

## **ANNUAL PROJECT REPORT 2010**

# Ministry of Environment Cambodia Climate Change Alliance (CCCA) [15/02/2010 –31/12/2010]



**Project ID & Title**: 00059036 **Duration**: 15/02/2010 – 31/12//2012 **Total Budget:** USD 8,924,050

**Implementing Partners:** Ministry of Environment

**Country Programme Outcome:** National and local authorities and communities are better to conserve biodiversity and respond to climate change

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## I. Executive summary

CCCA was launched in February 2010 as an innovative initiative to undertake capacity development of national institutions and at the same time looking to establish a national trust fund for Climate Change.

Climate Change response is identified as a national priority for Cambodia, and the formulation and implementation are central to establishing a national CC agenda. However, Climate Change is a cross-cutting issue and requires multi-sectoral engagement as a key principle, which is also reflected in the design of CCCA. As such, the MoE, and the CCD more specifically, have a huge task of working with and mobilising participation of the line ministries and other organisations in related sectors, in addition to networking with other actors already implementing activities in Climate Change. This has put a tremendous strain on CCD to organise their internal working mechanism, to staff the department and to work on delivery of the Support Programme of CCCA in addition to handling day-to-day tasks of other projects within the department. Such efforts are incremental and continuous and results cannot be easily achieved over a short period of time.

During the first year, the CCCA programme has faced many challenges and under-delivered on most of the milestones set at the programme inception. This is due to a number of reasons, the most important of which is related to the "capacity to implement and move the project forward". A big delay in recruitment of technical advisors and specialists had a major impact on the operationalisation of the programme. The CCD, which is the central coordination body for the CCCA was also growing from a small unit into a department. However the authorised number of positions in CCD is not sufficient to effectively run and monitor a programme of this scale on top of other projects and commitments towards the Government mandates and to donors.

These challenges, although difficult to overcome, need to be carefully considered when planning deliverables and setting timelines for the coming year and beyond.

CCCA however has produced a number of positive outputs during 2010 including;

- 1) Inception Workshop with a high number of participants which enabled the CCCA to be publicised across different stakeholders;
- 2) An inter-ministerial delegation to COP 16 in Cancun providing international exposure and networking opportunities to Government officials, and
- 3) Collaboration has been initiated with Climate Change practitioners as basis for further, productive exchange, for example with the pilot Programme on climate Resilience (PPCR / World Bank), the Climate Change Adaptation Initiative (CCAI /MRC), and the Solution Exchange for Climate Change (an online network linking Climate Change practitioners to discuss challenges in Cambodia)
- 4) Mobilization of core CCD team: NPC and 3 Team Leaders, one for each CCCA Component, the TFA and the CTA. Concerted efforts are required by the CCCA implementation team in 2011 to start active engagements with line ministries and other potential partners through strengthened coordination mechanisms, make progress on the policy front (e.g. preparation on CCSAP development) as well as identifying capacity gaps and opportunities, and concretise trust fund set-up so that different initiatives can start to be supported through the trust fund facility.

## II. Implementation progress

PROGRESS TOWARDS PROJECT OUTPUTS

#### OUTPUT 1.1: National buy-in and ownership of the CC Strategy and Action Plan (CCSAP) and other key outputs of SNC and NAPA **Output Indicators** Raseline Target Current status 2010 2012 Dec 2010 Endorsed CCSAP Policy No CCSAP CCSAP endorsed Specialist (consultant) under recruitment # of NAPA follow-up projects Projects Projects Known (Agriculature and defined defined Water Resources) % of man-month contributions from Government Staff against initial budget Nil against 600 N/A expended to CCSAP, CCCA, NAPA and other actions man-month The 2010 annual target of having CCSAP outlines and scope defined has not been achieved mainly due to lack of technical assistance to CCD to assist in this area. CCD and UNDP have discussed the best way to procure specialist support for CCSAP development and have agreed that a consultant with prior experience in policy development will be recruited by UNDP at the request of CCD. Regarding the establishment of on-demand inter-ministerial technical team, a Terms of Reference has been drafted and presented to the NCCC meeting held on 22 September, however it is pending finalization. delivery exceeds plan delivery in line with plan delivery below plan OUTPUT 1.2: The NCCC and CCD are enabled to deliver on their mandated Baseline Target Current status **Output Indicators** 2010 Dec 2010 2012 ■ % of capacity gaps identified in the Capacity Development Plan addressed None 50% Capacity through CCCA support assessment not taken place Individual learning ■ % of NCCC members and CCD staff completed individual learning plan None 80% plan not developed Comprehensive capacity assessment for CCD and NCCC did not take place during 2010 mainly due to lack of guidance. CTA and CCD will begin by together studying the products and recommendations put forward by the Start-up Management Advisor who worked closely with CCD for nine months and initiated some questionnaires as a basis for individual learning plan with CCD staff. delivery exceeds plan delivery in line with plan delivery below plan OUTPUT 1.3: Cambodia's negotiation capacity on CC matters and ability to **Output Indicators** Baseline Target Current status 2010 2012 Dec 2010 # of official negotiators with more than 3 year continuous experience of At least 8 staff 3 staff with more negotiations, participating in international CC meetings than 3 yrs continuous experience have attended COP16 ■ % of inter-ministerial technical team involved in at least one key international Need info 80% Inter-ministerial CC negotiation meetings tech. team not formed yet but 22 inter-ministerial delegates attended

COP 16.

# of regular CC negotiation related events (e.g. n held in Cambodia	neetings, forums, field trips)	Need info	4 events per 12 months	0 for CCCA			
The Government of Cambodia demonstrated very active participation to the UNFCCC related events during 2010.							
During 31 May -11 June, 4 Government in Bonn, Germany.	nt officials from MoE <sub>I</sub>	participated in	UN Climate Cha	inge negotiations			
In July-August, 5 Government represe Climate Change in Bonn.	entatives (3 from MoE	and 2 from lin	e ministries) pa	rticipated in UN			
In October, CCD Director pariticpated	in UN CC talks held in	n Tianjin, China	1.				
In November, CCD sent 3 negotiator UNDP Vietnam and Dfid.	s in negotiation trainir	ng in Vietnam	which was join	tly organised by			
For the COP16 meeting, the RGC has increased from 5 ministries in 2009 to 6		22 officials. G	overnment parti	cipation in COP			
A pre-COP meeting with CSOs was hactivity.	neld by CCD in Nover	mber, however	this was not a C	CCCA-supported			
delivery exceeds plan	delivery in line with pla	ın 🗀	delivery below p	blan			
OUTPUT 1.4: Institutional	arrangements to	support CO	C mainstrea	ming in key			
ministries are in place	ministries are in place						
Output Indicators		Baseline 2010	Target 2012	Current status Dec 2010			
Output Indicators  # of ministries and government agencies with C CC functional units identified and participating in							
# of ministries and government agencies with C	CC mainstreaming	2010	8 ministries and government agencies  Average 2 agreements per ministry or	Dec 2010			
<ul> <li># of ministries and government agencies with C CC functional units identified and participating in</li> <li># of agreements between ministries or Government</li> </ul>	CC mainstreaming	2010 Need info	8 ministries and government agencies Average 2 agreements per	Dec 2010			
<ul> <li># of ministries and government agencies with C CC functional units identified and participating in</li> <li># of agreements between ministries or Government</li> </ul>	CC mainstreaming at agencies and CSOs for CC lacked speed during 20	Need info  Need info  Need info	8 ministries and government agencies  Average 2 agreements ministry or Government agency  as resulted in la	Dec 2010  2  Not known  ck of active CC			
# of ministries and government agencies with C CC functional units identified and participating in # of agreements between ministries or Government related alliances  The process of engaging NCCC has	cc mainstreaming at agencies and CSOs for CC dacked speed during 20 oWA has joined NCCC	Need info  Need info  Need info  O10 and this had increasing its	8 ministries and government agencies  Average 2 agreements per ministry or Government agency  as resulted in la membership to 2	Not known  ck of active CC 22 bodies.			
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# of ministries and government agencies with CCC functional units identified and participating in # of agreements between ministries or Government related alliances  The process of engaging NCCC has mainstreaming activities. However, M A baseline survey was launched viestablishment however not all ministrito be continued in 2011 to collect all net delivery exceeds plan	at agencies and CSOs for CC  lacked speed during 20 oWA has joined NCCC s-à-vis NCCC members have responded yet. excessary baseline date.  delivery in line with pla	Need info  Need info  O10 and this has increasing its er ministries to Stocktaking of the	8 ministries and government agencies  Average 2 agreements per ministry or Government agency  as resulted in lamembership to 2 o understand the results and delivery below per government agency	Not known  ck of active CC bodies.  neir current CC follow-ups need			
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# of ministries and government agencies with CCC functional units identified and participating in # of agreements between ministries or Government related alliances  The process of engaging NCCC has mainstreaming activities. However, M A baseline survey was launched viestablishment however not all ministrito be continued in 2011 to collect all net delivery exceeds plan	at agencies and CSOs for CC  lacked speed during 20 oWA has joined NCCC s-à-vis NCCC membres have responded yet. becessary baseline date.  delivery in line with placeholder CC info	Need info  Need info  Need info  O10 and this had increasing its er ministries to Stocktaking of the stockta	8 ministries and government agencies  Average 2 agreements per ministry or Government agency  as resulted in lamembership to 2 ounderstand the fighter of the results and the delivery below per management agency	Not known  ck of active CC bodies.  neir current CC follow-ups need			
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# of ministries and government agencies with CCC functional units identified and participating in # of agreements between ministries or Government related alliances  The process of engaging NCCC has mainstreaming activities. However, M.  A baseline survey was launched viestablishment however not all ministrito be continued in 2011 to collect all not delivery exceeds plan  OUTPUT 2.1: Multi-Stake management at national and seconds.	at agencies and CSOs for CC  lacked speed during 20 oWA has joined NCCC s-à-vis NCCC members have responded yet. becessary baseline date.  delivery in line with placeholder CC informational level	Need info  Need info  O10 and this has increasing its er ministries to Stocktaking of the stablished established.	8 ministries and government agencies  Average 2 agreements per ministry or Government agency  as resulted in lamembership to 2 ounderstand the results and delivery below per management agency  Target 2012  National CC	Not known  ck of active CC 2 bodies.  neir current CC follow-ups need  knowledge			
# of ministries and government agencies with CCC functional units identified and participating in # of agreements between ministries or Government related alliances  The process of engaging NCCC has mainstreaming activities. However, M  A baseline survey was launched viestablishment however not all ministrit to be continued in 2011 to collect all new delivery exceeds plan  OUTPUT 2.1: Multi-Stake management at national and s  Output Indicators	at agencies and CSOs for CC  lacked speed during 20 oWA has joined NCCC s-à-vis NCCC members have responded yet. becessary baseline date.  delivery in line with placeholder CC informational level	Need info  Need info  Need info  O10 and this had increasing its er ministries to Stocktaking of the stablished and the stablis	8 ministries and government agencies  Average 2 agreements per ministry or Government agency  as resulted in lamembership to 2 ounderstand the finance of the results and the results are resulted to the results are	Not known  Ck of active CC 22 bodies.  Their current CC follow-ups need  Current status Dec 2010			

# of key CC-relevant primary data sources acc	essible to platform	Need info	30 primary data sources	N/A
% of V & A assessments and MRV actions with national framework	Need info	50% compliant	N/A	
Public Information consultant starter for CCCA as well as drafting a Publaunch scheduled for Q1 2011.				
delivery exceeds plan	delivery in line with pla	nn	delivery below p	olan
OUTPUT 2.2: The Command enhanced	nunity of Practice of	on CC in	Cambodia is	strengthened
Output Indicators		Baseline 2010	Target 2012	Current status Dec 2010
# of active participants (more than 2 engage based discussion groups	ments per year) in CC internet-	Need info	30+ participants	N/A
# of people participating in annual National C	C Forum	298	average 500	Did not take place
# of multi-stakeholder meetings and workshissues	nops specifically addressing CC	Need info	average 1 per month	during 2010 N/A
is a member of, has operated during Regarding the multi-stakeholder me with a Japanese Research Institute researchers is planned to take place	eetings on CC issues, a lo and Cambodian Universiti			
delivery exceeds plan	delivery in line with pla	nn	delivery below p	olan
OUTPUT 2.3: A National Learning Centre that acts a and learning services				
Output Indicators		Baseline 2010	Target 2012	Current status Dec 2010
# of visitors to the Centre segregated by sex, a	ge group, and sector	None	2,000	Centre not yet established
# of CC reading materials compiled in learning languages (English and Khmer)	None	300 entries in Khmer and 1,000 entries in English	Centre not yet established	
# of accesses to documents on website and dat	tabase	None	50 access/day	Centre not yet established
No activities for this output were p and establishing the Centre will nec suitable host and location for such C	ed to be developed and as			
delivery exceeds plan	delivery in line with pla	nn	delivery below p	olan

OUTPUT 2.4: A CC outreach and learning vulnerable groups	campaign	targeting all	regions and				
vunicianie groups							
Output Indicators  • % of population covered by the outreach event segregated by sex and age	Baseline 2010 Zero	Target 2012 60% coverage for	Current status Dec 2010 N/A				
groups		all groups					
■ % increase of media coverage focusing on CC	Need info	50% increase	N/A				
No progress is reported under this output.							
delivery exceeds plan delivery in line with pla	nn Note	delivery below p	blan				
	·						
OUTPUT 3.1: Development and dissemination	ation of 1	mainstreamin	g materials,				
guidelines and concepts and their progressive	e integratio	n into sector	activities at				
national and sub-national level							
Output Indicators	Baseline 2010	Target 2012	Current status				
# of papers and guidance materials used for CC mainstreaming activities by key ministries, agencies and sub-national entities on priority topics addressing	Need info	At least one each for each priority	None				
knowledge gaps (identified in Output 2.1)		topic					
As noted under Output 1.4, CC mainstreaming activities in during 2010.	ifferent govern	ament institutions	did not progress				
delivery exceeds plan delivery in line with pla	an	delivery below p	olan				
OUTPUT 3.2: Multi-stakeholder CC mains implemented for key sectors and levels	streaming	roadmaps p	repared and				
Output Indicators	Baseline 2010	Target 2012	Current status Dec 2010				
# of national and sub-national government entities and CSOs completing at least 50% of activities identified in approved mainstreaming roadmap	None	8 national and 8 sub-national, and 4 CSOs	Not yet started				
■ % of capacity needs identified in roadmaps funded	None	50% addressed	Not yet started				
■ % of policy, regulatory and legal gaps identified in roadmaps funded	None	50% addressed	Not yet started				
■ % of data and knowledge gaps identified in roadmaps funded	None	50% addressed	Not yet started				
% of pilot opportunities identified in roadmaps funded	None	20% implemented	Not yet started				
CC mainstreaming roadmaps were not prepared during Communication is a priority activity for 2011 in order to cond on policy and legal gap.	uct analysis to	inform roadmap	ping in particular				
delivery exceeds plan delivery in line with pla	an Book	delivery below p	olan				

OUTPUT 3.3: Process to provide technical and financial support to mainstream

CC and Disaster Risk Management considerations at national and sub-national levels according to CC sector roadmaps, is established and functioning in Baseline Target Current status **Output Indicators** 2010 2012 Dec 2010 Approved Grant Guideline No Guideline Guideline Draft prepared approved by PSB requires more consultations ■ % of sector proposals & CCD "no -regret" activities approved for grant At least 60% of None for 2010 mainstreaming roadmaps and CCD 'no-regret' activities approved # of national and sub-national levels received technical support from CCCA At least 4 None for 2010 for grant preparation The 2010 annual target of having 2 grants projects approved by the Board was only partially achieved through approval for the Coastal zone project (to be implemented by UNEP). Progress has been made in translating some preliminary concepts around grants mechanisms into writing, in the form of Trust Fund Operational Manual, however more discussions within the CCCA team are required to finalise the design of CCCA grants. In addition, at least two more guidelines need to be developed in 2011 targeting grantees i.e. Application guideline for potential grant applicants, and Implementation Guideline for grant recipients. delivery exceeds plan delivery in line with plan delivery below plan OUTPUT 3.4: Framework for setting up nationally owned trust fund Raseline **Output Indicators** Target Current status 2010 2012 Dec 2010 National CC trust fund management unit No legal basis Official No progress for the trust appointment fund trust fund management management unit No activity was planned for 2010 under this output. This activity will be started by the Trust Fund Secretariat, with the Trust Fund Administrator as lead, to map out and explore multi-donor financing options that are being implemented/discussed in Cambodia and other countries. delivery exceeds plan delivery in line with plan delivery below plan OUTPUT 4.1: Programme initiation, consultation and validation completed **Output Indicators** Baseline Target Current status 2010 Dec 2010 2012 % of programme implementation team appointed None approximately 60% appointed Approved Logical Framework Original Result Revised Result Ongoing by CCCA Framework Framework team approved by Board Two TAs have been recruited during Q4 and 5 support staff have been recruited by CCD as part of CCCA

implementation team. Technical/substantive positions within the Team need to be filled during early stage of

2011.	
The CCCA Inception Workshop was conducted on 18 August with 130 participants from line ministr CSOs, embassies, academia, private sectors and other stakeholders to brief them on the progress made so and key principles/features of CCCA.	
Solid work on project document revision has taken place with the Start-up Management Advisor as leincluding a number of consultations with key stakeholders, the process was prolonged due to structudiscussions triggered by the EU ROM Report. The process has picked up pace again during December and CCCA team is working on finalising the revision in early 2011.	ural
The Programme Support Board has met twice during 2010, however the Technical Advisory Panel(TAP) yet to be convened. The ToR for the TAP is under finalisation and once finalised, an invitation will be sout to solicit interested individuals to become TAP members. This task will be undertaken by the Trust For Secretariat.	sent
delivery exceeds plan delivery in line with plan delivery below plan	
OUTPUT 4.2: Programme monitoring and evaluation undertaken according guidelines	to

#### Baseline Target Current status **Output Indicators** 2010 Dec 2010 2012 % of activities rated "delayed" None Less than 30% More than 90% of activities rated "delayed" ■ % of periodical reports received/prepared on time (including grant project) More than 80% CCD reports) reports were submitted on time Although the project picked up more speed in the fourth quarter with arrival of Technical Advisors and consultants, as well as recruitment of CCCA implementation team and certain activities (such as preparation for the National CC Communication Framework and Public Information Strategy) were kicked off, the project implementation was generally very slow during 2010. CCD nevertheless benefited from the hands-on capacity building on report preparation from the Start-up Management Advisor and were able to produce three quarterly reports. delivery exceeds plan delivery in line with plan delivery below plan

OUTPUT 4.3: Programme management and implementation						
Output Indicators	Baseline 2010	Target 2012	Current status Dec 2010			
% of recruitment/consultancy process took more than 3 months (advert to contract)	None	Less than 50% for recruitment and less than 20% for consultancy	What was the % for 2010?			
% of issues addressed (closed) in following quarter	None	Average 80% issues addressed within following quarter	Approximately 45% of issues addressed			

backstopping by UNDP Country Office has created a degree of confusion as noted in the EU ROM Report.

9

1 3	gement Advisor was however useful Plan preparation of by CCD).	
delivery exceeds plan	delivery in line with plan	delivery below plan

## **Capacity Development**

Due to lack of Technical Advisors for the most part of 2010, CCD staff were not able to receive capacity development support on ongoing basis. However, the Start-up Management Advisor has provided on-the-job training to CCD staff on report writing and baseline survey implementation and preparation of Operational Handbook which covers procedures required for project implementation such as Human Resources Management, Procurement and Finance.

3 CCD staff participated in negotiation training in Vietnam which prepared them for negotiation in COP16.

CCCA also supported the Government delegation to COP16 which comprised of officials from 6 ministries, including MoE, providing the Government with exposure to international treaty forum and networking opportunities.

#### Gender

The Ministry of Women's Affairs has joined the National Climate Change Committee in 2010 as a 22<sup>nd</sup> member. This new development will facilitate gender issues to be brought up to both technical and policy-making forum. Meanwhile, gender mainstreaming has so far not featured as a major crosscutting issue in key national Climate Change documents in Cambodia.

CCCA is also a beneficiary to UNDP's regional initiative of mainstreaming gender as Climate Change issue, and initial information meetings between CCD and the UNDP's regional consultant have taken place. Thereby, a dialogue has been initiated to establish the scope and content of training opportunities from ENERGIA (an international network on gender and sustainable energy) to mainstream gender consideration into CCCA plans and activities.

#### Lessons learned

A number of lessons learned could be drawn from the various implementation challenges experienced during 2010.

#### **Lesson learned 1:**

More time was needed to design a project of this scale, to be fully implemented by the Government, but which faces challenges with retention of qualified staff, manpower and existing commitments.

UNDP standard practice in formulating project requires a capacity assessment of the Implementing Partner however this was not conducted in this case. The CCCA team believes that this type of analysis is critical when formulating a National Implementation project and that lack of understanding on the capacity gaps led to high expectations for this programme in terms of number of outputs, deliverables and timelines established.

The rushed job on the Project Document has so far had major repercussions on the CCCA implementation which include:

• No time was allocated for capacity assessment of the implementing partner which would inform planning and expectation setting.

- Consultations for revision and revision work took away time from the programme implementation
- Contributed to the slow operationalization of the CCCA trust fund
- Lack of understanding on what the trust fund model can/cannot support
- Low level of programme ownership by the Government due to lack of inclusive consultations

#### **Lessons learned 2:**

Clear understanding on the implementation arrangements needs to be shared by all partners from the programme inception.

As stated in the ROM report, the roles and responsibilities of UNDP in the CCCA Programme were not clearly explained/communicated to the partners. Partners were also not clear on what conditions came with the Trust Fund model chosen for CCCA, for example the implications of UNDP institutional fee (GMS) on the grant recipients.

#### **Lessons learned 3:**

Guiding principles for donors need to be developed for a multi-donor initiative, within a fully inclusive process for DPs and Government, prior to finalisation of any agreement.

While it is understandable that each donor comes with different sets of requirements, it often becomes a burden on the programme to accommodate specific requirements especially in the trust fund arrangement when the number of donors is expected to increase over time.

It is therefore important to develop from an early stage common principles for engagement by donors, like the Trust Fund Operational Manual which allows donors to understand what to expect with the trust fund operational and its management and coordinate as much as possible among them to assist with the smooth implementation of the programme.

## III. Project implementation challenges

## a. Updated project risks and actions

Please refer to the Annex B "Risks/Issues Log" for detailed updates.

## b. Updated project issues and actions

Please refer to the Annex B "Risks/Issues Log" for detailed updates.

Below is the summary of key issues encountered in the course of the CCCA implementation and the description of actions taken during 2010.

### 1. Grant Mechanism

Progress has been made to address the lack of strategic direction on grant design through presentation at the CCCA Inception Workshop and drafting of the Trust Fund Operational Manual which captures the existing concepts around the CCCA grants.

In addition, a broad framework on funding priorities has been put together based on existing Government priorities, to serve as Interim Funding Priorities for CCCA grants until such time that CCSAP is adopted and put into effect.

More discussions and refinements on grants conditions are required, especially on eligibility criteria that are compatible and feasible with the current trust fund model and relevant UNDP rules.

#### 2. Grant Component 1/Coastal Zone

The issue of lack of clear appraisal process for the Grant Component 1 (as per the Issue #3 in the Issue Log) has been solved in mid-2010 by applying UNDP rules as a one-off arrangement.

However, the Grant Component did not start implementation in 2010 due to problems of institutional fees between UNDP and UNEP (the implementing body for the Component). Resolution on this issue should be listed as a new issue in the Issue Log (Issue # 12).

#### 3. Recruitment

While the two long-term TAs (CTA and TFA) were in post before the end of 2010 and the Issue #7 is therefore considered "closed", the recruitment process undertaken by UNDP took too long (almost 8 months for TFA and 10 months for CTA, which included unforeseen readvertisement / recruitment process) and this had a major impact on operationalizing the Project.

On the Government side, recruitment of "qualified" staff through external recruitment has also emerged as a challenge in the recent months.

Both delays in recruitment process and difficulty faced with sourcing qualified personnel in certain professional areas will pose a major threat to project implementation and should be listed as a new Project Risk.

## 4. CCD capacity

CCD is working towards fulfilling its legal mandate and is faced with multiple tasks, commitments and projects (one of which is CCCA). As a result, CCD is experiencing challenges with committing their staff full-time on CCCA.

The NPC, who is the Programme Coordinator for CCCA as well as the Head of Department, is facing the same issue (Issue #6). Efforts are being sought to recruit an assistant to NPC.

Government's absorbing capacity will be a critical factor that will have bearing on the successful implementation of CCCA, in terms of delivery, capacity development and national ownership and solutions need to be jointly sought by CCCA partners.

## IV. Changes to Implementation

## **Review of CCCA structure**

EU ROM mission was conducted in August 2010 and has identified certain weaknesses in the design of CCCA. This has prompted a review of CCCA design and organizational structure by the CCCA partners and are working towards creating a Trust Fund Secretariat to separate funds management from the Support Programme implemented by CCD, as an interim structure until such time that a nationally owned trust fund is set up.

This will now mean that overall oversight and monitoring function of CCCA Programme and day-to-day administration of the CCCA Trust Fund will be shifted to the Trust Fund Secretariat while CCD will continue to implement against Results 1 & 2.

This re-structuring will mean that certain structural changes will also have to be brought to the Programme Document (undergoing revision to address ambiguity and inconsistency pointed out previously as Project Issue #4 – see Annex B).

As of December 2010, the CCCA team is working on revising both the Programme Document and the Annual Work Plan format to reflect these changes.

## V. Financial status and utilization

Table: Contribution overview [start date of the project to end date of project]

			Received			
	<b>Donors</b>	Committed	Original Currency	USD *	Balance	
1.	EUROPEAN UNION	EUR 2,205,816.06	EUR 480,595.00	693,499.27	EUR 1,725,221.06	
2.	DANIDA	DKK 3,000,000.00	DKK 3,000,000.00	564,609.52	0.00	
3.	SIDA	SEK 15,000,000.00	SEK 15,000,000.00	2,177,068.22	0.00	
4.	UNDP	USD 3,000,000.00	USD 3000,000.00	3,000,000.00	0.00	
	TOTAL	USD 8,924,050.00 **		6,435,177.01	USD 2,488,872.99 **	

<sup>\*</sup> Based on the exchange rate on the day collected the contributions.

Table 2: Annual expenditure by Activity [15 February 2010 to 31 December 2010]

Table 2. Thinadi expenditure by fred they [16 Tebruary 2010 to 61 December 2010]				
ACTIVITY	2010 Approved Budget	2010 EXPENDITURE	BALANCE	DELIVER Y (%)
Result 1: National policy making	292,000.00	175,850.22	116,149.78	60%
Result 2: Knowledge and learning platform	272,000.00	27,447.91	244,552.09	10%
Result 3: Improved access to financial and technical resources	46,000.00	2,097.32	43,902.68	5%
Programme management, monitoring and evaluation	390,000.00	149,121.13	240,878.87	38%
Total	1,000,000.00	354,516.58	645,483.42	35%

Table 3: Cumulative expenditure by Activity (15 February 2010 to 31 December 2010)

ACTIVITY	TOTAL PROJECT BUDGET	CUMULATIVE EXPENDITURE	BALANCE	DELIVER Y (%)
Result 1: National policy making	1,210,600.00	175,850.22	1,034,749.78	15%
Result 2: Knowledge and learning platform	1,589,600.00	27,447.91	1,562,152.09	2%
Result 3: Improved access to	4,880,033.00			0%

<sup>\*\*</sup> May change based on the exchange rates when receiving the balance contribution from EU in the future

financial and technical resources		2,097.32	4,877,935.68	
Programme management, monitoring and evaluation	1,243,817.00	149,121.13	1,094,695.87	12%
Total	8,924,050.00	354,516.58	8,569,533.42	4%

# **Annex A: Annual Work Plan 2010**

## **2010 ANNUAL WORKPLAN**

EXPECTED OUTPUTS	PLANNED ACTIVITIES	RES. PARTY			
and baseline, associated indicators and annual targets	List activities results and associated actions		A/C	Budget Description	Budget 2010
OBJECTIVE*:	Result** 1:				
Climate Change interventions/ programmes	NCCC capacity to coordinate national policy making,	MOE	61300	Salary & Post Adj Cst-IP Staff	60,000.00
in Cambodia are nationally	capacity development, and	MOE	71200	International Consultants	80,000.00
owned and aligned with Cambodia's development	outreach/advocacy efforts, and to monitor the implementation	MOE	71300	Local Consultants	30,000.00
priorities, and are effectively	of national climate change	MOE	71600	Travel	60,000.00
coordinated and implemented	strategy is strengthened	MOE	72800	Information Technology Equipmt	2,000.00
		MOE	73100	Rental & Maintenance-Premises	8,000.00
		MOE	74500	Miscellaneous Expenses	5,000.00
		MOE	75100	Facilities & Administration	5,000.00
		UNDP	64300	Staff Mgmt Costs - IP Staff	30,000.00
		UNDP	71600	Travel	2,000.00
		UNDP	74500	Miscellaneous Expenses	5,000.00
		UNDP	75100	Facilities & Administration	5,000.00
		Subtotal Result 1:			292,000.00
Indicators:	Result 2:				
(1) # of ministries providing CC related budgetary	A platform is established and in operation providing Cambodia	MOE	71300	Local Consultants	30,000.00
allocations	with updated knowledge and	MOE	71400	Contractual Services - Individ	25,000.00
(2) Climate Change Trust Fund fully owned by	learning opportunities on Climate Change	MOE	71600	Travel	25,000.00
Government	_	MOE	72100	Contractual Services-Companies	50,000.00

(3) # of Government		MOE	72400	Communic & Audio Visual Equip	5,000.00
organised regular high level talks on CC with Donors,		MOE	72800	Information Technology Equipmt	10,000.00
International Development		MOE	74200	Audio Visual&Print Prod Costs	4,000.00
Agencies, National and local government entities, and		MOE	74500	Miscellaneous Expenses	1,000.00
local NGOs		MOE	75100	Facilities & Administration	1,000.00
		UNDP	71200	International Consultants	60,000.00
		UNDP	71600	Travel	5,000.00
		UNDP	72100	Contractual Services-Companies	40,000.00
		UNDP	74200	Audio Visual&Print Prod Costs	5,000.00
		UNDP	74500	Miscellaneous Expenses	3,000.00
		UNDP	74500	Miscellaneous Expenses	5,000.00
		UNDP	75100	Facilities & Administration	3,000.00
		Subtotal Result 2:			272,000.00
Baselines: (1) Need info;	Result 3: Key line ministries,				
(2) Administered by UNDP;	agencies and civil society organisations have access to financial and technical resources to design, implement and monitor climate change adaptation interventions	MOE	71300	Local Consultants	20,000.00
(3) Need info;		MOE	71400	Contractual Services - Individ	2,000.00
		MOE	71600	Travel	5,000.00
		MOE	72800	Information Technology Equipmt	10,000.00
		MOE	73100	Rental & Maintenance-Premises	5,000.00
		MOE	74500	Miscellaneous Expenses	3,000.00
		MOE	75100	Facilities & Administration	1,000.00
		Subtotal Result 3:			46,000.00
2010 Target: (1) NA (budgeting process	Result 4: Programme Management,				
will not happen in the	Monitoring and Evaluation	MOE	71300	Local Consultants	31,000.00
reporting period) (2) Grant mechanism		MOE	71400	Contractual Services - Individ	12,000.00
established under CCCA		MOE	71600	Travel	6,000.00
framework (3) 1 event		MOE	72200	Equipment and Furniture	100,000.00
(3) I EVEIIL		MOE	72400	Communic & Audio Visual Equip	2,000.00
		MOE	72500	Supplies	5,000.00

	MOE	72800	Information Technology Equipmt	23,000.00
	MOE	73100	Rental & Maintenance-Premises	15,000.00
	MOE	73200	Premises Alternations	12,000.00
	MOE	74200	Audio Visual&Print Prod Costs	2,000.00
	MOE	74500	Miscellaneous Expenses	7,000.00
	MOE	75100	Facilities & Administration	5,000.00
	UNDP	61300	Salary & Post Adj Cst-IP Staff	45,000.00
	UNDP	62300	Recurrent Payroll Costs-IP Stf	5,000.00
	UNDP	63500	Insurance and Security Costs	3,000.00
	UNDP	65100	After Service Insurance	1,000.00
	UNDP	71200	International Consultants	50,000.00
	UNDP	72100	Contractual Services-Companies	40,000.00
	UNDP	74500	Miscellaneous Expenses	3,000.00
	UNDP	75100	Facilities & Administration	3,000.00
	UNDP	75700	Training, Workshops and Confer	20,000.00
	Subtotal Result 4:			390,000.00
	1,000,000.00			

## Annex B: Risks/Issue Log

## a. Updated project risks and actions

New risks and the measures taken are highlighted (underscore) to the risk log below. Risk level was graded based on its probability and potential impact.

#	Description	Date Identified	Type <sup>1</sup>	Impact <sup>2</sup> & Probability <sup>3</sup> Note: I=low, 5=high	Countermeasures / Management response	Owner	Submitte d, updated by	Last Update	Status
1	The Ministry of Environment's and NCCC's leadership to coordinate the government's efforts to address the Climate Change adaptation challenges is not nationally recognized	NA	Strategic	Probability: 2 Impact: 4	Align future donor Climate Change adaptation support to the Climate Change Strategy and Action Plan (CCSAP)	NPC	NA	Upon ProDoc signature	Identified
2	The programme fails to fully engage the civil society in programme development and implementation	NA	Operational	Probability: 2 Impact: 3	Support the establishment of a voluntary, multi-stakeholder Technical Advisory Panel (TAP) attached to the PSB and NCCC	NPC	NA	Upon ProDoc signature	Identified
3	The Knowledge Management and Learning Platform is not able to deliver given the manpower, financial resources and access to information resources made available	NA	Operational	Probability: 2 Impact: 2	Anchor the Knowledge Management Platform in a prestige national entity which has sufficient human and financial resources to sustain its activities	NPC	NA	Upon ProDoc signature	Identified
4	Decentralisation reform will lead to power struggles and lack of clarity regarding climate change adaptation, mitigation and disaster risk reduction mandates	NA	Political	Probability: 3 Impact: 4	Role clarification and increased predictability of domestic funds available for climate change adaptation and disaster risk reduction	NPC	NA	Upon ProDoc signature	Identified
5	Government staff capacity is not	NA	Organizatio	Probability: 4	Commitments from Government will	NPC	NA	Upon	Identified

 <sup>1</sup> Environmental, Financial, Operational, Organizational, Political, Regulatory, Security, Strategic or Other
 2 1: Adverse effect is marginal, 2: Adverse effect is moderate, 3: Adverse effect is substantial, 4: Project result is severely damaged, 5: Kill the project
 3 1: Very unlikely, 2: Unlikely, 3: Possibly, 4: Likely, 5: Almost certain

#	Description	Date Identified	Type <sup>1</sup>	Impact <sup>2</sup> & Probability <sup>3</sup> Note: 1=low, 5=high	Countermeasures / Management response	Owner	Submitte d, updated by	Last Update	Status
	fully available for programme implementation due to other tasks other than CCCA		nal	Impact: 4	be sought to make available sufficient Government staff for programme implementation.  Note: The Climate Change Department within the MoE will have greater autonomy in terms of staff planning.			ProDoc signature	
6	Suspension of salary supplement, consultant contract to Government officers creates difficulty to engage competent human resources to CCCA.	Feb. 2010	Political	Probability: 3 Impact: 4	Clear principles in each engagement option will be developed.  CCCA will follow the Government/DP group policy for incentive system and apply it as soon as finalized.	NPC	PSB	19/05/10	PSB gave mgmt direction

# b. Updated project issues and actions

New issues and the measures taken are highlighted (underscore) to the issue log below.

#	Description	Date Identified	Type <sup>4</sup>	Impact & Probability Note: 1=low, 5=high	Countermeasures / Management response	Owner	Submitted, updated by	Last Update	Status
1	SNC/Danida joint work plan has outstanding activities to be completed but the project team is disbanded by E/Mar.	NA	Request for change	Probability: 5 Impact: 1	Some activities have integrated into the CCCA work plan under result 1 & 2 such as support on the Cambodia delegations to UNFCCC or CC related negotiations or conferences, on the dissemination of the SNC report and organization of Annual Forums. There activities were already supported under the joint work plan and have been reflected under the CCCA work plan.	UNDP	SMA	20/03/10	Closed
2	Grand design of CCCA grant component is not described in	15/03/10	Other	Probability: 4 Impact: 3	Board will give strategic direction. Outline will be submitted to the	UNDP	SMA	31/12/10	<u>Draft</u> <u>Operational</u>

<sup>&</sup>lt;sup>4</sup> Request for Change, Problem or Other

#	Description	Date Identified	Type <sup>4</sup>	Impact & Probability Note: I=low, 5=high	Countermeasures / Management response	Owner	Submitted, updated by	Last Update	Status
	the ProDoc. The strategic direction, e.g. grant size, sector focus, linkage to other programme will help detailed design.				Board for review.				Manual on Trust Fund under review by CCCA team
3	The appraisal process of the Grant Component 1 is not clearly spelled out in ProDoc. Since the Grant management structure and manuals have not been developed, the specific direction from Board is needed.	NA	Request for change	Probability: 5 Impact: 4	Board will give direction for the grant management arrangement. UNDP rule (Project Appraisal Committee) will be applied for the Component 1. This is an ad hoc arrangement until proper procedures are in place	UNDP	SMA	19/05/10	Closed
4	Ambiguity and inconsistency in ProDoc	10/02/10	Request for Change	Probability: 5 Impact: 4	The inconsistency will be reconciled through ProDoc revision process through the inception phase.	UNDP	SMA	31/12/10	Revision ongoing by CCCA team incorporating changes based on ROM Report
5	PPCR Phase 1 can be channelled through UN system that may be fed into CCCA trust fund to benefit programmatic approach.	19/05/10	Other	Probability: 2 Impact: positive	CCD to take a lead role in promoting the synergies and harmonization of implementation arrangements and programming between CCCA and PPCR and to move towards a programmatic approach  CCCA programme team to provide regular updates to the PSB on PPCR progress  Chair to invite one PPCR representative from World Bank or ADB to attend CCCA PSB meetings as observer	CCD	PSB	11/08/10	Closed
6	Director of CCD has multiple tasks in the department and he cannot work for the CCCA in full time basis.	NA	Problem	Probability: 5 Impact: 4	Assistant to NPC will be hired externally	CCD	SMA	31/12/10	NPC Assistant will not be recruited for the time

#	Description	Date Identified	Type <sup>4</sup>	Impact & Probability Note: I=low, 5=high	Countermeasures / Management response	Owner	Submitted, updated by	Last Update	Status
									being. This issue will be addressed through further delegation to CCD staff. Closed
7	Delay in recruiting the CTA and TFA by UNDP	01/06/10	Problem	Probability: 4 Impact: 4	UNDP is engaging a staff from Nepal office to back stopping for a 2- week mission; and UNDP is also releasing the Climate Change Advisor to provide more support	UNDP	NPC	31/12/10	TA recruitment completed Closed
8	No operation handbook to enable CCD recruiting supporting staff and procure equipment for office	01/4/10	Problem	Probability: 4 Impact: 5	MoE and UNDP will agree chapter by chapter of the draft Operation Handbook.	CCD	NPC	31/12/10	Under finalisation between UNDP and CCD
9	MoE will be (most likely) relocated to another location in one year's time and investing office renovation is not an efficient use of money.	19/05/10	Request for Change	Probability: 5 Impact: 3	The temporary solution is that CCD will get one additional room nearby the current office space to accommodate additional staff and the advisors under the CCCA.	CCD	SMA	31/12/10	2 new offices allocated to CCD Closed
10	HACT assessment became the precondition of operation fund disbursement to MOE	29/06/10	Problem	Probability: 5 Impact: 3	MOE will receive the operational fund tranche by tranche (\$70,000) until HACT micro-assessment has been completed.	UNDP	SMA and NPC	31/12/10	HACT conducted. Closed
11	EU ROM mission recommends major re-formulation of CCCA structure	30/09/10	Other	Probability: 5 Impact: 4		UNDP	SMA	31/12/10	Revised structure to be presented for approval at 3PSB