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# **UNITED NATIONS DEVELOPMENT PROGRAMME**

De-Radicalization, Counter-Terrorism and Migration in Northern Nigeria (DCM)

## **PROGRESS REPORT**

### **29 November 2016**

Project No: 00099721

Implementing Agency: The Nigerian Army Peacekeeping Centre

(NAPKC) NAPKC, Nigerian Institute of Advanced Legal Studies (NIALS) and Center

for Democracy and Development (CDD) 1<sup>st</sup> March 2016 – 28<sup>th</sup> February 2017

Project Duration: 1<sup>st</sup> March 2016 – 28<sup>th</sup> Februa

Project Budget: US\$1,500,000

Country: Nigeria

### 1. Introduction

The 'De-Radicalization, Counter-Terrorism and Migration in Northern Nigeria (DCM)' was approved and funded by the Government of Japan in March 2015 with the objective to support the security agencies and civil society organizations in developing and disseminating counterradical narratives to radical ideologies of fundamentalist groups in Nigeria, enhancing the capacity of security institutes in counter-terrorism operations and boosting capacities in the communities.

Once the approval was received and fund released, UNDP informed the implementation partners about the approval and subsequently, on 13 June 2016, the first Steering Committee Meeting of the stakeholders was convened jointly with the one for 'Support to Early Recovery and Social Cohesion in the North East', the other project approved by Japan. The participants included the representatives of the beneficiary States of Adamawa, Borno and Yobe, the Embassy of Japan, UNDP Country Director and his team, NAPKC, NIALS, CDD and NEMA, and MBNP on behalf of the Permanent Secretary. The decisions reached are as below.

- CDD should scale down the administrative charge to 5% or less;
- There was need to coordinate and harmonize efforts on interventions in the North East to avoid duplication;
- The launching of the project was fixed by consensus of the Steering Committee for after the
  fasting period, tentatively Tuesday 19<sup>th</sup> or Thursday 21<sup>st</sup> July, 2016. The date would be
  confirmed by UNDP and the Hon. Commissioner of MRRR, after consultation with the Borno
  State government, that would host the Launching;
- The Next meeting of the Steering Committee was fixed for September (second Quarter, the exact date would be finalized and communicated to all the stakeholders; and
- The Steering Committee was inaugurated.

About two months after the first Steering Committee Meeting, the formal launching ceremony of the two projects was held in Maiduguri on 15 August 2016. Among the participants were the Executive Governor of Borno State, Ambassador of Japan to Nigeria, and interim UNDP Resident Representative.

### 2. Results Achieved Under Each Output

# 2.1. Output 1-1. Knowledge of officials (NAPKC)

### Targets after 12 months:

90% of the targeted officers have been trained

50% of the trained personnel have transferred knowledge to operational and tactical-level officers in the North East.

30% of the trainees are women INDICATIVE ACTIVITIES

### **Indicative Activities**

- 1.1.1 Design and develop training Modules on Counter-Terrorism and Migration for Security Agencies;
- 1.1.2 Recruit trainers for delivery of Modules;
- 1.1.3 Training of Trainers for 100 Police/NSCDC and 100 Immigration/NAPTIP Officials;
- 1.1.4 Conduct Monitoring of the Activity;
- 1.1.5 Conduct Training Evaluation/ Assessment.

NAPKC recruited consultants to develop training modules, recruited trainers and conducted two streams of courses for 2 weeks each in the schedules as shown in the chart below.

Number of Participants in the two training courses

| From               | То          | Male | Female | Total           |
|--------------------|-------------|------|--------|-----------------|
| 19 August          | 2 September | 34   | 15     | 49              |
| 28 October         | 11 November | 24   | 19     | 43              |
| 25 November        | 9 December  | 16   | 8      | 24              |
| Total Participants |             | 74   | 42     | 116             |
|                    |             |      |        | (58% of target) |

In the project document, the participants were supposed to be only from Police and NAPTIP, but, in consultation with NAPKC, it was agreed that the training would be very beneficial for the officials in various other organizations and we should include them so that the lessons from the training is spread widely.

The participants are from the organizations as below.

- Nigerian Police
- Nigerian Prison Service
- Nigerian Immigration Service
- Nigerian Custom Service
- Nigerian Security and Civil Defence Corp
- National Agency for the Prohibition of Trafficking in Persons (NAPTIP)
- National Drug Law Enforcement Agency (NDLEA)
- Related NGOs

The courses enhanced participants' knowledge and understanding of the principles and fundamental procedures involved in Counter Terrorism and Migration. In all of the three courses, the participants exhibited positive attitude to learn throughout the term as they brought their wealth of experience to bear.

As a part of monitoring of the activity, members of the Steering Committee from the MBNP, Embassy of Japan and UNDP visited the first and the third streams of the training course by NAPKC. Also as a part of monitoring, a survey with a questionnaire will be conducted to check the dissemination of lessons in each of the organization the trainees belong to.

Unlike the training up to the third stream, training for the remaining trainees will be conducted in the North East region in order to maximize the rate of the participants from the region.



Pictures of Training of Counter-Terrorism and Migration for Security Agencies

# 2.2. Output 1-2. Knowledge of judicial officers (NIALS)

# Targets after 12 months:

- 90% of targeted officials have been trained.
- 50% of the trained personnel have transferred knowledge to operational and tactical-level officers
- 30% of the trainees are women

# **Indicative Activities**

- 1.2.1 Design and Develop Training Modules on Counter-Terrorism;
- 1.2.2 Recruit trainers for the delivery of modules;
- 1.2.3 Train 200 judicial officers;
- 1.2.4 Conduct monitoring of the Activity;
- 1.2.5 Conduct training evaluation/ assessment.

NIALS developed training modules including training manual of high quality, hired trainers and conducted two streams of courses of three days each in the schedules as shown in the chart below.

Number of Participants in the two training courses

| Term               | Venue               | Total |
|--------------------|---------------------|-------|
| 10-12 October      | Abuja               | 96    |
| 17-19 October      | Maiduguri           | 73    |
| Total Participants | 169 (83% of target) |       |

The participants are from the organizations as below.

- Federal Ministry of Justice
- Legal Aid Council
- Nigerian Police
- Nigerian Prison Service
- Nigerian Immigration Service
- Nigerian Security and Civil Defence Corp
- National Agency for the Prohibition of Trafficking in Persons (NAPTIP)

The training course consists of lectures by experienced resource persons and a group work wherein participants were divided into 5(Five) Syndicate Groups to brainstorm

on some issues emanating from the all the Sessions. The participants positively participated in the session, learned a lot and raised observations and recommendations with regards to de-radicalization and counter-terrorism.

Overall, the activities are ongoing as planned with a little delay. The 3<sup>rd</sup> stream of training will be planned and held in January 2017, followed by an evaluation.



Figure 1 Image of group work in the training in Abuja

# 2.3. Output 2-1. Capacity for counter-radical narratives (CDD)

# Targets after 12 months:

- 200 clerics, young persons, women and community leaders trained on counternarratives.
- 80% of trained persons transfers the skills to their communities.
- No of cases of radicalization that has been prevented through the use of training manuals.

#### **Indicative Activities**

- 1.1.1 Select beneficiaries of support (faith-based and community-based groups);
- 1.1.2 Recruited Consultants develop Counter-Radical Narratives Training Manual;
- 1.1.3 Training 200 clerics on the use of materials;
- 1.1.4 Conduct regular monitoring of the activity;
- 1.1.5 Publish and disseminate 15 published works, 5 music/ videos and 5 Documentaries on counter-radical narratives.

CDD conducted mapping of the clerics as key persons in the faith-based and community-based groups. Based on the result, consultants were hired and the counter-radical narratives training manual were developed. Utilizing the manual, the training of 200 clerics were conducted as below.

# Number, Venue and Date of Training of clerics in each State

| State | Venue | Number of Clerics | Date |
|-------|-------|-------------------|------|
|       |       | trained           |      |

| Yobe    | GAAT Hotel, Damaturu    | 60                | 3 <sup>rd</sup> and 4 <sup>th</sup> Nov |
|---------|-------------------------|-------------------|---|
| Borno   | Barwee Hotel, Maiduguri | 80                | 5 <sup>th</sup> and 6 <sup>th</sup> Nov |
| Adamawa | HOMTEL Derivatives &    | 60                | 10 <sup>th</sup> & 11 <sup>th</sup> Nov |
|         | Suites, Yola            |                   |   |
| Total   |                         | 200 (100% target) |   |

The two-day residential training afforded the clerics the opportunity to engage with seasoned scholars and the producers of the countering violent extremism training manual and to learn about the theory of change that the project seeks to achieve sustainable peace in the Northeast. The training provided participants a platform to engage with other clerics from across their respective states on best practices that can be used by the clerics to counter violent extremism in their communities. Feedback received from the trained clerics attested to the positive impact the training will have on their engagement with their Jama (congregation).

With regards to the publishing and dissemination of published works, the manual mentioned above was printed and is being disseminated to the communities. For the materials other than the manual, CDD has identified five consultants to develop knowledge products on best practices on de-radicalisation. The research will look into local community engagement in countering violent extremism and best practices utilised in different parts of the world.

Overall, the activities are ongoing as planned with little delay. The monitoring and evaluation of the training of the clerics have already commenced. CDD alongside her consultant have developed an instrument in gathering information from the beneficiary of the project. The M and E process also includes the assessment, wideness of the reach of the CVE materials produced, assessments of the manual etc.



Pictures of Training of clerics in Adamawa State

#### 2.4. Output 3-1. Capacity for the prevention and detection of radical extremism (CDD)

# Targets after 12 months:

- 50% of beneficiaries are in the border region.
- 10 Communities are supported (primarily in Borno and Adamawa States).

- 50% of beneficiary communities establish platforms for regular interface with security agencies on migration issues and de-radicalization.
- Decreasing trend in the number of tensions between security agents and communities in benefiting communities
- Dissemination of knowledge product in 19 Northern states by March 2017. Indicative Activities
- 1.1.1 Identify youths and women-focused groups in 10 communities for piloting community support;
- 1.1.2 Conduct sensitization for religious/ traditional leaders from the communities;
- 1.1.3 Support holding of regular meetings for community/ security agencies (5 x 10 structures);
- 1.1.4 Hiring of Consultants to develop knowledge product, based on good practices
- 1.1.5 Publication and dissemination of materials on good practices
- 1.1.6 Prepare Activity Report.

CDD Identified groups in selected communities in Yobe State (Pompomari, Busari Buni Yadi), Adamawa State (Sabon Layi Hong central Gombi North) and Borno State (Limanti-Shehuri; Benishek; Maimusari; Mandari) in September. As a result, 15 LGAs has been identified where the communities to be supported are located.

In the identified communities, CDD will conduct regular meetings for community/security agencies. 15 meetings will be held in 2016 and 30 in 2017.

### 3. Financial Status

As of 28 November, 296,233 USD has been officially expensed and additional 233,216 is expected to be expensed by the end of 2016. The budget left will be expensed in 2017. The remaining amount is very large and it seems almost impossible to expense the amount only within 2 months in 2017.

The expense of budget has not been as much as anticipated due to two reasons as follow. First, the implementation partners and UNDP had difficulty in administrative procedures in reimbursement of the amount expensed. With regards to CDD, because of this continuous difficulties, the modality of reimbursement was changed from the advance payment to the reimbursement modality. Second, in some components, subjects of expense cost actually less than expected, partly due to rapid devaluation of the local currency, Naira.

| Output / Subject         | Budget  | Expense (28 | Estimate   | Amount in 2017 |
|--------------------------|---------|-------------|------------|----------------|
|                          |         | Nov)        | Expense by |                |
|                          |         |             | end/2016   |                |
| 1-1. NAPKC               | 260,000 | 83,281      | 44,199     | 132,520        |
| 1-2. NIALS               | 260,000 | 76,604      | 13,464     | 169,932        |
| 2. CDD counter-narrative | 340,658 | 78,506      | 108,553    | 153,599        |
| 3. CDD meetings          | 208,000 | 64          |            | 207,936        |
| Management cost          | 310,231 | 45,456      | 55,000     | 209,775        |
| Annual Audit Fee         | 10,000  |             |            | 10,000         |

| UNDP GMS (8%) | 111,111   | 12,322  | 12,000  | 86,789          |
|---------------|-----------|---------|---------|-----------------|
|               |           |         |         | 970,551         |
| Total         | 1,500,000 | 296,233 | 233,216 | (64.7% of toal) |

### 4. Way Forward and Recommendation

The remaining activities in the project under each output are as shown in the chart below. Since the activities originally planned have not expensed as much amount as expected, it is recommended that <u>some additional activities</u> are added to increase the impact of the project further. NIALS and CDD expressed their interest to extend their activities. In addition, volume of publication to be disseminated should be augmented considering the outstanding budget. The additional activities recommended were shown in the letters with underlines in the chart.

| Output                       | Remaining activities   |
|------------------------------|--|
| 1-1. NAPKC                   | <ul> <li>Completion of the 3rd stream of training which will be held from 25 November to 9 December</li> <li>Planning and completion of the last stream of training in the North East Region for further dissemination in the region</li> <li>Monitoring and evaluation of the impacts</li> </ul>                                |
| 1-2. NIALS                   | <ul> <li>Completion of the 3rd stream of training which will be held in January 2017</li> <li>Monitoring and evaluation of the impacts</li> <li>Training of Trainers of 80 officers for further dissemination of what they learned in their workplaces</li> <li>Publishing and dissemination of the training material</li> </ul> |
| 2. CDD counter-<br>narrative | <ul> <li>Monitoring and evaluation of the impacts with visits to the communities</li> <li>Publishing and dissemination of published works, 5 music/videos and 5 Documentaries with augmented numbers</li> <li>Training to additional 200 clerics based on lessons learnt of the completed training</li> </ul>                    |
| 3. CDD meetings              | <ul> <li>Regular meetings for community/ security agencies, 15 meetings in 2016 and 30 in 2017</li> <li>Development of knowledge product, based on good practices</li> <li>Publishing and dissemination of the knowledge products with augmented numbers</li> </ul>  |

In order to address the delay of budget expense in the activities originally planned and to accommodate the additional activities recommended above, it is recommended that the project term should be <u>extended for two months</u>, setting the end of the project as 30 April 2017, with no cost extension. If the steering committee agrees on the no cost extension, UNDP will officially request for the extension from the Embassy of Japan.