social protection and support for IDEVAW and Human Rights Day in particular the Nuh Guh Deh Campaign has showed the strength of delivering as one in areas where all agencies have cross cutting interests				
UNDP HIV & Governance Practice leader NY	Provision of technical assistance on advocacy and policy reform				
UNDP Regional Service Centre HIV, Health and Development Practice	Provision of technical and financial support in supporting legislative and policy reform				
Civil Society Groups	The advocacy support for proposed reforms related to the Sexual Offenses Act was strongly supported by 10 civil society groups and 2 individuals. This was critical in showing the importance of the rights based approach to legislative reform and its importance to a wide cross section of organizations				

The work conducted under this phase of the project has highlighted areas that could be further supported in fulfillment of UNDP's mandate in relation to HIV. Of particular interest is the possibility of a study to examine the relationship between social protection and adherence to ART regimes. The evidence provided could provide direction for the NHP as to how to allocate funds received under the global fund new funding model. It could also be used to provide justification for increased social protection programmes specifically targeting PLHIV's and to solicit funding support from nontraditional donors.

The Nuh Guh Deh campaign has provided the Joint UN Programme on HIV with a platform to sensitize the public as to the impact of the gaps in the current legislation and the devastating impact it has had on young female victims of sexual assault. This initiative will continue to be supported jointly and the pooling of resources will be able to strengthen the reach of this campaign. The campaign has also highlighted again the glaring gap in legal aid service provision and provides an opportunity to explore a project to strengthen legal aid service provision in Jamaica.

Though limited funds can be committed by the CO at this time it is in the fore view to build on the gains in the current initiative and seek funding to continue the work initiated in this phase through continued partnerships both locally and internationally.

Annex I Combined Delivery Report

Annex II Assets and Inventory

Click icon and complete Assets Inventory



Annex III Risk Log

*	Description	Date Identified	Туре	Impact & Probability	Countermeasures / Management response	Owner	Submitted, updated by	Last Update	Status
1.	Legislative Agenda could be heavily concentrated on IMF related matters.	April 1, 2014	Environmental	With growing economic uncertainty and obligations under a strict IMF agenda. As with the last fiscal year quite a bit of new legislation or legislative amendments were required to support the IMF programme. Legislation linked to IMF dominated the agenda for 2013-2014 P = 4 I=5	Strong Advocacy with the Minister of Justice, the Minister of Health and the Minister of Labour and Social Security	HIV Programme Officer	HIV Programme Officer	December 31, 2014	Financial Budget for 2013-2014 has been tabled in parliament is reflective of IMF austerity requirements no surety as to the legislative linkages to date. No change
2.	Partnership approach to activities	April 1, 2014	Operational/ Organizational	The type of strategy that the Project has employed previously has been very heavily linked to working in Partnership with the National HIV programme and other relevant bodies. Though ideal it can lead to delays in certain processes P= 3 I=4	Early Dissemination of the work plan and strict adherence to timelines established in QWP's are strategies to control this risk	HIV Programme Officer	HIV Programme Officer	December 31, 2014	Dialogue has already been initiated on areas requiring collaboration and roles and responsibilities of different partners are being defined. No change
3.	Process of legal reform could be derailed because of over emphasis on one area of legal reform, the removal of the Buggery law.	May 25, 2014	Environmental	Ensuing backlash from religious groups and individuals could influence politicians and policy makers who are already under criticism because of the current economic situation in the country. it is possible that these pressures may prompt a delay delay in action on legal reform. This was a Phase I risk that will remain in Phase II P = 5 I=5	Strong partnership with partners in the National HIV Programme and other CSO's involved in legal reform to maintain focus throughout the process on an equal emphasis on all areas of reform and development of a joint legal reform strategy	HIV Programme Officer	HIV Programme Officer	December 31, 2014	Religious extremists have tainted the environmental landscape for discussions on legal reform.
4.	Merger of	November	Operational	This is a carryover risk from the	Monitoring of	HIV	HIV	December	No change

	National Family Board and National HIV/ STI Programme. As both entities have similar mandates the high profile NHP being merged with Family planning board has been on the agenda to increase public sector efficiency.	30, 2012	Organizational	phase 1 of the project. No major challenges have arisen as yet as a result of the merger however their still seems to be role confusion and some coordination challenges between the parts of the HIV response based at MOH and those at NFPB P=3 I=3	progress of the merger and take action to support processes as necessary	Programme Officer	Programme Officer	31, 2014	
5.	UNDP Global restructuring exercising and the Realignment of BDP and UNDP HQ	November 30, 2014	Operational and Organizational	This is a new risk which developed during the current quarter. Due to support being given by BDP staff on particular aspects related to Output 3 of the project, the alignment processes have led to delays in expected support for the finalization of the social protection report a key document for the development of the plan	Liaising with BDP colleagues and rescheduling deadlines, however second agreed deadlines have still been missed.	HIV Programme Officer	HIV Programme Officer	December 31, 2014	No change

Annex V Lessons Learned

#	Type Date Identified		Type Successes Shortcomings Recommended		Recommended Solutions	Submitted, updated by
1.	Project Financing	November 1, 2014	Collaboration with Joint Team on HIV on IDEVAW and the Nuh Guh Deh Campaign	Long term campaign plan needed to strengthen reach of messaging and take advantage of support garnered to date	Joint team members have committed to continue support to the campaign to ensure greatest public reach possible	HIV Programme Officer
2.	Project Coordination	August 30, 2014	Partnership with Civil Society Coalition on advocacy related to the Sexual Offenses Act	Lack of a media strategy to support advocacy plans	Proposal developed by the coalition for further funding to support continued media advocacy	HIV Programme Officer

Project Management:	Prepared by: Date: Date:	
	Rachel Morrison, HIV Programme Officer	
	Accepted by: Mohile Laurence Chounoune, Deputy Resident Representative	
	Approved by:Approved by:	22 14

Annex IV Issues Log

#	Description	Date	Туре	Impact &	Countermeasures /	Owner	Submitted,	Last	Status
		Identified		Priority	Mngt response		updated by	Update	
1.	Realignment	October	Structural	The extensive nature of	Rescheduling of	Resident	HIV	December	Delays have
	Processes	1,2014		the HQ restructuring	commitments	Representative	Programme	31, 2014	impacted
	occurring in			exercise has impacted			Officer		the project
	HQ and the			collaborative work being					however
	development			undertaken with the					should be
1	of the new			country office					resolved
	strategic plan			Impact= 4					post
				Priority=4					alignment
					l				