

**United Nations Development Programme  
&  
The Global Fund to Fight AIDS, Tuberculosis and Malaria**

**Country: Syrian Arab Republic  
Project Document**

**Strengthening HIV prevention among most-at-risk populations (MARPs) in  
the Syrian Arab Republic**

**Brief Description**

The activities of this project will aim to contribute to the first goal of the (draft) Syrian National HIV/AIDS Strategic Plan (NSP) 2011-2015: “To halt the further spread of HIV among the Syrian population and maintain HIV prevalence rates below 1.0 percent among all most-at-risk populations and below 0.1 percent among the general population by 2015”. Funding is provided by the Global Fund to Fight AIDS, Tuberculosis and Malaria (GFATM).

More specifically, this project will focus on strengthening HIV prevention among most-at-risk populations (MARPs), specifically female sex workers (FSWs), men who have sex with men (MSM) (including male sex workers), injecting drug users (IDUs), and MARP groups among prison populations.

In accordance with the priority focus on HIV prevention among MARP groups, this project will support strategies in the context of two main objectives:

- 1) To strengthen the availability, sharing and utilisation of strategic information that will guide the development and implementation of evidence-informed policies and programmes for MARP groups;
- 2) To promote supportive legal and policy environments, and strengthen institutional capacity for HIV-prevention programmes among MARP groups.

**Programme Period:** 2011-2016

**Key Result Area (Strategic Plan):** Poverty eradication and achievement of internationally agreed development goals, including the MDGs.

**Atlas Award ID:** \_\_\_\_\_

**Start date:** 11/2011

**End Date :** 11/2016

**PAC Meeting Date** \_\_\_\_\_

**Implementing Partner:** Direct execution modality by UNDP

**Implementing Partner:** Direct Implementation Modality by UNDP

**Total allocated resources:** US\$ 3,396,722

**Phase I (for two years):** US \$ 1,709,182

- **Regular** \_\_\_\_\_
- **Other:**
  - **Donor** Global Fund



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Agreed by: Amer Hosni Lotfi, Head of Planning and International Cooperation Commission  
On behalf of the Government of the Syrian Arab Republic

Date: 26.09.12

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Agreed by UNDP: Zena Ali-Ahmad, Resident Representative, a.i. On behalf of the Implementing  
Partner/Principle Recipient



Date: 20/2/2012

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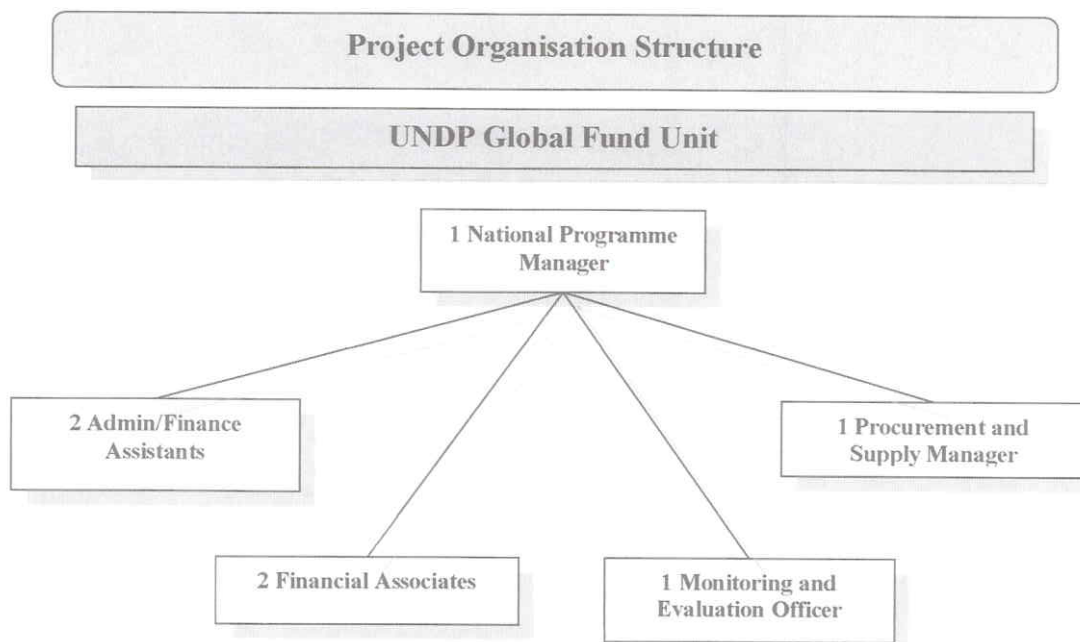
Annual Work Plan Year: 2011-2013 (year 1 + year 2)

EXPECTED OUTPUTS And baseline, associated indicators and annual targets	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME/Amount US\$								PLANNED BUDGET	
		Q1	Q2	Q3	Q4	Q5	Q6	Q7	Q8	Funding Source	Amount
Output 1 To strengthen the availability, sharing and utilisation of strategic information that will guide the development and implementation of evidence-informed policies and programmes for MARP groups (objective 1)	<p>1. Activity Result: SDA 1.1: HSS: Information System-Strengthening Surveillance and Research on MARPs Groups</p> <p>1)Indicator: No. of bio-behavioural surveillance studies among MARPs Baseline: 0 (2010) Targets: 4 (year 1) 4 (year 2) (updates every 2 years)</p>	121,837	43,477	52,435	47,380	39,730	65,789	87,111	127,480	Global Fund	US \$ 585,240
<p>Related CP outcome: B. People empowerment for equitable access to quality services</p>											

Output 2 To promote supportive legal and policy environments, and strengthen institutional capacity for HIV - prevention programmes among MARP groups (objective 2)	2. Activity Result: SDA 2.1 Creating Supportive Legal and Policy	75,049	54,519	23,142	15,438	6,848	31,759	27,262	16,104	MolInter UNDP NAP SFPA MoL RC	Global Fund	US\$ 250,121
	3. Activity Result: SDA 2.2 Strengthening of Civil Society & Institutional Capacity Building Environments	172,574	94,228	76,347	30,362	32,442	96,714	42,647	37,295	UNDP NAP UNFPA	Global Fund	US\$ 582,608
<p>1) Indicator: No. of non-governmental MARPs policies Baseline: 0 (2010) Targets: 2 (year 1) 3 (year 2)</p> <p>2) Indicator: No. of ministries with HIV/AIDS policies Baseline: 2(2010) Targets: 1 (year 1) 4 (year 2)</p> <p>3) Indicator: No. of governmental and non-governmental programmes targeting MARPs Baseline: 0 (2011) Targets: 3 (year 1) 6 (year 2)</p> <p>4) Indicator: No. of lateral and bilateral programmes targeting MARPs Baseline: 0 (2011) Targets: 3 (year 1) 6 (year 2)</p> <p>5) Indicator: No. of NGOs/CSOs with capacity for gradual scaling up of service delivery Baseline: 2 (2010) Targets: 2 (year 1) 4 (year 2)</p>												

Related CP outcome: B. People empowerment for equitable access to quality services													
		0	4,496	7,287	7,287	68,036	68,036	68,036	68,036	68,035	UNDP	Global Fund	US\$ 291,213
	<b>4. Activity Result: SDA 4.1 PIU Programme Management &amp; Administration</b>												
<b><u>TOTAL</u></b>		<b>369,460</b>	<b>196,721</b>	<b>159,211</b>	<b>100,467</b>	<b>147,056</b>	<b>262,298</b>	<b>225,056</b>	<b>248,914</b>				<b>1,709,182</b>

## II. Management Arrangement



The Management Arrangements follow the UNDP's new Results Management Guide UNDP Direct Implementing Modality will be used in executing the project.

UNDP will be the principal recipient of the grant and will be the overall responsible party for implementation; however, UNDP will be signing agreements with sub-recipients to implement several activities in the project as per the AWP. The sub-recipients were selected during the proposal writing process by the CCM through a competitive process. The sub-recipients are the following:

- UNFPA
- Ministry of Health/NAP
- Ministry of Information.
- Ministry of Interior
- Ministry of Labour
- Syrian Family Planning Association
- Red Crescent

**Project Board (PB):** The PB will provide the policy guidance, oversight and coordination of the overall Project and will make strategic decisions to influence the direction and impact of the Project. The PB will be convened annually if required.

The PB will be chaired by the Project Executive/ UNDP Deputy Resident Representative. Representatives of the Ministry of Health and NGO partners will constitute as beneficiaries. Representatives of the Planning and International Cooperation Commission will also be invited. The CCM will represent the supplier. The National Programme Manager will act as the Secretariat to the PB.

### **III. Monitoring Framework and Evaluation**

#### Global Fund Requirements

In accordance with Global Fund agreement, for the first two years, the project will be reported on quarterly and annually as elaborated in the Performance Framework and the Monitoring and Evaluation Plan.

A periodic self-assessment (every two years) of national monitoring and evaluation systems is generally recommended to review the implementation status of the national monitoring and evaluation plan (if any), to identify weaknesses and to build on existing efforts.

Before signing a grant agreement with the entity nominated as Principal Recipient by the Country Coordinating Mechanism, the Global Fund engages a Local Fund Agent to assess whether the systems and capacities of the nominee meet the minimum requirements and to identify any critical gaps.

On-site data verification is conducted by the Local Fund Agent during the program implementation period at least once a year for each grant (or per Principal Recipient per disease) to assess the quality of data reported by the Principal Recipient.

The implementation of data quality audits is outsourced to external service providers to guarantee independence of both Global Fund grant management and the Local Fund Agent.



#### IV. Legal Context

“This project document shall be the instrument referred to as such in Article 1 of the SBAA between the Government of (Syria) and UNDP, signed on (12 March 1981).

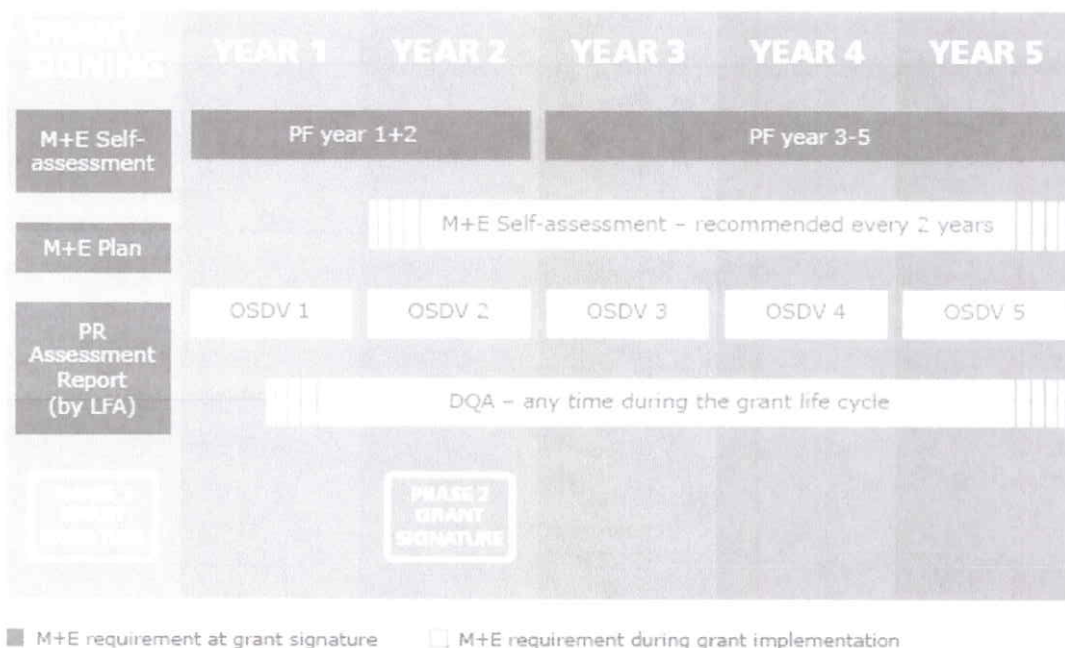
Consistent with the Article III of the Standard Basic Assistance Agreement, the responsibility for the safety and security of the implementing partner and its personnel and property, and of UNDP’s property in the implementing partner’s custody, rests with the implementing partner.

The implementing partner shall:

- a) put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;
- b) assume all risks and liabilities related to the implementing partner’s security, and the full implementation of the security plan.

UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

The implementing partner agrees to undertake all reasonable efforts to ensure that none of the UNDP funds received pursuant to the Project Document are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267(1999).The list can be accessed via <http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm>. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document. ”





## **Annexes**

1. Risk Analysis
2. Global Fund and UNDP Contract Agreement
3. Summary Budget (Years 1-5)
4. Acronyms.

Annex 1.

Risk Analysis

#	Description	Date Identified	Type	Impact & Probability	Countermeasures / Mngt response	Owner	Submitted, updated by	Last Update	Status
1	Misuse of funds	April 2011 during project development	Financial	Funds deviated from project objectives Probability (P)= 1 Impact (I)= 3	Continuous monitoring and evaluation and reporting	Project Manager	Elisabet Carlsson, Ghassan Shannan (UNDP staff)	Not updated yet	No change
2	Rigid Government regulations	April 2011 during project development	Regulatory	Diminished cooperation between UNDP and Ministries P = 3 I = 3	Continuous dialogue between UNDP and Ministries at all stages of the project	Project Manager	Elisabet Carlsson, Ghassan Shannan (UNDP staff)	Not updated yet	No change
3	Decreased security in the country	April 2011 during project development	Organisational	Inability of staff/consultants to carry out the project P = 4 I = 3	Seeking national expertise and monitoring security issues	Project Manager	Elisabet Carlsson, Ghassan Shannan (UNDP staff)	Not updated yet	No change
4	Difficulty in reaching target population	April 2011 during project development	Operational	Inaccurate data P=4 I=3	Cooperation with sub-recipients (NGOs) and stakeholders who have better outreach	Project Manager	Elisabet Carlsson, Ghassan Shannan (UNDP staff)	Not updated yet	No change

#### **Annex 4.**

#### **ACRONYMS**

AIDS – Acquired Immune Deficiency Syndrome

AWP – Annual Work Plan

CCM – Country Coordinating Mechanism

CP – Country Programme

CPAP – Country Programme Action Plan

CPD – Country Programme Document

CSOs – Civil Society Organisations

DQA – Data Quality Audit

FSW – Female Sex Workers

GFATM – Global Fund to Fight AIDS, Tuberculosis and Malaria

HIV – Human Immunodeficiency Virus

IDUs – Injecting Drug Users

LFA – Local Fund Agent

MARPs – Most At Risk Populations

MDGs – Millennium Development Goals

M+E – Monitoring and Evaluation

MoInfo – Ministry of Information

MoInter – Ministry of Interior

MoL – Ministry of Labour

MSM – Men Having Sex with Men

NAP – National AIDS Programme

NGOs – Non-Governmental Organisations

NSP – National Strategic Plan

OSDV – On-site Data Verification

PAC – Project Appraisal Committee

PB – Project Board

PIU – Project Implementation Unit

PF – Performance Framework

PPR – Project Progress Report

PR – Principal Recipient

RC – Red Crescent

SBAA – Standard Basic Assistance Agreement

SDA – Service Delivery Area

SFPA – Syrian Family Planning Association

UNDAF – United Nations Development Assistance Framework

UNDP – United Nations Development Programme

UNFPA – United Nations Population Fund

**UNDAF Outcome(s):**

2. People empowered and have equitable access to quality social services with a particular focus on vulnerable group

2. i) Enhancing the quality and access to social services for all

**Expected CP Outcome (s):**

B. People empowerment for equitable access to quality services

**Expected Output(s):**

Output 1

To strengthen the availability, sharing and utilisation of strategic information that will guide the development and implementation of evidence-informed policies and programmes for MARP groups

Output 2

To promote supportive legal and policy environments, and strengthen institutional capacity for HIV-prevention programmes among MARP groups

**Implementing Partner:** UNDP Syria

**Principal Recipient:** UNDP Syria