

## **Project Document**

Government of Lebanon

United Nations Development Programme

Technical Support to the Ministry of Interior and Municipalities (MOIM)

UNDP proposes to provide support to the Ministry of Interior and Municipalities along two main axes. The first would support the ministry in project management, communication, information and communication technology, coordination and fundraising. And the second would provide technical assistance to the ministry in priority areas, namely: electoral law reform and technical support, civil registry directorate modernization, civil defence capacity building, improving road safety, enhancing participation and human rights, promoting local development and environmental safety.

The project will focus on one overarching outcome, which consists of implementing a three-year Master Plan at the MOIM, which will be achieved through the following three specific outputs:

- 1) Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented;
- 2) Policy Development Capacity increased at MOIM; and
- 3) Inclusive Participation and Human Rights Enhanced.

**United Nations Development Programme****Country: Lebanon****Project Document****Project Title:** Technical Support to the Ministry Of Interior and Municipalities**UNDAF Outcome(s):** **Outcome 1.1** National reconciliation and peace building promoted through increased inclusive participation**Expected CP Outcome(s):** **Outcome 2** Accountability of state institutions, and inclusive Participation strengthened.**Expected Output(s):**  
1: Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented

2: Policy Development Capacity increased at MOIM

3 Inclusive Participation and Human Rights Enhanced

**Implementing Partner:** Ministry of Interior and Municipalities (MOIM)**Responsible Party:** UNDP**Brief Description**

This project builds on the positive and effective collaboration that exists between the Ministry of Interior and Municipalities and the UNDP in supporting the electoral reform and strengthening process that took place between 2008 and 2010. After in-depth consultations and a needs assessment, the UNDP proposes to provide support to the Ministry of Interior and Municipalities along two main axes. The first would support the ministry in project management, communication, information and communication technology, coordination and fundraising. And the second, would provide technical assistance to the ministry in priority areas, namely: electoral law reform and technical support, civil registry directorate modernization, civil defence capacity building, improving road safety, enhancing participation and human rights, promoting local development and environmental safety.

Programme Period: 2011-2013 Project Title: Technical Support to the Ministry of Interior and Municipalities in Lebanon Atlas Award ID: 60877 Project ID: 00076832 Start date: January 1, 2011 End Date December 31, 2013	<b>Total Budget required</b> USD 6,672,690 Total allocated resources: Government: USD 2,518,950 Donors: USD 4,153,740  Net for activities: USD 6,281,000
PAC Meeting Date Management Arrangements Support to NIM	<b>GMS: USD 391,690</b> 5% of Government Contribution USD 119,950 7% of Donor contribution USD 271,740

**Agreed by Government:** H.E. Mr. Ziyad Baroud

Minister of Interior and Municipalities

Signature: \_\_\_\_\_ Date: \_\_\_\_\_

**Agreed by CDR:** Eng. Nabil El-Jisr

President

Signature: \_\_\_\_\_

Date: 13 JAN 2011

**Agreed by UNDP:** Ms. Marta Ruedas

UNDP Resident Representative

Signature: \_\_\_\_\_

Date: \_\_\_\_\_

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- **Situation Analysis**

The 2008 Doha agreement which opened the door for the election of the President of the Lebanese Republic in June 2008; the holding of parliamentary elections on June 7, 2009; the appointment of a national unity cabinet of ministers; and the holding of the May 2010 municipal elections for 964 municipal councils and 2,578 *Moukhtar* has contributed to the political normalization and stability of the country. These developments came following the internal political unrest that culminated in the violent clashes of May 2008 that nearly brought the country back to large scale civil strife.

Progress in the areas of election reform with the passage of the law 25/2008 was mixed. On the one hand several reforms, mainly administrative, were passed that strengthened the process and improved its transparency and credibility, and on the other many of the key reforms were rejected by the political parties who agreed to use the 1960 districting to maintain their control over their traditional electoral battle grounds.

The holding of the June 2009 elections was successful in no small way due to the efforts of Minister of Interior and Municipalities Ziyad Baroud and his ability to navigate the turbulent political waters that the country was going through. The adoption of several reforms in Qatar largely based on the recommendations made in the Boutros Commission report paved the way for future reforms and a national dialogue on ways to strengthen and modernize the electoral process.

In May 2010, the ministry successfully organized the local municipal elections in accordance to the existing laws. Prior to local elections, minister Baroud proposed a set of reforms to the local election law that included the adoption of proportional representation in large municipalities, the adoption of a women quota of 30 percent, direct elections for the chairperson and deputy chairperson of the council, the adoption of the pre-printed ballot, and reduction of the council's tenure from 6 to 5 years. These important reforms were debated and adopted in an amended form by the cabinet of ministers. The draft law was discussed in parliamentary committees but was not voted on in time for the local elections.

Since his arrival to the ministry of interior and municipalities in 2008, Minister Ziyad Baroud has begun introducing reforms in a number of areas. His internationally recognized success through the 2010 United Nations Public Service Award in the electoral arena was accompanied by a number of initiatives that have opened the door for future reform in the ministry's various areas of work.

Following the national and local elections and the reappointment of Minister Baroud to the Ministry of Interior and Municipalities for a second term along with the formation of the national unity cabinet, the ministry took on the mission of setting its strategy for the upcoming three years. A strategy that is aligned with the cabinet's ministerial statement and the government's priorities until the 2013 elections.

During 2010, the Ministry of Interior and Municipalities prepared a three year strategy to be implemented by the ministry's different directorates. This detailed strategy includes the following:

- Introducing an administrative decentralization law;

- Proposing a new electoral law in the lead-up to the 2013 general elections;
- Modernizing the police force;
- Developing the capabilities of the civil defense force;
- Enhancing human rights standards across certain branches of the ministry;
- Improving road safety and road traffic;
- Rehabilitating prisons and boosting management;
- Upgrading the civil registry; and
- Protecting the environment.

The Ministry of Interior and Municipalities is in the process of beginning to implement its three year strategy/master plan. The UNDP which has been operating from within the ministry for the past two years and that has been requested to continue assisting the Minister and the Ministry of Interior and Municipalities has developed this project to provide the needed managerial and technical assistance to successfully implement the three year strategy and continue building institutional capacity at the MOIM.

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#### • **Strategy**

The focus of UNDP over the past two years has been to assist in strengthening the electoral process in two principal ways: first by providing technical assistance to the ministry of interior and municipalities through a capacity development program and improvements to the electoral framework and process, and second by assisting with a voter education/information campaign for an increased civic participation using educational activities and media outreach to the voters and to the public at large.

The program has succeeded in providing the ministry directorate for political affairs and refugees advice and comparative information regarding election systems, technical expertise on electoral processes and technical assistance to enhance the capacity of the ministry in running a more transparent and effective electoral process. This assistance has ranged from support to ensure the professionalization of polling staff training, procuring digital fingerprinting machine to assist with National identification production needed on Election Day, to equipping of the ministry media centre and establishing a website and election hotline system. The UNDP Strengthening Electoral Processes in Lebanon Project has also assisted the ministry by providing technical advisors, support staff to assist with the electoral process and the ministry's election law reform initiatives, in addition to conducting a number of programs related to voter education and public awareness campaign.

Having been stationed at the Ministry of Interior and Municipalities premises, the UNDP over the past two years was able to establish a good rapport and strong relations with the various ministry directorates. This in turn enabled the UNDP to carry out in-depth consultations that identified the key areas that the minister would like to benefit from UNDP's support.

The UNDP Ministry of Interior and Municipalities Unit will grow from its existing form that had successfully supported the ministry on electoral matters to a more comprehensive team that will support the realization of the objectives of the Ministry of Interior and Municipalities three year Master Plan; the UNDP hopes to build on the past

experience acquired working with the minister and his staff to provide technical assistance in three main areas, specifically it will have three outputs:

- 1) Institutional capacity enhanced and viable measures are taken to help implement the MOIM Master Plan;
- 2) Policy development capacity increased in areas of: Law reform, Elections, Decentralization, Road Safety, Sustainable Development, and Environmental safety; and,
- 3) Inclusive Participation and Human Rights Enhanced in the areas of: Human Rights Mainstreaming and strengthening partnerships with Civil Society.

The unit will support the Ministry for a period of three years, which is the projected timeframe for the completion of the MOIM Master Plan implementation.

### **Project Description**

In order to best assist the ministry in the reform processes it is embarking on, the UNDP program would make available to the ministry talented staff with diverse expertise that can help with program implementation, fundraising and evaluation. The UNDP will help coordinate donor assistance and when needed assist with project management. The existing and effective support provided to the ministry during the past two years in the election arena will easily transfer to supporting the ministry in the areas of electoral reform, decentralization, and others as identified in this project document.

The UNDP aims at ensuring national ownership for all its projects and to sustain its programs through capacity building. The activities identified for this project will enhance the managerial capabilities of the ministry which will contribute to expanding the ministry's capabilities to deliver timely and needed programs nationwide, while ensuring greater communication with the public regarding reform projects inter-and intra-ministerial coordination and effective project implementation. The project will also institutionalize the use of information technology across the ministry enhancing communication between departments and increasing productivity. It is hoped that support in other areas will help with the ministry's priority implementation in addition to introducing new systems that will ensure long term sustainability. The buy-in and in-kind contribution of the ministry to this overall strategy is an essential element in its future success.

### **Project Outcome: The Ministry of Interior and Municipalities three year Master Plan implemented**

#### **Output 1: Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented**

The objective of institutional capacity and support program is to enhance institutional efficiency and assist with planning, fundraising, public communication associated with the adoption of the MOIM Master Plan, as well as UNDP project implementation and evaluation.

##### **Activities:**

- 1.1. Project implementation and donor coordination capacity enhanced through expert support to the ministry;

- 1.2. The ministry's capabilities in reaching out to the public and engaging citizens in the processes underway Developed, as well as proper internal communication and feedback mechanism on ministerial initiatives ensured through the establishment of a Communication Department at the Ministry;
- 1.3. Citizen inquiries addressed and complaints handled adequately through a Public Complaints and Information Hotline and inter-department communication system; and
- 1.4. Efficiency and responsiveness enhanced, transaction costs and public servicing reduced, as well as administration transformed through the establishment of an Information Technology Unit and Information sharing network at the MOIM.
- 1.5. The civil registry system improved through the upgrading of MIOM IT network and through linking it up with personal status offices across the regions.

Achievement of the foregoing objective will be measured through the following indicators:

- Donor coordination and coordination with other government agencies developed and institutionalized and expert support is made available for each key area of programming.
- A reliable and secure communication plan and strategy is put in place
- A computerized interdepartmental call-in center for public enquiries is established
- Civil Status Registry is automated with the most adequate technology
- Personal Status administration for Palestinian refugees in Lebanon is modernized and
- IT operational procedures including adequate IT unit staffing, staff training, and a reliable IT network are established.

#### **Output 2: Policy Development Capacity increased at MOIM**

The objective of this output is to provide technical and advisory assistance to the MOIM on matters related to electoral law reform, decentralization law reform, road safety, sustainable development and the protection of the environment.

This output will include the following activities:

- 2.1 The electoral law reform efforts carried out by the ministry to introduce a new electoral law that meets international standards supported
- 2.2 The directorate of local administrations and councils supported in coordinating aid and capacity of municipalities developed;
- 2.3 Road safety promoted in order to curb the rate of accidents and improve citizens' everyday movements and quality of life; and,
- 2.4 Sustainable development promoted and a better environment enhanced through the enforcement of environmental laws implementation.

Achievement of the above objectives will be measured through the following indicators:

- The new draft electoral law is presented to the Council of Ministers.
- International support to ministry on decentralization is well coordinated and the draft law to be adopted is presented to the council of ministers. The Directorate of Local Administrations and Councils' structure is reviewed and its capacity developed, along with the capacity of employees and members of municipal councils. Regional strategies (at the Caza level) are developed. A national strategy for local development is developed and adopted by the government.
- Road safety policy making is enhanced with new traffic management processes identified.
- Civil defense centers and operation rooms are equipped with IT equipment and training on utilizing a shared IT network is introduced.

- Local level environmental safety strategy developed and coordinated with concerned ministries.
- Strategy for the enforcement of environmental safety legislation developed and implementation capacity increased.

### **Output 3: Inclusive Participation and Human Rights Enhanced**

The objective of this output is to provide technical and advisory assistance to the MOIM in mainstreaming human rights, and increasing the participation of civil society in policy making.

This output will include the following activities:

- 3.1. Human rights within the work of personal status administration and security force mainstreamed as well as human rights legal gaps in ministry's procedures identified.
- 3.2. Civil society's participation in policy making and political reform enhanced.

Achievement of the foregoing objective will be measured through the following indicators:

- Legal gaps related to human rights are addressed and proposed laws are adopted.
- Civil society organizations have a participatory platform and consultation mechanism to promote reform through partnerships with the MOIM.
- New human rights unit at MOIM capacity built

## • Results and Resources Framework

<b>Intended Outcome as stated in the Country Programme Results and Resource Framework:</b>  <b>Outcome Indicators as stated in the Country Programme Results and Resources Framework, including baseline and targets:</b>	<p>Accountability of state institutions, and inclusive participation strengthened.</p> <p><b>Indicator:</b> Public perception of accountability, integrity and participation improved</p> <p><b>Baseline:</b> Draft laws and plans for admin, electoral law and justice reforms still pending.</p>								
<p><b>Project title and ID:</b></p> <p><b>Outcome 1:</b></p>	<p><b>Target:</b> Access to justice, electoral law reform and national action plan for human rights produced and implemented</p> <p><b>Technical Support to the Ministry Of Interior and Municipalities</b></p> <p><b>The Ministry of Interior and Municipalities three year Master Plan Implemented</b></p>								
<p><b>Intended Outputs</b></p>	<table border="1"> <thead> <tr> <th><b>Output Targets (Years)</b></th> <th><b>Responsible Partners</b></th> <th><b>Indicative Activities</b></th> <th><b>Inputs Costs estimated for Three Years</b></th> </tr> </thead> </table>	<b>Output Targets (Years)</b>	<b>Responsible Partners</b>	<b>Indicative Activities</b>	<b>Inputs Costs estimated for Three Years</b>				
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<p><b>Output indicators:</b></p> <ul style="list-style-type: none"> <li>• Expert staff is recruited for each key area of programming</li> <li>• Experts assist with donor coordination and other government agencies</li> </ul> <p><b>Targets:</b></p> <ul style="list-style-type: none"> <li>• Donor Coordination implemented</li> <li>• Strategic plan (activities/programming and structure) developed and implemented</li> </ul>	<p>1.1.2 Support project planning, follow-up and coordination with the various ministry</p>								



<p><b>everyone and is safe and reliable</b></p> <ul style="list-style-type: none"> <li>Develop a communication plan for main initiatives undertaken by the ministry</li> </ul> <p><b>Target:</b></p> <ul style="list-style-type: none"> <li>Communication strategy developed and implemented for each programmatic area.</li> </ul> <p><b>1.3 Citizen inquiries addressed and complaints handled adequately through a Public Complaints and Information Hotline and inter-department communication system</b></p> <p><b>Baseline:</b> there exists no computerized call-in public complaints and information system</p> <p><b>Output Indicators:</b></p> <ul style="list-style-type: none"> <li>Establishment of a call-in centre for all public inquiries</li> <li>Ensure its computerization and linking to ministry's departments</li> </ul> <p><b>Targets:</b></p> <ul style="list-style-type: none"> <li>Hotline established, publicized, and operational</li> <li>Citizens' complaints received, classified, and addressed.</li> </ul>	<p><b>2013</b></p> <p>Communication strategy implemented for each programmatic area.</p> <p><b>2011</b></p> <p>Public inquiries hotline set up/ recruitment of IT staff</p> <p><b>2012</b></p> <p>Computerized links between departments set up</p> <p><b>2013</b></p> <p>Knowledge transfer to ministry staff</p>	<p>ministerial initiatives</p> <p><b>MOIM/ UNDP</b></p>	<p>ministerial initiatives</p> <p><b>Government GMS: 18,900 USD Donors GMS: 4200 USD</b></p> <p>Hotline desk and working space \$10,000.00 USD</p> <p>Online complaint mechanism (hotline SOP's, servers, web portal) \$100,000.00 USD</p> <p>1.3.2 Implement the installation of all hardware and networking with ministry departments</p> <p>1.3.3 Ensure recruitment and training of staff from within the ministry</p> <p>Operators training \$5,000.00 USD</p> <p>Miscellaneous \$5,000.00 USD Donors GMS: 8,400 USD</p> <p>IT Team Leader \$198,000.00 USD</p> <p>ICT Implementation Coordinator \$132,000.00 USD</p> <p>1.4.2 Recruit an IT Team (team</p>
<p><b>1.4 Efficiency and responsiveness enhanced, transaction costs and public servicing reduced, as well as administration transformed through the establishment of an Information Technology Unit and Information sharing network at the MOIM</b></p> <p><b>Baseline:</b> The ministry does not currently have an IT unit.</p> <p><b>Output Indicator:</b></p> <ul style="list-style-type: none"> <li>An assessment of needs is conducted</li> <li>Recruitment of qualified staff</li> </ul>	<p><b>2011</b></p> <p>IT support team set up and recruited / IT needs assessment carried out and procurement process begun</p> <p><b>2012</b></p> <p>Web interface communication</p>	<p><b>MOIM/ UNDP</b></p>	<p>1.4.1 An information technology assessment is conducted at MOIM to identify inter-departmental communication and technology needs and ways to strengthen e-government</p> <p><b>1.4.2 Recruit an IT Team (team</b></p>

<ul style="list-style-type: none"> <li>Equipment is procured</li> <li>Network is established</li> <li>Training is provided through the unit to the staff on a regular basis</li> </ul> <p><b>Target:</b></p> <ul style="list-style-type: none"> <li>User-friendly communication system established and operates efficiently.</li> </ul>	<p><b>2013</b></p> <p>Knowledge transferred to ministry staff</p>	<p>System set up</p> <p>leader and two assistants)</p> <p>1.4.3 Develop a system of communication that can service everyone and is safe and reliable and provides a web interface that is easy of access and that operates over a network that is secure, reduces the cost of transactions and of servicing the public</p> <p>1.4.4 Training capability is developed within the ministry to expand the work being currently done by OMSAR</p>	<p>ICT assistant \$99,000.00 USD</p> <p>IT needs analysis study \$10,000.00 USD</p> <p>Interdepartmental IT network \$250,000.00 USD</p> <p>IT training program \$30,000.00 USD</p> <p>Government GMS: 21,450 USD</p> <p>Donors GMS: 20,300</p>	<p>ICT assistant \$99,000.00 USD</p> <p>IT needs analysis study \$10,000.00 USD</p> <p>Interdepartmental IT network \$250,000.00 USD</p> <p>IT training program \$30,000.00 USD</p> <p>Government GMS: 21,450 USD</p> <p>Donors GMS: 20,300</p>
<p><b>1.5</b> The civil registry system improved through the upgrading of MOIM IT network and through linking it up with personal status offices across the regions, and modernizing the personal status administration for Palestinian refugees in Lebanon</p> <p><b>Baseline:</b> Current processes are slow and low level of automation and currently not linked-in electronically with personal status offices across the country.</p>	<p><b>2011</b></p> <p>RFP for upgrading the Palestinian Refugee Personal status completed / Review of linking 47 DGPS offices carried out/ assistance in fundraising underway</p>	<p><b>MOIM/ UNDP- Governance/ OMSAR</b></p> <p>1.5.1 Conduct a review of the process of digitizing the civil status registry in 9 of the 47 national centers</p> <p>1.5.2 Assist in fundraising for the procurement of the technology necessary to complete the automation of the civil status registry in all 47 national centers</p> <p>1.5.3 Support in establishing an intranet system that will provide for a shared network for the civil status registry office at the ministry and in the offices across the country</p>	<p>Training programme \$20,000.00 USD</p> <p>HR assessment study \$8,000.00 USD</p> <p>Current physical space assessment and plans for a new sight (Specs, layout, etc...)</p> <p>\$30,000.00 USD</p>	<p>Procure technology for</p>
<p><b>Output indicators:</b></p> <ol style="list-style-type: none"> <li>New processes are identified to enhance daily operations</li> <li>Civil Status Registry is automated with the most adequate technology</li> <li>A shared network is established between the civil status registry office at the ministry and in the offices across the country</li> </ol>	<p><b>2012</b></p> <p>New Palestinian refugee</p>			10

<p><b>Target:</b></p> <ul style="list-style-type: none"> <li>Efficacy and efficiency of the Civil Status Registry enhanced.</li> <li>Personal Status administration for Palestinian refugees in Lebanon is modernized</li> </ul>	<p>Personal status system set up/ Support to establishing intranet system rendered/ capacity of directorate in using the system enhanced</p> <p><b>2013</b></p> <p>Efficacy and efficiency of the Civil Status Registry enhanced</p>	<p>enable secure data entry and access based on well defined protocols</p> <p>1.5.4 Review the current HR structure and propose new charts with an assessment of the current physical location</p> <p>1.5.5 Develop a training module for civil status registry staff on the use of the shared network</p> <p>1.5.6 Support directory in building the capacity of staff on matters related to IT, Lebanese personal status law, human rights management and customer service</p> <p>1.5.7 Upgrade of Palestinian Refugees Personal Status administration system at the MOIM</p>	<p>Procure equipment that enable the upgrading the Palestinian Refugees Personal Status administration system at the MOIM</p> <p>\$435,000.00 USD</p> <p>Donors GMS: 36,610 USD</p>	<p>microfilms display \$30,000.00 USD</p>
<p><b>2-Policy Development Capacity increased at MOIM</b></p> <p>2.1 The electoral law reform efforts carried out by the ministry to introduce a new electoral law that meets international standards supported;</p> <p><b>Baseline:</b> Elections 2013 are likely to be run under a new electoral law that ought to be proposed by the cabinet within 18 months of its swearing in, the current system not meeting international standards in a number of areas</p>	<p><b>2011</b></p> <p>Support rendered to drafting of new law/ awareness raising campaign strategy developed and launched / draft</p>	<p><b>MOIM/ UNDP- Governance</b></p>	<p>2.1.1 Awareness campaign on the importance of the electoral reform process and ways it will be implemented and to seek stakeholders' input. Following the adoption of the reforms, implement a</p>	<p>Short term national experts \$20,000.00 USD Contractual services company for public awareness campaigns</p>

		(electoral reform, Elections law) \$220,000.00 USD	Nationwide consultation meetings on electoral law \$65,000.00 USD Needs assessment for Directorate of Elections at Ministry	public education campaign regarding the reforms and ways they will be implemented
		21.2 Nationwide consultations regarding the election law 2.1.3 Technical, logistical, staffing and financial support to the committee in charge of drafting, reviewing or amending the current law 2.1.4 Assessment study on the needs of the Directorate of Political Affairs and Refugees (DPAR) at the ministry 2.1.5 Assist the DPAR in key areas of electoral strengthening 2.1.6 Feasibility study on establishing an independent electoral body 2.1.7 Support the out-of-country voting process by implementing aspects related to the ministry of interior 2.1.8 Identify ways to enhance data sharing with the Civil Status Directorate the	21.2 Nationwide consultations regarding the election law 2.1.3 Technical, logistical, staffing and financial support to the committee in charge of drafting, reviewing or amending the current law 2.1.4 Assessment study on the needs of the Directorate of Political Affairs and Refugees (DPAR) at the ministry 2.1.5 Assist the DPAR in key areas of electoral strengthening 2.1.6 Feasibility study on establishing an independent electoral body 2.1.7 Support the out-of-country voting process by implementing aspects related to the ministry of interior 2.1.8 Identify ways to enhance data sharing with the Civil Status Directorate the	
<b>Output indicators:</b> • A national debate on election reform takes place • Stakeholders have a chance to comment on the new draft law • A majority of political parties, civil society organizations and the cabinet adopt the law. • The law is passed by parliament	<b>Targets:</b> • New law based on wide consultations passed by Parliament • 2013 Parliamentary Elections administered based on new law	<b>2012</b> Ongoing awareness raising campaigns/ needs assessment of DPAR carried out	<b>2013</b> Support to MOIM/ elections/ international assistance coordination carried out	law presented

			production of the voter list in light of the 2009 and 2010 process
	2.1.9 Coordinate international assistance for the electoral process		
2.2. The directorate of local administrations and councils supported in coordinating aid and capacity of municipalities developed	<p><b>2011</b> Activity coordinator recruited/ directorate structure assessment study carried out</p> <p><b>Baseline:</b> Current system lacks of a strategic direction and is centralized, leaving very little room for local councils to work autonomously. Municipalities and Union of Municipalities have weak capacity to deliver a good quality of services to their communities. Both the President of the republic and the Minister have highlighted the point that the coming phase will witness a reform process that focuses on decentralization.</p> <p><b>Output indicators:</b></p> <ul style="list-style-type: none"> <li>• International support to ministry on decentralization is well coordinated</li> <li>• Draft law adopted by parliament</li> <li>• Recruitment of a qualified area coordinator,</li> <li>• Directorate of Local Administrations and Councils restructured and capacity of staff developed.</li> <li>• At least 15 regional development strategies (at the Caza level) developed.</li> <li>• A national strategy for local development developed and adopted by the government.</li> <li>• Staff of at least 350 municipalities and union of municipalities, and 1,000 municipal council members, trained on local governance.</li> </ul> <p><b>Targets:</b></p> <ul style="list-style-type: none"> <li>• Coordination with international donors/agencies implemented</li> </ul>	<p><b>2.2.1 Coordinate international assistance for the decentralization law reform process</b></p> <p>[2.2.2 Restructuring the Directorate of Local Administrations and Councils.</p> <p>2.2.3 Assessment of the current structure and propositions of a new structure/ organigram of the Directorate of Local Administrations and Councils, and capacity development of the staff.</p> <p>2.2.4 Develop strategies for regional development at the Caza level, based on an assessment entailing a data review and a participative approach.</p> <p>2.2.5 Develop a national strategy for local development to be adopted by the Government.</p>	<p>Human Rights and Local Councils Activity Officer</p> <p>\$112,000.00 USD</p> <p>Miscellaneous \$10,000.00 USD</p> <p>Government GMS: 5,600USD Donors GMS: 7000 USD</p>

- Directorate of Local Administrations and Councils' structure and capacity assessed and developed
- National and regional strategic plans developed and implemented
- Capacities of municipal staff and council members developed

				2.2.6 Implement a national capacity development programme for municipalities.] *
2.3 Road safety promoted in order to curb the rate of accidents and improve citizens' everyday movements and quality of life	2011 Staff recruited/ Traffic master plan RFP developed	MOIM/UNDP Governance	2.3.1 Awareness campaign on public behaviour when it comes to traffic	Environmental safety / Civil Defence and Road Safety Activity Officer \$112,000.00 USD
<b>Baseline:</b> Road safety remains a serious issue in Lebanon despite several initiatives to curb accidents and the need to address road safety and traffic management is a dire need to facilitate the everyday life of citizens.			2.3.2 Technical, logistical, and staffing support to fundraise for the procurement of needed equipment (Motorbikes, Speed Radars, Alcohol Detectors- Tow Trucks- Patrol cars)	Public Awareness Campaign \$100,000.00 USD
<b>Output indicators:</b> <ul style="list-style-type: none"> <li>• Road safety policy making is enhanced</li> <li>• New processes are identified to enhance traffic management</li> <li>• Partnership with Civil Society set up to engage to lobby for traffic and road safety law reforms</li> </ul>	2012 Support to traffic commission rendered		2.3.3 Capacity of senior traffic management administration enhanced	Part time traffic management specialists \$40,000.00 USD
<b>Target:</b> <ul style="list-style-type: none"> <li>• Road safety and traffic management measures revised, implemented and enhanced in coordination with all stakeholders</li> </ul>	2013 Traffic master plan steering committee developed / new traffic law passed		2.3.4 Develop the detailed request for proposal for a traffic master plan	Sponsored visits for senior members of traffic administration to seminars abroad \$50,000.00 USD
			2.3.5 Establish and manage a steering committee to coordinate among key institutions on the development of the master plan and later its implementation	Short term legal expert: \$40,000

\* Activities (2.2.2-2.2.6) will be implemented in cooperation with the Social and Local Development Programme, which will provide funding for the implementation of the highlighted activities.

	(traffic Commission and traffic code law activities)	Short term management and process reengineering specialist \$60,000 (traffic commission and traffic circulation directorate activities)	Short term expert for Master Plan request for proposal \$20,000.00 USD	Equipments and tools for the traffic circulation directorate \$50,000.00 USD (IT software and hardware, support in GIS and other monitoring equipments)	Short Term Activity Support (activity coordinator and
	2.3.6 Reorganisation and system reengineering of the traffic commission				
	2.3.7 Traffic commission laws and regulations reviewed				
	2.3.8 Institutional support and capacity building for road safety and control				
	2.3.9 Assist in rendering the traffic law a user-friendly code for the public				
	2.3.10 Mainstream and disseminate the traffic code law to the public				

				activity assistant) USD Government GMS: 5,600 USD Donors GMS: 32,200 USD
				Generic training program \$20,000.00 USD
				Production of training guide and manual \$10,000.00 USD
				Procure laptops and IT shared network system \$90,000.00 USD
				S&R, Fire Fighting, TOT and maritime rescue Trainings \$ 300,000.00
				Search and rescue equipments (4 lots) \$600,000.00
				Maritime search and rescue equipments and vessels
<b>2.4 Sustainable development promoted and a better environmental safety policy enhanced through the enforcement of environmental safety laws implementation.</b>	<b>MOIM/ UNDP-E&amp;E</b>	<b>2.4.1 Training capability is developed within the civil defence directorate on operation room management</b>	<b>2011</b> Capacity building components delivered	
<b>Baseline:</b> Additional support for civil defence and promotion of sound policies and initiatives is needed		<b>2.4.2 Establish a mobile IT shared network for civil defence centers in Lebanon</b>	<b>2012</b> Procurement of machines underway, training delivered and SOPs developed	
		<b>2.4.3 Procure the technology needed to enable the use of the shared network</b>	<b>2013</b> SOPs in use and training expanded and institutionalized, efficiency and efficacy of civil defence centres enhances	
		<b>2.4.4 Training on Search and rescue, fire fighting and first aid continued</b>		
		<b>2.4.5 Procurement of additional lots of search and rescue equipment</b>		
		<b>2.4.5 Training on maritime search and rescue provided</b>		
		<b>2.4.5 Procure maritime search and rescue equipment and</b>		

	vessels	\$400,000.00	
	2.4.6 Institutional support in equipment SOP (inventory maintenance security and safety)	Short term expert for equipment SOP \$15,000.00	
	2.4.7 Support in establishing a coordination system and procedures with army	Short term Legal expert for MOU \$ 5000.00	
	2.4.8 Increase the implementation capacity in the framework of environmental safety strategy and legislation.*	Donors GMS 100,800 USD	
<b>3 Inclusive Participation and Human Rights Enhanced</b>			
3.1 Human rights within the work of personal status administration and security force mainstreamed as well as human rights legal gaps in ministry's procedures identified.	2011 Human rights legal gaps identified	MOIM/ UNDP- Governance/ OHCHR	3.1.1 Provide logistical support and training for the ISF, Airport Police, and Security General on human rights laws and regulation
<b>Baseline:</b> Human rights remain a serious issue in Lebanon despite several initiatives to enhance it and the need to address legal and administrative gaps on matters related to human rights is urgently needed.	2012 Human rights training programme set up		3.1.2 Human Rights training manual and user booklets are produced
<b>Output indicators:</b>	2013 Human rights capacity of relevant personnel developed		3.1.3 Identification of human rights legal gaps within the Lebanese law and suggest amendments

\* This activity will be implemented in cooperation with the Energy and Environment Programme, which will provide funding for implementation of the highlighted activity.

<b>Targets:</b> <ul style="list-style-type: none"> <li>• Human Rights Capacity of relevant personnel developed</li> <li>• Human Rights legal framework addressed</li> <li>• New human rights unit capacity built</li> </ul>			3.1.4 Support to the new human rights unit at MOIM provided	Technical support to human rights unit at MOIM 150,000.00 USD Donors GMS: 21,700 USD
3.3 Civil society's participation in policy making and political reform enhanced	<b>2011</b> Communication routes with civil society enhanced	<b>MOIM/ UNDP- Governance</b>	3.3.1 Create opportunities for civil society organizations to present their ideas about reform and to comment on the proposed laws in various areas	Contractual agreement with NGOs \$150,000.00 USD
<b>Baseline:</b> Civil society organizations are not actively engaged in political reform cooperate in a limited way cooperation is and work on political reform is relatively limited.	<b>2012</b> Support to civil society rendered		3.3.2 Support civil society efforts to inform citizens about the reform processes	Miscellaneous \$10,000.00 USD
<b>Output indicators:</b> <ul style="list-style-type: none"> <li>• Key civil society organizations collaborate in areas of political reform</li> <li>• Key civil society organizations engage in public education about electoral reform and decentralizations</li> <li>• Civil society organizations lobby political leaders for reform</li> </ul>	<b>2013</b> Reform laws passed		3.3.3 Support civil society's efforts to ensure the passage of the laws through building partnerships with the MOIM	Publications \$10,000.00 USD Donors GMS: 11,900 USD
<b>Target:</b> <ul style="list-style-type: none"> <li>• Participative process with Civil Society implemented and opportunities created</li> </ul>				
Government GMS (5%)			119,950	
Donors GMS (7%)			271,740	
<b>TOTAL Project Cost for Three Years</b>			<b>6,672,690</b>	

**Annual Work Plan Budget Sheet**  
**Year 2011**

EXPECTED OUTPUTS And baseline, associated indicators and annual targets	List activity results and associated actions	PLANNED ACTIVITIES						RESPONSIBLE PARTY	Funding Source	Budget Description	PLANNED BUDGET Amount
		Q1	Q2	Q3	Q4	TIMEFRAME					
<b>Output 1:</b> Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented	<b>Actions:</b> - Identifying key areas of program support and outline experts profiles needed. - Coordinate and ensure smooth communications between the donor community and the ministry. - Develop a communication strategy for each key programmatic area. - Develop the ministry's capabilities to reach out to the public.								71400- Contractual Services-Individual		725,000
<b>Baseline:</b> - MOIM project implementation capability and donor coordination capacity needs enhancement. - there exists no institutionalized external/internal communication unit at the ministry - there exists no computerized call-in public complaints and information system - The ministry does not currently have an IT unit - Outdated processes need automation and electronic links should be established between the MOIM and the personal status offices.	<b>Indicators:</b> - An assessment of needs is conducted - Recruitment of qualified staff - Equipment is procured - Network is established - Training is provided through the unit to the staff on a regular basis - New processes to enhance daily operations are identified and implemented. - Automation of the Civil Status Registry at the ministry and establishing a shared network between to link it with the personal status offices across the country. - Personal Status administration for Palestinian refugees in Lebanon is modernized								75100- Facilities & Administration (Gvt)		36,250
									71600-Travel		7,000
									72200-Equipment and Furniture		175,000
									72400-Communic & Audio Visual Equip		4,000
									74500- Miscellaneous Expenses- Training Fees		15,000
									72100- Contractual Services- Companies		120,000
									74500- Miscellaneous Expenses		5,000
									75100-Facilities & Administration		22,820



<b>Output 3: Inclusive Participation and Human Rights Enhanced</b>	<b>Baseline:</b>	- Develop a training module for civil status registry staff on the use of the shared network and on matters related to IT, Lebanese personal status law, human rights management and customer service						
	<b>Indicators:</b>	- Provide logistical support and training for the ISF, Airport Police, and Security General on human rights laws and regulation						
		- Security forces are made more aware of Human Rights laws. Legal gaps are addressed and a proposed law is put forward	- Production of a Human Rights training manual and user booklets	UNDP and MOIM	74200-Audio Visual & Print Production Costs	20,000		
		- Key civil society organizations engage in public education and lobby for political reform.	- Identification of legal gaps within the Lebanese law and suggest amendments		72605-Agreements	NGOs 50,000		
	<b>Targets:</b>		- Create opportunities for civil society organizations to engage more in the reform process by commenting on the proposed laws, informing citizens about the reform processes and ensuring the passage of the laws through partnerships with MOIM.		75100-Facilities Administration	& 8,820		
		- Human rights legal gaps identified						
		- Communication routes with civil society enhanced						
		- Capacity of new human rights unit at MOIM built						
								2,319,456

EXPECTED OUTPUTS And baseline, associated indicators and annual targets		PLANNED ACTIVITIES List activity results and associated actions		TIMEFRAME				RESPONSIBLE PARTY		Funding Source	PLANNED BUDGET	
				Q1	Q2	Q3	Q4			Budget Description	Amount	
<b>Output 1:</b> Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented										71400- Contractual Services- Individuals	725,000	
<b>Baseline:</b>										75100- Facilities and Administration	36,250	
<ul style="list-style-type: none"> <li>* MOIM project implementation capability and donor coordination capacity needs enhancement.</li> <li>* there exists no institutionalized external/internal communication unit at the ministry</li> <li>* there exists no computerized call-in public complaints and information system</li> <li>* The ministry does not currently have an IT unit.</li> <li>* Outdated processes need automation and electronic links should be established between the MOIM and the personal status offices.</li> </ul>		<p><i>Actions:</i></p> <ul style="list-style-type: none"> <li>- Identifying key areas of program support and outline experts profiles needed.</li> <li>- Coordinate and ensure smooth communications between the donor community and the ministry.</li> <li>- Develop a communication strategy for each key programmatic area.</li> <li>- Develop the ministry's capabilities to reach out to the public.</li> <li>- Launch a tender for a computerized public complaints and hotline system</li> <li>- conduct an information technology assessment to identify its communication and technological needs.</li> <li>- Develop a communication system that is both secure and reliable</li> <li>- Training capability is developed within the ministry to expand the work being currently done by OMSAR</li> <li>- Conduct a review of the process of digitizing the civil status registry in 9 national centres.</li> <li>- Assist in fundraising for the procurement of the technology necessary to complete the automation of the civil status registry in all 47 national centres.</li> <li>- Establish an intranet system that will provide for a shared network for the civil status registry offices that will enable secure data entry and access based on well defined protocols.</li> <li>- Review the current HR structure and propose new charts with an assessment of the current physical location</li> <li>- Upgrade of Palestinian Refugees Personal Status administration system at the MOIM</li> </ul>										
<i>Indicators:</i>												
<ol style="list-style-type: none"> <li>1) An assessment of needs is conducted</li> <li>2) Recruitment of qualified staff</li> <li>3) Equipment is procured</li> <li>4) Network is established</li> <li>5) Training is provided through the unit to the staff on a regular basis</li> <li>6) New processes to enhance daily operations are identified and implemented</li> <li>7) Automation of the Civil Status Registry at the ministry and establishing a shared network between to link it with the personal status offices across the country</li> <li>8) Personal Status administration for Palestinian refugees in Lebanon is modernized</li> </ol>				x	x	x	x	UNDP MOIM	&			
<i>Targets:</i>												
<ul style="list-style-type: none"> <li>* Ongoing donor coordination/implementation of MOIM Master Plan</li> <li>* Communication SOPs revised</li> <li>* Communication strategy implemented for each programmatic area</li> <li>* Computerized links between departments set-up</li> <li>* Web interface communication system set-up</li> <li>* Support to establishing Intranet System</li> <li>* Enhanced/capacity of directorate in using the system enhanced</li> <li>* New Palestinian refugee personal status system set up</li> </ul>												

Output 2: Policy Development Capacity increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>Elections 2013 are likely to be run under a new electoral law and the current system does not meet international standards in a number of areas. It is highly centralized and leaves very little room for local councils to work autonomously.</li><li>Road safety and traffic management is a dire need to facilitate the everyday life of citizens.</li><li>Support for civil defense and promotion of sound environmental safety policies and initiatives are needed.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A national debate on election reform takes place and the cabinet adopts the law.</li><li>2) The law is passed by parliament.</li><li>The support to ministry on decentralization is well coordinated</li><li>Draft law for reform is adopted by the parliament.</li><li>Recruitment of a qualified area coordinator</li><li>Road safety policy making is enhanced and new processes are identified to enhance traffic management.</li><li>Civil Society engaged to lobby for traffic and road safety law reforms.</li><li>Civil defense centers linked together through a shared IT network and the operation room staff are qualified</li><li>Environmental safety issues are addressed especially (fire fighting)</li></ol>	- Launch two media campaigns one to raise awareness on the importance of the electoral reform process and the second to adopt the reforms and ways they will be implemented. - Providing support to the committee in charge of drafting, reviewing and amending the current electoral law - Assessment study on the needs of the Directorate of Political Affairs and Refugees (DPAR) and providing support in key areas of electoral strengthening. - Feasibility study on establishing an independent electoral body. - Identify ways to enhance data sharing with the Civil Status Directorate and the production of the voter list. - Coordinate international assistance for the electoral process and the decentralization of the law reform process. - Develop capacity and training program responsible party UNDP-Social in-kind)	71400- Contractual Services- Individuals	74 666.66
			- Awareness campaign on public behaviour when it comes to traffic - Capacity Development of senior traffic management administration - Capacity development of the civil defence directorate - Establish a mobile IT shared network for civil defence centres in Lebanon and procurement of needed equipment		
Output 3: Civil Defense Sectoral Initiatives Increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear policy or strategy for civil defense.</li><li>There is no clear mandate for the civil defense directorate.</li><li>There is no clear budget allocated for civil defense.</li><li>There is no clear communication strategy for civil defense.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear policy and strategy for civil defense is developed.</li><li>2) A clear mandate is given to the civil defense directorate.</li><li>3) A clear budget is allocated for civil defense.</li><li>4) A clear communication strategy for civil defense is developed.</li></ol>	- Develop a clear policy and strategy for civil defense. - Develop a clear mandate for the civil defense directorate. - Develop a clear budget for civil defense. - Develop a clear communication strategy for civil defense.	75100- Facilities and Administration	3,733.33
			- Develop a clear policy and strategy for civil defense. - Develop a clear mandate for the civil defense directorate. - Develop a clear budget for civil defense. - Develop a clear communication strategy for civil defense.		
Output 4: Traffic Management Sectoral Initiatives Increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear policy or strategy for traffic management.</li><li>There is no clear mandate for the traffic management directorate.</li><li>There is no clear budget allocated for traffic management.</li><li>There is no clear communication strategy for traffic management.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear policy and strategy for traffic management is developed.</li><li>2) A clear mandate is given to the traffic management directorate.</li><li>3) A clear budget is allocated for traffic management.</li><li>4) A clear communication strategy for traffic management is developed.</li></ol>	- Develop a clear policy and strategy for traffic management. - Develop a clear mandate for the traffic management directorate. - Develop a clear budget for traffic management. - Develop a clear communication strategy for traffic management.	75100- Facilities and Administration	100,000
			- Develop a clear policy and strategy for traffic management. - Develop a clear mandate for the traffic management directorate. - Develop a clear budget for traffic management. - Develop a clear communication strategy for traffic management.		
Output 5: Local Government Sectoral Initiatives Increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear policy or strategy for local government.</li><li>There is no clear mandate for the local government directorate.</li><li>There is no clear budget allocated for local government.</li><li>There is no clear communication strategy for local government.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear policy and strategy for local government is developed.</li><li>2) A clear mandate is given to the local government directorate.</li><li>3) A clear budget is allocated for local government.</li><li>4) A clear communication strategy for local government is developed.</li></ol>	- Develop a clear policy and strategy for local government. - Develop a clear mandate for the local government directorate. - Develop a clear budget for local government. - Develop a clear communication strategy for local government.	75100- Facilities and Administration	15,000
			- Develop a clear policy and strategy for local government. - Develop a clear mandate for the local government directorate. - Develop a clear budget for local government. - Develop a clear communication strategy for local government.		
Output 6: IT Sectoral Initiatives Increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear policy or strategy for IT.</li><li>There is no clear mandate for the IT directorate.</li><li>There is no clear budget allocated for IT.</li><li>There is no clear communication strategy for IT.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear policy and strategy for IT is developed.</li><li>2) A clear mandate is given to the IT directorate.</li><li>3) A clear budget is allocated for IT.</li><li>4) A clear communication strategy for IT is developed.</li></ol>	- Develop a clear policy and strategy for IT. - Develop a clear mandate for the IT directorate. - Develop a clear budget for IT. - Develop a clear communication strategy for IT.	75100- Facilities and Administration	20,000
			- Develop a clear policy and strategy for IT. - Develop a clear mandate for the IT directorate. - Develop a clear budget for IT. - Develop a clear communication strategy for IT.		
Output 7: UNDP-MOIM Partnership Increased at MOIM	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear partnership between UNDP and MOIM.</li><li>There is no clear communication strategy for the partnership.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear partnership between UNDP and MOIM is developed.</li><li>2) A clear communication strategy for the partnership is developed.</li></ol>	- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.	75100- Facilities and Administration	290,000
			- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.		
Output 8: UNDP-MOIM Partnership Increased at UNDP	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear partnership between UNDP and MOIM.</li><li>There is no clear communication strategy for the partnership.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear partnership between UNDP and MOIM is developed.</li><li>2) A clear communication strategy for the partnership is developed.</li></ol>	- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.	75100- Facilities and Administration	350,000
			- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.		
Output 9: UNDP-MOIM Partnership Increased at UNDP	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear partnership between UNDP and MOIM.</li><li>There is no clear communication strategy for the partnership.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear partnership between UNDP and MOIM is developed.</li><li>2) A clear communication strategy for the partnership is developed.</li></ol>	- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.	75100- Facilities and Administration	30,000
			- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.		
Output 10: UNDP-MOIM Partnership Increased at UNDP	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear partnership between UNDP and MOIM.</li><li>There is no clear communication strategy for the partnership.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear partnership between UNDP and MOIM is developed.</li><li>2) A clear communication strategy for the partnership is developed.</li></ol>	- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.	75100- Facilities and Administration	6,000
			- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.		
Output 11: UNDP-MOIM Partnership Increased at UNDP	<b>Baseline:</b> <ul style="list-style-type: none"><li>There is no clear partnership between UNDP and MOIM.</li><li>There is no clear communication strategy for the partnership.</li></ul>	<b>Indicators:</b> <ol style="list-style-type: none"><li>1) A clear partnership between UNDP and MOIM is developed.</li><li>2) A clear communication strategy for the partnership is developed.</li></ol>	- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.	75100- Facilities and Administration	56,770
			- Develop a clear partnership between UNDP and MOIM. - Develop a clear communication strategy for the partnership.		



## YEAR 2013

EXPECTED OUTPUTS And baseline, associated indicators and annual targets	PLANNED ACTIVITIES List activity results and associated actions	TIMEFRAME				PLANNED BUDGET		
		Q 1	Q 2	Q 3	Q 4	RESPONSIBLE PARTY	Funding Source	Budget Description
<b>Output 1:</b> Institutional capacity enhanced and viable measures for the MOIM Master Plan developed and implemented	<b>Actions :</b> <ul style="list-style-type: none"> <li>- Identifying key areas of program support and outline experts profiles needed.</li> <li>- Coordinate and ensure smooth communications between the donor community and the ministry</li> <li>- Develop a communication strategy for each key programmatic area.</li> <li>- Develop the ministry's capabilities to reach out to the public.</li> <li>- Launch a tender for a computerized public complaints and hotline system</li> <li>- conduct an information technology assessment to identify its communication and technological needs.</li> <li>- Develop a communication system that is both secure and reliable.</li> <li>- Training capability is developed within the ministry to expand the work being currently done by OMSAR</li> </ul> <b>Baseline:</b> <ul style="list-style-type: none"> <li>* MOM project implementation capability and donor coordination capacity needs enhancement.</li> <li>* there exists no institutionalized external/internal communication unit at the ministry</li> <li>* there exists no computerized call-in public complaints and information system</li> <li>* The ministry does not currently have an IT unit.</li> <li>* Outdated processes need automation and electronic links should be established between the MOIM and the personal status offices.</li> </ul> <b>Indicators:</b> <ol style="list-style-type: none"> <li>1) An assessment of needs is conducted</li> <li>2) Recruitment of qualified staff</li> <li>3) Equipment is procured</li> <li>4) Network is established</li> <li>5) Training is provided through the unit to the staff on a regular basis</li> <li>6) New processes to enhance daily operations are identified and implemented.</li> <li>7) Automation of the Civil Status Registry at the ministry and establishing a shared network between to link it with the personal status offices across the country.</li> <li>8) Personal Status administration for Palestinian refugees in Lebanon is modernized</li> </ol> <b>Targets:</b> <ul style="list-style-type: none"> <li>* Ongoing donor coordination</li> <li>/Implementation of MOIM Master Plan/Elections support provided</li> <li>* Communication strategy implemented for each programmatic area</li> <li>* Knowledge transfer to Ministry staff</li> <li>* Efficacy and efficiency of the Civil Status Registry enhanced</li> </ul>							

<b>Output 2: Policy Development Capacity increased at MoIM</b>	<p><b>Baseline:</b></p> <ul style="list-style-type: none"> <li>Elections 2013 are likely to be run under a new electoral law and the current system does not meet international standards in a number of areas. It is highly centralized and leaves very little room for local councils to work autonomously.</li> <li>Road safety and traffic management is a dire need to facilitate the everyday life of citizens.</li> <li>Support for civil defense and promotion of sound environmental safety policies and initiatives are needed.</li> </ul>	- Launch two media campaigns one to raise awareness on the importance of the electoral reform process and the second to adopt the reforms and ways they will be implemented.				
		<ul style="list-style-type: none"> <li>Providing support to the committee in charge of drafting, reviewing and amending the current electoral law</li> <li>Assessment study on the needs of the Directorate of Political Affairs and Refugees (DPAR) and providing support in key areas of electoral strengthening.</li> <li>Feasibility study on establishing an independent electoral body.</li> </ul>				
	<b>Indicators:</b>					
	1) A national debate on election reform takes place and the cabinet adopts the law.	- Identify ways to enhance data sharing with the Civil Status Directorate and the production of the voter list.	x	x	UNDP & MOIM	
	2) The law is passed by parliament	- Coordinate international assistance for the electoral process and the decentralization of the law reform process.	x	x		
	3) The support to ministry on decentralization is well coordinated					
	4) Draft law for reform is adopted by the parliament.					
	5) Recruitment of a qualified area coordinator	- Develop capacity and training program responsible party UNDP-Social in-kind)				
	6) Road safety policy making is enhanced and new processes are identified to enhance traffic management.	- Awareness campaign on public behaviour when it comes to traffic				
	7) Civil Society engaged to lobby for traffic and road safety law reforms.	- Capacity Development of senior traffic management administration.				
	8) Civil defense centers linked together through a shared IT network and the operation room staff are qualified					
	9) Environmental safety issues are addressed especially (fire fighting)					
	<b>Targets:</b>					
	<ul style="list-style-type: none"> <li>Support to MoIM /international assistance coordination carried out</li> <li>National strategy for local development adopted by government/national capacity</li> </ul>					
		- Establish a mobile IT shared network for civil defense centres in Lebanon and procurement of needed equipment.				



## • Management Arrangements

The Ministry of Interior and Municipalities is designated as the National Executing Agency for this project. The Executing Agency will be responsible for managing the project and will provide overall support to enable it to achieve its intended outputs and results. The Executing Agency will be accountable to UNDP for all resources allocated by the latter, whether their source is UNDP or from government cost sharing. This accountability calls for very concrete capacities in the administrative, technical and financial spheres.

The UNDP National Execution modality will prevail, with the support of the UNDP country office. In addition to regular technical backstopping and monitoring activities regularly provided, the UNDP Country Office shall provide the Executing Agency with support services for the execution of the programme. This will ensure that technical and substantive expertise is available to the programme coordination, recruitment and contracting. (See Annex 1: Standard Letter of Agreement between UNDP and the Government for the Provision of Support Services).

Services shall be provided in accordance with UNDP procedures, rules and regulations. The Government, through its designated executing agency, shall retain overall responsibility for the execution of the project and shall be responsible for and bound by any contracts signed by the UNDP Resident Representative, on behalf of the Executing Agency and upon its request for the procurement of goods and services and / or recruitment of personnel for the programme. Costs incurred by the UNDP Country Office for providing the above described support services will be partly recovered from programme budget.

A Project Board will be established to provide technical support, share relevant information, and review progress. The Project Board will comprise; (i) Executive: a representative of UNDP providing in particular technical guidance to the project and secretariat services; (ii) Senior Supplier: a representative of the MOIM; (iii) Senior Beneficiaries: representatives of the administration at the MOIM. Additional partners/stakeholders can be invited as Observers to share relevant information as and when required. The Project Board, which will meet at least twice a year and will be reviewing annual work plans and budget

### Project Management

A project Manager who is a chief technical specialist (CTS) will be appointed by UNDP following a competitive and transparent recruitment process. The Project Manager will work under the direct supervision of the Minister of Interior and Municipalities. The Project Manager will be responsible for day-to-day management and decision making for the project. S/he will also be responsible for planning, budgeting and managing project activities; facilitating support services from UNDP country office; training and mentoring national staff; oversight, guidance and insuring technical quality of short-term consultants; to prepare and provide the mandatory reports on project progress and achievements, and financial management; and for early flagging of events and changes in the environment which can effect project implementation and delivery and for providing suggestions for problem solving. To support project implementation, Project Staff will be recruited by the project taking into consideration the existing staff especially if they hold similar Terms of reference.

Experienced staff in areas relating to law, human rights, road safety, elections, IT, environmental safety and sustainability, communication, and project management will be recruited as to address and implement the activities mentioned above.

MOIM and UNDP will also designate the governance Programme Manager to provide objective and independent project oversight and monitoring functions, as well as facilitate relations with other UNDP programmes and cost sharing donors.

For this integrated programme UNDP representatives will include other programme managers (Social and Environment) where applicable to the specific outputs. Also, the French Embassy and civil defence will participate in the project board meetings that are relevant to the Civil Defence and road safety.

**Project Office:** The project office will be located at the premises of the MOIM.

**Sustainability:** The project will be implemented with a view to achieving sustainable improved institutional capacity and permanent beneficial effects on the Ministry of Interior and Municipalities system, present and future. At the end of the project, it is expected that the independence, financial autonomy and human capacity of the MOIM will have been reinforced to allow it to better perform its mandate with no or minimal external support.

In accordance with the decision and directives of UNDP's Executive Board reflected in its policy on cost recovery, the contribution shall be subject to cost recovery by UNDP for two distinct cost categories related to the provision of support services, namely UNDP General Management Support (GMS) and UNDP Implementation Support Services (ISS).

GMS is recovered with a flat rate of 5% for contribution from government of Lebanon funds and 7% for contribution from other donors. GMS cover the following services:

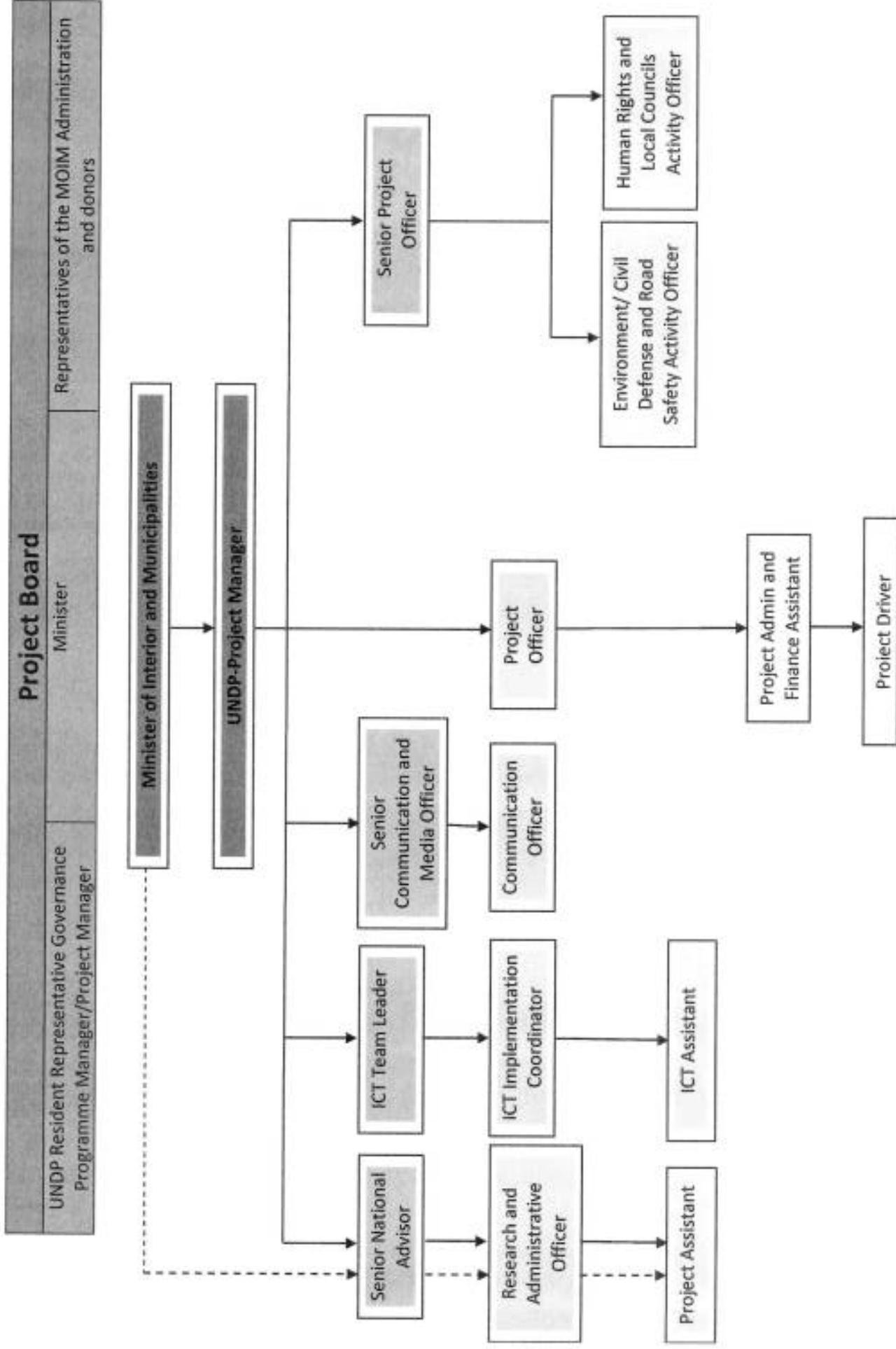
- Project identification, formulation, and appraisal
- Determination of execution modality and local capacity assessment
- Briefing and de-briefing of project staff and consultants
- General oversight and monitoring, including participation in project reviews
- Receipt, allocation and reporting to the donors and financial resources
- Thematic and technical backstopping through Bureaus
- Systems, IT infrastructure, branding, knowledge transfer

UNDP direct cost incurred for Implementation Support Services (ISS), as long as they are unequivocally linked to the specific project, are built into the project budget against a relevant budget line and, in case of clearly identifiable transactional services, charged to the project according to standard services rates. ISS includes the following services:

- Payments, disbursements and other financial transactions
- Recruitment of staff, project personnel, and consultants
- Procurement of services and equipment, including disposal
- Organization of training activities conferences, and workshops, including fellowships
- Travel authorization, visa requests, ticketing, and travel arrangements
- Shipment, custom clearance, vehicle registration, and accreditation

## Organizational Chart

### Project Organization Structure



- **Monitoring Framework and Evaluation**

In accordance with the programming policies and procedures outlined in the UNDP User Guide, the project will be monitored through the following:

Within the annual cycle

- On a quarterly basis, a quality assessment shall record progress towards the completion of key results, based on quality criteria and methods captured in the Quality Management table below.
- An Issue Log shall be activated in Atlas and updated by the Project Manager to facilitate tracking and resolution of potential problems or requests for change.
- Based on the initial risk analysis submitted (see annex 1), a risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation.
- Based on the above information recorded in Atlas, a Quarterly Progress Reports (QPR) shall be submitted by the Project Manager to the Project Board through Project Assurance, using the standard report format available in the Executive Snapshot.
- a project Lesson-learned log shall be activated
- and regularly updated to ensure on-going learning and adaptation within the organization, and to facilitate the preparation of the Lessons-learned Report at the end of the project
- a Monitoring Schedule Plan shall be activated in Atlas and updated to track key management actions/events

Annually

- **Annual Review Report.** An Annual Review Report shall be prepared by the Project Manager and shared with the Project Board and the Outcome Board. As minimum requirement, the Annual Review Report shall consist of the Atlas standard format for the QPR covering the whole year with updated information for each above element of the QPR as well as a summary of results achieved against pre-defined annual targets at the output level.
- **Annual Project Review.** Based on the above report, an annual project review shall be conducted during the fourth quarter of the year or soon after, to assess the performance of the project and appraise the Annual Work Plan (AWP) for the following year. In the last year, this review will be a final assessment. This review is driven by the Project Board and may involve other stakeholders as required. It shall focus on the extent to which progress is being made towards outputs, and that these remain aligned to appropriate outcomes.

*In case a project evaluation is required, please indicate the justification and proposed timing for the evaluation. A project evaluation is required only when mandated by partnership protocols such as GEF. However, a project evaluation may be required due to the complexity or innovative aspects of the project.*

## Quality Management for Project Activity Results

<b>OUTPUT 1: Institutional capacity enhanced and viable measures for the MOIM Master Plan implemented</b>		
<b>Activity Result 1 (Atlas Activity ID)</b>	Project implementation and donor coordination capacity enhanced through enhanced through expert support to the ministry	Start Date: End Date:
<b>Purpose</b>	Expert support is available to support MOIM on donor coordination	
<b>Description</b>	Key areas of support and relevant staff will be identified; project planning and coordination within different departments of the ministry will take place; Maintain regular coordination with donors.	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification: what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Recruitment of staff	Number of recruited staff and departments they cover	
<b>Activity Result 2 (Atlas Activity ID)</b>	The ministry's capabilities in reaching out to the public and engaging citizens in the processes underway developed, as well as proper internal communication and feedback mechanism on ministerial initiatives ensured through the establishment of a Communication Department at the Ministry	Start Date: End Date:
<b>Purpose</b>	Ensure proper internal and external communication to ensure internal ownership as well as engagement of citizens	
<b>Description</b>	Develop a communication strategy and internal capacities to implement the strategy	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification: what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Establish an efficient communication strategy at the MOIM	Number of recruited staff and skills developed	
Implementation of the communication strategy	Progress reports and internal and external feedback to strategy,	
<b>Activity Result 3 (Atlas Activity ID)</b>	Citizens inquiries addressed and complaints handled adequately through a Public Complaints and Information Hotline and inter-department communication system	Start Date: End Date:
<b>Purpose</b>	Ensure access to information and accountability towards citizens.	
<b>Description</b>	Establish a hotline and document complaints/inquiries	

<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification, what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Received complaints/inquiries	Establish a database to track number and content of inquiries/complaints	
Responses provided to Lebanese citizens	Track the follow-up with Lebanese citizens and record the number of answered inquiries	

<b>Activity Result 4</b> <b>(Atlas Activity ID)</b>	Efficiency and responsiveness enhanced, transaction costs and public servicing reduced, as well as administration transformed through the establishment of an Information Technology Unit and Information Sharing network at MOIM	Start Date: End Date:
<b>Purpose</b>	Ensure an efficient and effective delivery of services through IT and the automation of processes	
<b>Description</b>	Conduct an assessment of the needs of the MOIM in terms of IT and equip the newly established department and train staff across departments	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification, what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Purchased equipment	Assets' inventory	
Recruited Staff	Number of staff recruited for the ID department	
Trainings	Number of staff trained and training Material	

<b>OUTPUT 2: Policy Development Capacity increased at MOIM</b>		
<b>Activity Result 1</b> <b>(Atlas Activity ID)</b>	The electoral law reform efforts carried out by the ministry to introduce a new electoral law that meets international standards supported	Start Date: End Date:
<b>Purpose</b>	Promote and pass further electoral reforms to be implemented in the framework of the 2013 elections	
<b>Description</b>	Through wide consultation processes suggest a new electoral law to be lobbied for and develop capacities to implement reforms	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification, what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Evaluate the different phases leading to the passage of the Law by the Parliament	Progress Reports	

<b>Activity Result 2</b>	The directorate of local administrations and	Start Date: End Date:
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(Atlas Activity ID)	councils supported in coordinating aid and capacity of municipalities developed	
Purpose	Coordinate the process towards the adoption of a decentralization law through lobbying and capacity building	
Description	Lead a coordination process with stakeholders and implement a capacity building program	
Quality Criteria <i>how/with what indicators the quality of the activity result will be measured?</i>	Quality Method <i>Means of verification. what method will be used to determine if quality criteria has been met?</i>	Date of Assessment <i>When will the assessment of quality be performed?</i>
Evaluate the different phases leading to the passage of the Law by the Parliament	Progress Reports	
Trainings	Number of individuals targeted by the training programs and quality of training program	

Activity Result 3 (Atlas Activity ID)	Road safety promoted in order to curb the rate of accidents and improve citizens' everyday movements and quality of life	Start Date: End Date:
Purpose	Improving the quality of life of Lebanese citizens	
Description	Use awareness raising and capacity building tools in order to promote and maintain road safety	
Quality Criteria <i>how/with what indicators the quality of the activity result will be measured?</i>	Quality Method <i>Means of verification. what method will be used to determine if quality criteria has been met?</i>	Date of Assessment <i>When will the assessment of quality be performed?</i>
Responsiveness of Lebanese citizens to road safety campaigns/ Data on road safety implementation	Number of infractions/breaches of road safety code/number of registered road accidents	
Trainings	Number of officials trained and impact of trainings	

Activity Result 4 (Atlas Activity ID)	Sustainable development promoted and a better environmental safety enhanced through the enforcement of environmental safety laws implementation	Start Date: End Date:
Purpose	Providing additional support for civil defense and promoting sound environmental safety policies and initiatives	
Description	Providing support through capacity building and procurement of needed equipment	
Quality Criteria <i>how/with what indicators the</i>	Quality Method <i>Means of verification. what method will be used to</i>	Date of Assessment <i>When will the assessment of</i>

<i>quality of the activity result will be measured?</i>	<i>determine if quality criteria has been met?</i>	<i>quality be performed?</i>
Trainings	Number of officials trained and impact of trainings	
Procured equipment	Assets' inventory	

<b>OUTPUT 3: Enhancing Participation and Human Rights</b>		
<b>Activity Result 1 (Atlas Activity ID)</b>	The civil registry system improved through the understanding of the MOIM IT network and through linking it up with personal status offices across the regions.	Start Date: End Date:
<b>Purpose</b>	Increase the efficiency of daily operations at the personal status directory	
<b>Description</b>	Use automation and IT to modernize civil registry and the personal status directory	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification. what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
New processes identified and implemented	Progress reports and number of beneficiaries among Lebanese citizens	
Procurement of equipment	Assets' inventory	
Trainings	Number of officials trained and impact of trainings	
Reviewed of organizational chart of the directory	Number of staff recruited/replaced,...	

<b>Activity Result 2 (Atlas Activity ID)</b>	Human rights within the work of personal status administration and security force mainstreamed as well as human rights legal gaps in ministry's procedures identified.	Start Date: End Date:
<b>Purpose</b>	Enhance the status of human rights in Lebanon	
<b>Description</b>	Address legal and administrative gaps to promote and implement human rights in Lebanon	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification. what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Activities and Initiatives to promote human rights	Progress reports and number of targeted beneficiaries	
Legal amendments	Relevant Draft law(s) debated and passed	
Trainings	Number of officials trained and impact of trainings	

<b>Activity Result 3 (Atlas Activity ID)</b>	Civil society's participation in policy making and political reform enhanced through partnerships with MOIM	Start Date: End Date:
<b>Purpose</b>	Promoting political reform through cooperation with civil society	
<b>Description</b>	Actively engage civil society	
<b>Quality Criteria</b> <i>how/with what indicators the quality of the activity result will be measured?</i>	<b>Quality Method</b> <i>Means of verification. what method will be used to determine if quality criteria has been met?</i>	<b>Date of Assessment</b> <i>When will the assessment of quality be performed?</i>
Collaboration with civil society	Number of new organizations registered, of partnership established, and meetings held.	

## • Legal Context

*If the country has signed the Standard Basic Assistance Agreement (SBAA), the following standard text must be quoted:*

This document together with the CPAP signed by the Government and UNDP which is incorporated by reference constitute together a Project Document as referred to in the SBAA [or other appropriate governing agreement] and all CPAP provisions apply to this document.

Consistent with the Article III of the Standard Basic Assistance Agreement, the responsibility for the safety and security of the implementing partner and its personnel and property, and of UNDP's property in the implementing partner's custody, rests with the implementing partner.

The implementing partner shall:

- a) put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;
- b) assume all risks and liabilities related to the implementing partner's security, and the full implementation of the security plan.

UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

The implementing partner agrees to undertake all reasonable efforts to ensure that none of the UNDP funds received pursuant to the Project Document are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via <http://www.un.org/Docs/sc/committees/1267/1267ListEng.htm>. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document".

*If the country has not signed the SBAA, the following standard text must be quoted:*

This document together with the CPAP signed by the Government and UNDP which is incorporated by reference constitute together the instrument envisaged in the Supplemental Provisions to the Project Document, attached hereto.

Consistent with the above Supplemental Provisions, the responsibility for the safety and security of the implementing partner and its personnel and property, and of UNDP's property in the implementing partner's custody, rests with the implementing partner.

The implementing partner shall:

- a) put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;
- b) assume all risks and liabilities related to the implementing partner's security, and the full implementation of the security plan.

UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

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## VIII. Risk Analysis

#	Description	Date Identified	Type	Impact & Probability (1=low, 5=high)	Countermeasures / Mngt response	Owner
1	Lack of responsiveness and coordination from internal stakeholders	Project initiation date	Administrative	This would the creation of ownership and accountability $P=2$ $I=4$	Engaging internal stakeholders at all stages of the project's implementation and in the formulation of the annual work plans and linked initiatives	UNDP
2	Lack of funds	Project initiation date	Financial	This would substantially delay the initiation of project activities $P = 3$ $I = 5$	Follow-up by MOIM and UNDP CO with funding agencies	UNDP
3	Political instability and security situation in the country	Project initiation date	Political	Political or security changes can hinder access to site and delay in receiving legal issues $P = 2$ $I = 5$	Close coordination with UN DSS	UNDP
4	Difficulty in identifying qualified experts on the various areas covered by the different project outputs	Project initiation date	Administrative	This may cause a delay in implementation of some training activities $P = 3$ $I = 4$	Close coordination with UNDP's HR Department, UNVs, and other projects such as TOKTEN to identify the most qualified experts	UNDP