

Closure Stage Quality Assurance Report

Form Status: Approved

Overall Rating:	Satisfactory
Decision:	
Portfolio/Project Number:	00066012
Portfolio/Project Title:	Lebanon's LECB programme
Portfolio/Project Date:	2012-04-01 / 2020-12-31

Strategic

Quality Rating: Needs Improvement

1. Did the project pro-actively identified changes to the external environment and incorporated them into the project strategy?

- 3: The project team identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives, assumptions were tested to determine if the project's strategy was valid. There is some evidence that the project board considered the implications, and documented the changes needed to the project in response. (all must be true)
- 2: The project team identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives. There is some evidence that the project board discussed this, but relevant changes did not fully integrate in the project. (both must be true)
- 1: *The project team considered relevant changes in the external environment since implementation began, but there is no evidence that the project team considered these changes to the project as a result.*

Evidence:

Upon the development of the Council of Ministers' National Sustainable Development Strategy (NSDS), the project team has consulted with the council and mentions of climate change adaptation and mitigation have been successfully added. More specifically, low emission development was included, as well as considerations to vulnerability. In collaboration with the Ministry of Finance, the project has linked the request of GHG information to the Income Tax Declaration database. This innovative cross-sector collaboration will significantly improve the accuracy, efficiency and transparency of national GHG data collection. The project has also initiated the new phase aiming at mainstreaming gender in climate changes plans and enhancing gender responsiveness across sectors. These achievements illustrate how the project team proactively took the advantage of a new opportunity and updated the project's theory of change and activities. For other cases, please refer to the updated Annual report in 2017.

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No documents available.			

2. Was the project aligned with the thematic focus of the Strategic Plan?

- 3: *The project responded to at least one of the development settings as specified in the Strategic Plan (SP) and adopted at least one Signature Solution .The project's RRF included all the relevant SP output indicators. (all must be true)*
- 2: The project responded to at least one of the developments settings¹ as specified in the Strategic Plan. The project's RRF included at least one SP output indicator, if relevant. (both must be true)
- 1: While the project may have responded to a partner's identified need, this need falls outside of the UNDP Strategic Plan. Also select this option if none of the relevant SP indicators are included in the RRF.

Evidence:

The project responds to area development 1 of the Strategic Plan of UNDP related to “Sustainable Development Pathways” specifically output 1.4: Scaled up action on climate change adaptation and mitigation across sectors which is funded and implemented. The project works on both targets: number of countries with systems in place to access, deliver, monitor, report on and verify use of climate finance and number of countries with comprehensive measures plans, strategies, policies, programmes and budgets implemented to achieve low emission and climate resilient development objectives.

List of Uploaded Documents

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No documents available.			

Relevant**Quality Rating: Exemplary**

3. Were the project’s targeted groups systematically identified and engaged, with a priority focus on the discriminated and marginalized, to ensure the project remained relevant for them?

- 3: Systematic and structured feedback was collected over the project duration from a representative sample of beneficiaries, with a priority focus on the discriminated and marginalized, as part of the project’s monitoring system. Representatives from the targeted groups were active members of the project’s governance mechanism (i.e., the project board or equivalent) and there is credible evidence that their feedback informs project decision making. (all must be true)**
- 2: Targeted groups were engaged in implementation and monitoring, with a priority focus on the discriminated and marginalized. Beneficiary feedback, which may be anecdotal, was collected regularly to ensure the project addressed local priorities. This information was used to inform project decision making. (all must be true to select this option)**
- 1: Some beneficiary feedback may have been collected, but this information did not inform project decision making. This option should also be selected if no beneficiary feedback was collected**
- Not Applicable**

Evidence:

The project involves key ministries in the decision-making and planning processes (Ministry of Energy and Water, Ministry of Public Works and Transport, Ministry of Environment and Ministry of Agriculture). After having prepared the Intended Nationally Determined Contribution (INDC), the line ministries are being regularly consulted for the follow-up of the INDC's implementation. This has been done through progress reporting to the Council of Ministers.

The project has systematically engaged the private sector in the INDC implementation. The project has established the cooperation with the Green Party of Lebanon and the Central Bank of Lebanon, in association with GreenMinds.ME and e-ecosolutions, and Leo Burnett MENA to initiate the Lebanon Climate Act (LCA) to which private sector entities can voluntarily join and therefore contribute to the national INDC target by either taking an action within their premises (e.g., install renewable energy) and/or support specific projects by providing funding. The LCA had conducted four Business Knowledge Platforms (BKPs) where trainings for the private sector on developing climate action plans took place.

List of Uploaded Documents

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4. Did the project generate knowledge, and lessons learned (i.e., what has worked and what has not) and has this knowledge informed management decisions to ensure the continued relevance of the project towards its stated objectives, the quality of its outputs and the management of risk?

- 3: *Knowledge and lessons learned from internal or external sources (gained, for example, from Peer Assists, After Action Reviews or Lessons Learned Workshops) backed by credible evidence from evaluation, corporate policies/strategies, analysis and monitoring were discussed in project board meetings and reflected in the minutes. There is clear evidence that changes were made to the project to ensure its continued relevance. (both must be true)*
- 2: Knowledge and lessons learned backed by relatively limited evidence, drawn mainly from within the project, were considered by the project team. There is some evidence that changes were made to the project as a result to ensure its continued relevance. (both must be true)
- 1: There is limited or no evidence that knowledge and lessons learned were collected by the project team. There is little or no evidence that this informed project decision making.

Evidence:

On the basis of knowledge and lessons learned over the course of the project, the project team took necessary changes to ensure the continued relevance to the project objective and improve the quality of its outputs. For follow-up the INDC implementation, the Ministry of Environment has requested the CoM to be officially designated as the authority responsible for that role. The added value is that MoE will have the institutional backing to follow-up and be able to effectively engage with the stakeholders responsible for the attainment of the INDC, which MoE has been lacking.

List of Uploaded Documents

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5. Was the project sufficiently at scale, or is there potential to scale up in the future, to meaningfully contribute to development change?

- 3: *There was credible evidence that the project reached sufficient number of beneficiaries (either directly through significant coverage of target groups, or indirectly, through policy change) to meaningfully contribute to development change.*
- 2: While the project was not considered at scale, there are explicit plans in place to scale up the project in the future (e.g. by extending its coverage or using project results to advocate for policy change).
- 1: The project was not at scale, and there are no plans to scale up the project in the future.

Evidence:

The project has shown significant impacts and its up scale in the future would contribute well in development change. This is reflected in the Intended National Determined Contributions (INDC) document that was submitted by the Government of Lebanon and also in the signature of the Paris Agreement. Moreover, the current development of the Low Emission Development Strategy (LEDS), which will present a roadmap for a low carbon economy till 2050, will also contribute to transformational change in Lebanon's sustainable development.

List of Uploaded Documents

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Principled

Quality Rating: Exemplary

6. Were the project’s measures (through outputs, activities, indicators) to address gender inequalities and empower women relevant and produced the intended effect? If not, evidence-based adjustments and changes were made.

- 3: *The project team gathered data and evidence through project monitoring on the relevance of the measures to address gender inequalities and empower women. Analysis of data and evidence were used to inform adjustments and changes, as appropriate. (both must be true)*
- 2: The project team had some data and evidence on the relevance of the measures to address gender inequalities and empower women. There is evidence that at least some adjustments were made, as appropriate. (both must be true)
- 1: The project team had limited or no evidence on the relevance of measures to address gender inequalities and empowering women. No evidence of adjustments and/or changes made. This option should also be selected if the project has no measures to address gender inequalities and empower women relevant to the project results and activities.

Evidence:

One of the key objectives of the new phase aims at mainstreaming gender in climate change plans (including in the NDC) and enhancing gender-responsiveness across sectors; developing incentives to improve the implementation of the NDC, both for the private and public sectors; finding the synergies between the Sustainable Development Goals (SDGs) and the NDC for an integrated approach of efforts.

List of Uploaded Documents

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7. Were social and environmental impacts and risks successfully managed and monitored?

- 3: *Social and environmental risks were tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed for identified risks through consultative process and implemented, resourced, and monitored. Risks effectively managed or mitigated. If there is a substantive change to the project or change in context that affects risk levels, the SESP was updated to reflect these changes. (all must be true)*
- 2: Social and environmental risks were tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed, implemented and monitored for identified risks. OR project was categorized as Low risk through the SESP.
- 1: Social and environmental risks were tracked in the risk log. For projects categorized as High or Moderate Risk, there was no evidence that social and environmental assessments completed and/or management plans or measures development, implemented or monitored. There are substantive changes to the project or changes in the context but SESP was not updated. (any may be true)

Evidence:

The impacts are risks on social and environmental sectors are continuously being monitored and managed to the extent possible within the capacity of the project. The adaptation component of the INDC aims to reduce Lebanon's vulnerability to the adverse impacts of climate change and increase its resilience. It, therefore, aims to reduce the social and environmental risks.

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8. Were grievance mechanisms available to project-affected people and were grievances (if any) addressed to ensure any perceived harm was effectively mitigated?

- 3: Project-affected people actively informed of UNDP's Corporate Accountability Mechanism (SRM/SECU) and how to access it. If the project was categorized as High or Moderate Risk through the SESP, a project -level grievance mechanism was in place and project affected people informed. If grievances were received, they were effectively addressed in accordance with SRM Guidance. (all must be true)
- 2: Project-affected people informed of UNDP's Corporate Accountability Mechanism and how to access it. If the project was categorized as High Risk through the SESP, a project -level grievance mechanism was in place and project affected people informed. If grievances were received, they were responded to but faced challenges in arriving at a resolution.
- 1: Project-affected people was not informed of UNDP's Corporate Accountability Mechanism. If grievances were received, they were not responded to. (any may be true)

Evidence:

No unanticipated social and environmental risks or grievances have occurred.

List of Uploaded Documents

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No documents available.			

Management & Monitoring

Quality Rating: Exemplary

9. Was the project's M&E Plan adequately implemented?

- 3: The project had a comprehensive and costed M&E plan. Baselines, targets and milestones were fully populated. Progress data against indicators in the project's RRF was reported regularly using credible data sources and collected according to the frequency stated in the Plan, including sex disaggregated data as relevant. Any evaluations conducted, if relevant, fully meet decentralized evaluation standards, including gender UNEG standards. Lessons learned, included during evaluations and/or After-Action Reviews, were used to take corrective actions when necessary. (all must be true)
- 2: The project costed M&E Plan, and most baselines and targets were populated. Progress data against indicators in the project's RRF was collected on a regular basis, although there was may be some slippage in following the frequency stated in the Plan and data sources was not always reliable. Any evaluations conducted, if relevant, met most decentralized evaluation standards. Lessons learned were captured but were used to take corrective actions. (all must be true)
- 1: The project had M&E Plan, but costs were not clearly planned and budgeted for, or were unrealistic. Progress data was not regularly collected against the indicators in the project's RRF. Evaluations did not meet decentralized evaluation standards. Lessons learned were rarely captured and used. Select this option also if the project did not have an M&E plan.

Evidence:

The project has a monitoring and evaluation plan that allocates sufficient resources in line with UNDP requirements. This is clearly reflected in the results and resources framework in the project document.

List of Uploaded Documents

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No documents available.			

10. Was the project's governance mechanism (i.e., the project board or equivalent) function as intended?

- 3: *The project's governance mechanism operated well, and was a model for other projects. It met in the agreed frequency stated in the project document and the minutes of the meetings were all on file. There was regular (at least annual) progress reporting to the project board or equivalent on results, risks and opportunities. It is clear that the project board explicitly reviewed and used evidence, including progress data, knowledge, lessons and evaluations, as the basis for informing management decisions (e.g., change in strategy, approach, work plan.) (all must be true to select this option)*
- 2: The project's governance mechanism met in the agreed frequency and minutes of the meeting are on file. A project progress report was submitted to the project board or equivalent at least once per year, covering results, risks and opportunities. (both must be true to select this option)
- 1: The project's governance mechanism did not meet in the frequency stated in the project document over the past year and/or the project board or equivalent was not functioning as a decision-making body for the project as intended.

Evidence:

The project governance mechanism is operating well; regular board meetings were held during the year to ensure progress is on track and risks and opportunities are discussed and managed well.

List of Uploaded Documents

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No documents available.			

11. Were risks to the project adequately monitored and managed?

- 3: *The project monitored risks every quarter and consulted with the key stakeholders, security advisors, to identify continuing and emerging risks to assess if the main assumptions remained valid. There is clear evidence that relevant management plans and mitigating measures were fully implemented to address each key project risk and were updated to reflect the latest risk assessment. (all must be true)*
- 2: The project monitored risks every year, as evidenced by an updated risk log. Some updates were made to management plans and mitigation measures.
- 1: The risk log was not updated as required. There was may be some evidence that the project monitored risks that may affected the project's achievement of results, but there is no explicit evidence that management actions were taken to mitigate risks.

Evidence:

The project risks are continuously monitored by the project team and discussed with the minister and U NDP management in order to adequately resolve. The risks are uploaded on ATLAS on a quarterly basis and include management responses.

List of Uploaded Documents

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No documents available.			

Efficient

Quality Rating: Exemplary

12. Adequate resources were mobilized to achieve intended results. If not, management decisions were taken to adjust expected results in the project's results framework.

- Yes
- No

Evidence:

To the extent possible, resources have been mobilized to achieve the intended results as mentioned in the project document.

List of Uploaded Documents

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No documents available.			

13. Were project inputs procured and delivered on time to efficiently contribute to results?

- 3: *The project had a procurement plan and kept it updated. The project quarterly reviewed operational bottlenecks to procuring inputs in a timely manner and addressed them through appropriate management actions. (all must be true)*
- 2: The project had updated procurement plan. The project annually reviewed operational bottlenecks to procuring inputs in a timely manner and addressed them through appropriate management actions. (all must be true)
- 1: The project did not have an updated procurement plan. The project team may or may not have reviewed operational bottlenecks to procuring inputs regularly, however management actions were not taken to address them.

Evidence:

A recruitment plan which includes detailed financial resources is annually required. This is then reflected in the project budget which is modified according to needs over the course of the fiscal year.

List of Uploaded Documents

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No documents available.			

14. Was there regular monitoring and recording of cost efficiencies, taking into account the expected quality of results?

- 3: *There is evidence that the project regularly reviewed costs against relevant comparators (e.g., other projects or country offices) or industry benchmarks to ensure the project maximized results delivered with given resources. The project actively coordinated with other relevant ongoing projects and initiatives (UNDP or other) to ensure complementarity and sought efficiencies wherever possible (e.g. joint activities.) (both must be true)*
- 2: The project monitored its own costs and gave anecdotal examples of cost efficiencies (e.g., spending less to get the same result,) but there was no systematic analysis of costs and no link to the expected quality of results delivered. The project coordinated activities with other projects to achieve cost efficiency gains.
- 1: There is little or no evidence that the project monitored its own costs and considered ways to save money beyond following standard procurement rules.

Evidence:

The project is regularly monitored through the quarterly work plan in addition to bimonthly meetings undertaken with the programme management team. This is done to ensure that all activities remain on track and any modifications to the work plan or the budget are undertaken immediately and throughout the year as a response to the changing situation.

List of Uploaded Documents

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No documents available.			

Effective

Quality Rating: Exemplary

15. Was the project on track and delivered its expected outputs?

- Yes
- No

Evidence:

The project was on track and expects to deliver on all its planned outputs for the current year in a timely manner. This can be seen in the quarterly progress reports to date and in comparison to its annual work plan.

List of Uploaded Documents

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No documents available.			

16. Were there regular reviews of the work plan to ensure that the project was on track to achieve the desired results, and to inform course corrections if needed?

- 3: *Quarterly progress data informed regular reviews of the project work plan to ensure that the activities implemented were most likely to achieve the desired results. There is evidence that data and lessons learned (including from evaluations /or After-Action Reviews) were used to inform course corrections, as needed. Any necessary budget revisions were made. (both must be true)*
- 2: There was at least one review of the work plan per year with a view to assessing if project activities were on track to achieving the desired development results (i.e., outputs.) There may or may not be evidence that data or lessons learned were used to inform the review(s). Any necessary budget revisions have been made.
- 1: While the project team may have reviewed the work plan at least once over the past year to ensure outputs were delivered on time, no link was made to the delivery of desired development results. Select this option also if no review of the work plan by management took place.

Evidence:

The project was on track and expects to deliver on all its planned outputs for the current year in a timely manner. This can be seen in the quarterly progress reports to date and in comparison to its annual work plan.

List of Uploaded Documents

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No documents available.			

17. Were the targeted groups systematically identified and engaged, prioritizing the marginalized and excluded, to ensure results were achieved as expected?

- 3: *The project targeted specific groups and/or geographic areas, identified by using credible data sources on their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. There is clear evidence that the targeted groups were reached as intended. The project engaged regularly with targeted groups over the past year to assess whether they benefited as expected and adjustments were made if necessary, to refine targeting. (all must be true)*
- 2: The project targeted specific groups and/or geographic areas, based on some evidence of their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. Some evidence is provided to confirm that project beneficiaries are members of the targeted groups. There was some engagement with beneficiaries in the past year to assess whether they were benefiting as expected. (all must be true)
- 1: The project did not report on specific targeted groups. There is no evidence to confirm that project beneficiaries are populations have capacity needs or are deprived and/or excluded from development opportunities relevant to the project area of work. There is some engagement with beneficiaries to assess whether they benefited as expected, but it was limited or did not occurred in the past year.
- Not Applicable

Evidence:

The project worked closely with several other ministries and national committees. Through the LECB project, a pool of experts have been identified and are participating in all project deliverables of the LECB. These experts are from a number of ministries and institutions and through their involvement, they have become familiar with climate change concepts and dynamics and are continuously mainstreaming climate change into their respective plans.

List of Uploaded Documents

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No documents available.			

Sustainability & National Ownership**Quality Rating: Satisfactory**

18. Were stakeholders and national partners fully engaged in the decision-making, implementation and monitoring of the project?

- 3: Only national systems (i.e., procurement, monitoring, evaluation, etc.) were used to fully implement and monitor the project. All relevant stakeholders and partners were fully and actively engaged in the process, playing a lead role in project decision-making, implementation and monitoring. (both must be true)
- 2: *National systems (i.e., procurement, monitoring, evaluation, etc.) were used to implement and monitor the project (such as country office support or project systems) were also used, if necessary. All relevant stakeholders and partners were actively engaged in the process, playing an active role in project decision-making, implementation and monitoring. (both must be true)*
- 1: There was relatively limited or no engagement with national stakeholders and partners in the decision-making, implementation and/or monitoring of the project.
- Not Applicable

Evidence:

National systems were used to identify needs and opportunities in the project however given that the project is implemented through support to NIM implementation modality based on a letter of agreement signed with the Ministry of Environment, the procurement and recruitment rules and regulations of UNDP were used for the hiring and contracting of individuals and companies and for the purchase of goods.

List of Uploaded Documents

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No documents available.			

19. Were there regular monitoring of changes in capacities and performance of institutions and systems relevant to the project, as needed, and were the implementation [arrangements](#)⁸ adjusted according to changes in partner capacities?

- 3: Changes in capacities and performance of national institutions and systems were assessed/monitored using clear indicators, rigorous methods of data collection and credible data sources including relevant HACT assurance activities. Implementation arrangements were formally reviewed and adjusted, if needed, in agreement with partners according to changes in partner capacities. (all must be true)
- 2: *Aspects of changes in capacities and performance of relevant national institutions and systems were monitored by the project using indicators and reasonably credible data sources including relevant HACT assurance activities. Some adjustment was made to implementation arrangements if needed to reflect changes in partner capacities. (all must be true)*
- 1: Some aspects of changes in capacities and performance of relevant national institutions and systems may have been monitored by the project, however changes to implementation arrangements have not been considered. Also select this option if changes in capacities and performance of relevant national institutions and systems have not been monitored by the project.
- Not Applicable

Evidence:

The country office in Lebanon does not use the HAC T modality based on an evaluation undertaken earlier. The support to NIM modality is being used in line with the approval received from headquarters and attached herewith. Aspects of changes in the capacities and performance of relevant institutions and systems have been monitored during the past year for this project and implementation arrangements remain valid and still the same.

List of Uploaded Documents

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20. Were the transition and phase-out arrangements were reviewed and adjusted according to progress (including financial commitment and capacity).

- 3: *The project's governance mechanism regularly reviewed the project's sustainability plan, including arrangements for transition and phase-out, to ensure the project remained on track in meeting the requirements set out by the plan. The plan was implemented as planned by the end of the project, taking into account any adjustments made during implementation. (both must be true)*
- 2: There was a review of the project's sustainability plan, including arrangements for transition and phase-out, to ensure the project remained on track in meeting the requirements set out by the plan.
- 1: The project may have had a sustainability plan but there was no review of this strategy after it was developed. Also select this option if the project did not have a sustainability strategy.

Evidence:

Mainstreaming climate change has been successful as highlighted in the following achievements;

- The Ministry of Agriculture’s plan: course of action VII: responding to climate change impacts;
- The Ministry of Energy and Water’s National Water Sector Strategy: initiative pertaining to improving/refining climate change knowledge, and particularly its implications on the water sector and its vulnerability (i.e. refinement of model and figures);
- The Ministry of Energy and Water’s NREAP: “Whereas, as per Lebanon’s INDC the vision of the Lebanese Republic for 2030 is to reach approximately 15%.”
- The Ministry of Agriculture’s National Afforestation and Reforestation Program; one of the program’s immediate objectives is: “Adapt the forest and agriculture systems in Lebanon to climate change by halting land degradation, controlling erosion of topsoil, improving water quality and soil productivity and hence, improving the livelihood of the Lebanese people in the rural areas.”;
- The Ministry of Environment’s biodiversity strategy: climate change target included: “By 2030, vulnerable ecosystems to climate change are identified and adaptation plans are developed and implemented”.
- The Council of Minister’s National Sustainable Development Strategy: “the NSDS aims to promote a new low-intensity carbon economic model and more effective poverty reduction and align it with global and national environmental challenges (including climate change effects).”

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QA Summary/Final Project Board Comments

The project's QA is satisfactory.